



**PENSACOLA, FLORIDA**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025**

Prepared by:  
Department of Finance  
Justin Smith, CPA  
Director of Finance



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## **INTRODUCTORY SECTION**

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Principal Officials

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Financial Reporting



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Pensacola, Florida 32522-7089  
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March 6, 2026

Citizens of Escambia County and  
Members of the Board  
Emerald Coast Utilities Authority  
Pensacola, Florida

The management and staff of the Emerald Coast Utilities Authority (the “Authority”) are pleased to present the Annual Comprehensive Financial Report (ACFR) for the year ended September 30, 2025. The financial statements are audited in conformity with Chapter 166.241(1), Florida Statutes, and Chapter 10.550 of the Rules of the Auditor General of the State of Florida. Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Management’s Discussion and Analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### **Government Profile**

The Authority was created by State legislation in 1981 to acquire, consolidate, manage and operate the water and wastewater systems in Escambia County, Florida. The Authority’s service area covers most of southern Escambia County, which is located in the northwestern part of the State of Florida. The Authority is an independent special district and is governed by a board of five members who are elected from districts located in Escambia County. The Authority employs an executive director, who is the chief executive officer of the Authority.

The Authority provides reliable high-quality potable water to over 102,000 customers. The wastewater system serves over 83,000 customers conveying wastewater to three treatment plants with a total capacity of 33.1 million gallons. The Authority began providing sanitation service in 1992 through an acquisition of the system previously operated by Escambia County. Since that time, mandatory garbage collection has been implemented in Escambia County and automated pick-up and recycling have been implemented throughout the service area. The Authority also purchased two additional residential systems in 1994. The Authority serves over 98,000 sanitation customers in Escambia County. In September 2016, the Authority opened a Material Recycling Facility in an effort to keep recyclable materials out of the County landfill.

Vicki Campbell  
District One

Lois Benson  
District Two

Larry Williams  
District Three

Dale Perkins  
District Four

Kevin Stephens  
District Five

## **Financial Information**

The Authority's financial accounting system is based on the full accrual basis in accordance with generally accepted accounting principles in the United States of America (GAAP). All activities of the Authority are accounted for within a single proprietary (enterprise) fund. The intent of the governing body is that the cost of providing goods or services to the general public is financed primarily through user charges. Operational and maintenance costs, including minor equipment purchases, are funded from customer fees and charges. The acquisition and construction of capital assets are funded by bonds, loans, Federal and State grants, contributions from customers and developers, and customer revenues.

The Authority's Board annually approves an operating budget and a five-year capital improvement budget. Budgetary controls are maintained by the Authority. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is by total appropriations. The Executive Director may approve transfers of appropriations within the budget. However, changes in total appropriations require Board approval. Budget-to-actual comparisons are provided in the Annual Comprehensive Financial Report (ACFR) separately for the combined water and wastewater system, the sanitation system, and for the materials recycling system, as well as for the Authority as a whole. Although these systems do not meet the definition of separate "funds", the Authority has established a policy that each system be self-supporting in accordance with sound accounting policy.

**Local economy.** Escambia County's unemployment rate increased to 4.6% during 2025. The County continues to maintain a diverse economic base that includes military, industry, shipping, tourism and recreation, agriculture, services, and retail sales trade that fosters economic growth. This sustained growth has led to an increase in per capita personal income and in residential housing construction.

**Long-term financial planning.** Capital construction planning involves an evaluation and ranking process that begins in advance of the operating budget process. The Board and Committee members, Authority staff, and the public give input culminating in a plan that clearly expresses the capital needs of the Authority. It is the Authority's philosophy that new projects are only undertaken if current and future operating revenues are sufficient to fund the associated operating costs. The fiscal year 2026 capital improvement budget targets funding for system repairs, the Sanitary Sewer Overflow/Inflow and Infiltration program, replacement of antiquated water lines, new equipment to serve additional sanitation customers, replacement of a portion of the fleet, and replacement of certain equipment for the composting activity. Funding for the 2026 capital improvement budget will come from operating revenues, the Capital Improvement Fee, impact fees, funds received from agreements with other entities, and long term debt. The current capital improvement plan (CIP), funded annually, totals \$400.3 million over the next five year planning period. Details about the fiscal year 2026-2030 CIP budget can be found in the separately issued CIP Budget document found online at [www.ecua.fl.gov/news/reports](http://www.ecua.fl.gov/news/reports).

**Rates and charges.** The Authority remains financially sound through conservative budgeting and continuously monitoring costs compared to the budget. Authority staff continues to make a concerted effort to be frugal with expenditures, which helps to keep annual rate increases minimal. In order to provide adequate service to its customers, the Authority must receive sufficient revenue to cover operating and maintenance expenses, planned cash outlays, debt service payments and required cash reserves. Rates are reviewed annually during the budget process based on a cost of service analysis.

Effective October 1, 2025 for fiscal year 2026, the Authority Board approved a 3% increase to water, wastewater, and sanitation rates. These rate increases are necessary to cover the increased operating cost and capital improvement needs for each system.

**Independent Audit.** Chapter 218.39 of the Florida Statutes requires that the Authority's financial statements be audited by an independent certified public accounting firm. This requirement has been satisfied by the certified public accounting firm of Mauldin & Jenkins, LLC. Their report on the Authority's financial statements is included in the financial section of this report.

### **Awards and Acknowledgements**

The Authority has been awarded a Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association (GFOA) for its ACFR for the fiscal year ended September 30, 2024. This is the thirty-seventh consecutive year the Authority has received this prestigious national award. The certificate recognizes conformance with the highest standards for preparation of state and local government financial reports. In order to receive this award, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate. Preparation of this ACFR would not have been possible without the dedicated effort of the entire Finance Department staff. We would also like to thank the Board for their leadership and support for maintaining the highest standards of professionalism in the management of the Authority's finances.

Respectfully submitted,

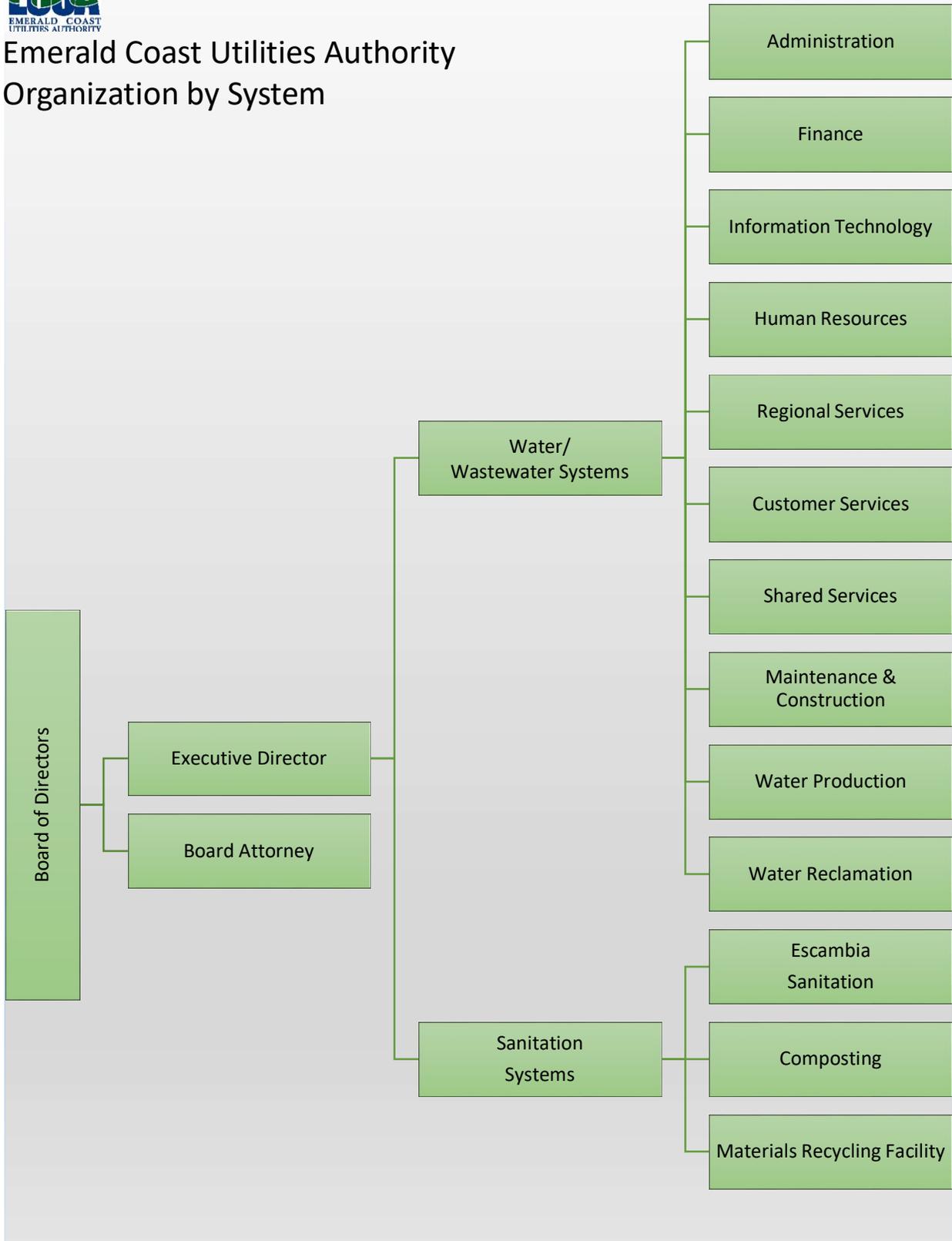
*J. Bruce Woody*  
Executive Director

*Justin Smith*  
Director of Finance

# Organizational Chart



## Emerald Coast Utilities Authority Organization by System



# Emerald Coast Utilities Authority

## Principal Officials

### Elected Board Members

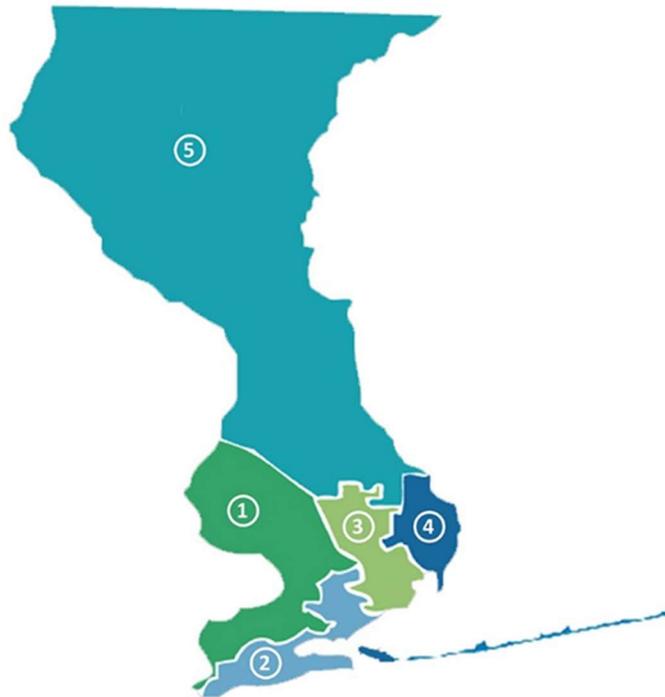
Kevin Stephens, District 5, Chair

Vicki Campbell, District 1

Lois Benson, District 2

Larry Williams, District 3, Vice Chair

Dale Perkins, District 4



### Authority Official

J. Bruce Woody, P.E.

Executive Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Emerald Coast Utilities Authority**  
**Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2024

*Christopher P. Morrell*

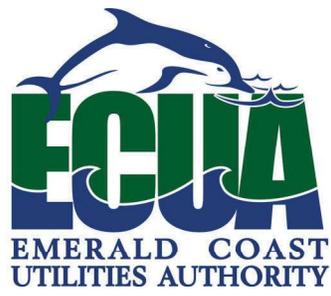
Executive Director/CEO

## **FINANCIAL SECTION**



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## **INDEPENDENT AUDITOR'S REPORT**



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## Independent Auditor's Report

**To the Board of Directors of the  
Emerald Coast Utilities Authority  
Pensacola, Florida**

### **Report on the Audit of the Financial Statements**

#### ***Opinion***

We have audited the accompanying financial statements of the Emerald Coast Utilities Authority (the "Authority"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Authority as of September 30, 2025, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (on pages 10 through 18), the schedule of changes in the total OPEB liability and related ratios, the schedule of proportionate share of the net pension liability – Florida retirement system, the schedule of proportionate share of the net pension liability – health insurance subsidy program, the schedule of contributions – Florida retirement system, and the schedule of authority contributions – health insurance subsidy program (on pages 54 through 58) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying supplementary information as listed in the table of contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and Chapter 10.550, *Rules of the Auditor General for Local Governmental Entity Audits*, are also not a required part of the basic financial statements of the Authority. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information as listed in the table of contents and the schedule of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 6, 2026, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

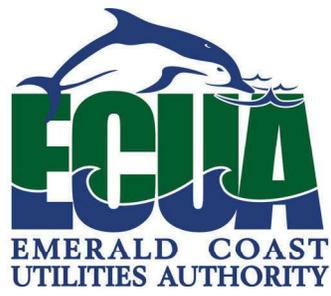


Bradenton, Florida  
March 6, 2026



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## **MANAGEMENT DISCUSSION & ANALYSIS**



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**EMERALD COAST UTILITIES AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

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Management's Discussion and Analysis offers readers of the Authority's financial statements an overview of the financial activities for the fiscal year ended on September 30, 2025. Please read it in conjunction with the letter of transmittal, the financial statements, and the accompanying notes.

**Financial Highlights**

- The Authority's financial position continues to be strong with adequate cash and debt service coverage. Assets and deferred outflows exceeded its liabilities and deferred inflows on September 30, 2025 by \$873.2 million (net position), a \$87.4 million increase over the previous fiscal year, or 11.1%. Of this amount, \$158.4 million (unrestricted net position) may be used to meet the Authority's ongoing obligations to customers and creditors. Of the remaining \$714.8 million, approximately \$663.1 million is the net investment in capital assets while the remainder is restricted for utility plant expansion (\$17.8 million) and debt service and other bond requirements (\$33.9 million).
- Operating revenue increased by \$32.9 million, or 18.1% from fiscal year 2024. This is primarily due to recognizing \$28.1 million in funds to address PFAS contamination in our water production facilities as well as rate increases and a growing customer base. Rainfall during fiscal year 2025 was 61.5 inches, which is significantly below the 10 year average of 73 inches. During fiscal year 2025 the average residential customer's water consumption was approximately 2% less than fiscal year 2024.
- Operating expenses for fiscal year 2025 increased by \$2.9 million, or 2.0%. While we are still experiencing inflationary pressures in some areas, ECUA was able to gain efficiencies and realize savings in the areas of personnel costs, repairs and maintenance and utilities compared to fiscal year 2024.
- Debt service coverage increased from 291% to 408% at the end of the fiscal year. No new parity debt was issued by the Authority during fiscal year 2025.
- The Authority experienced a 0.2% increase in water customers, a 1% increase in wastewater, and a 2% increase in sanitation customers during fiscal year 2025. The Authority sold 10.8 billion gallons of potable water and processed 7.7 billion gallons of wastewater at its three water reclamation facilities during fiscal year 2025. Authority collection trucks picked up over 118 thousand tons of residential, yard and recycling waste in Escambia County during fiscal year 2025.
- The Authority generated \$16.6 million in capital contributions during 2025. This amount consists of \$9 million of impact fees and other cash contributions for capital projects along with \$7.6 million of non-cash developer contributions in the form of water/wastewater infrastructure. The donation of developer infrastructure decreased 52.5% from fiscal year 2024. While development is slower than FY 2024, there are still many new projects being completed in Escambia County.
- The capital improvement fee for funding capital improvements within the Water and Wastewater system generated \$10.3 million in revenue. The capital funding fee implemented during fiscal year 2019 for the sanitation system generated \$1.6 million in revenue and the transfer station fee implemented in fiscal year 2023 generated \$1.1 million in revenue. These funds are used to pay for either new or on-going capital projects and/or related debt service to finance the projects.

**EMERALD COAST UTILITIES AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

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**Overview of the Annual Financial Report**

The Annual Comprehensive Financial Report (ACFR) is presented in four sections: Introductory, Financial, Statistical, and Other Reports. The Introductory section includes a letter of transmittal, the Authority's Organization Chart, and a list of Principal Officials. The Financial section includes Management's Discussion and Analysis, Financial Statements with accompanying notes, and the Supplementary Information schedules. The Statistical section includes selected financial, operational, and demographic information generally presented on a multi-year basis. Other reports by the auditor regarding internal accounting controls and compliance with laws and regulations are included in the final section of this report, along with the auditor's management letter.

The Authority is a single enterprise fund even though it provides various utility services. The financial statements present the financial position of the Authority using full accrual accounting methods similar to those used by private sector companies. The financial statements include a statement of net position; a statement of revenues, expenses, and changes in net position; a statement of cash flows; and notes to the financial statements.

The **statement of net position** presents information on all of the Authority's assets, liabilities, and deferred inflows and outflows, with the difference reported as net position. Net position over time may serve as a useful indicator of the Authority's financial position.

The **statement of revenues, expenses, and changes in net position** presents the results of the business activities during the reporting period and information as to how the net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. This statement can be used to determine whether the Authority has successfully recovered all its costs through its user fees and other charges.

The **statement of cash flows** presents changes in cash and cash equivalents, resulting from operating, capital and related financing, and investing activities. This statement presents cash receipts and cash disbursement information, without consideration of the earnings event, when an obligation arises, or the depreciation of capital assets.

The **notes to the financial statements** provide required disclosures and other information essential to fully understand the data provided in the financial statements. The notes present information about the Authority's significant accounting policies, account balances and activities, material risks, obligations, commitments and contingencies.

The **supplementary information** section presents additional financial data, budgetary comparisons, and schedules that focus on the Water and Wastewater System, the Sanitation System, and the Recycling System. The schedule of revenue and expenses compared-to-budget can be used to determine the Authority's compliance with the budget. The separate schedules reflecting financial information for each system can be used to determine if the separate systems have recovered all associated costs for that system. It is the Board's philosophy that each system should be self-supporting.

**EMERALD COAST UTILITIES AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

**Financial Analysis**

A comparative summary of the Authority's statement of net position as of September 30, 2025, and 2024, is shown below.

Comparative Summary of the Statement of Net Position  
As of September 30, 2025 and 2024  
(In Thousands)

|   | 2025              | 2024              | Increase<br>(Decrease) |        |
|---|-------------------|-------------------|------------------------|--------|
|   |                   |                   | Change                 | %      |
| Current assets                                  | \$ 154,976        | \$ 120,605        | \$ 34,371              | 28.5%  |
| Non-current assets-other than capital assets    | 126,939           | 121,047           | 5,892                  | 4.9%   |
| Total Capital Assets (Net)                      | <u>854,662</u>    | <u>816,788</u>    | <u>37,874</u>          | 4.6%   |
| Total Assets                                    | <u>1,136,577</u>  | <u>1,058,440</u>  | <u>78,137</u>          | 7.4%   |
| Total Deferred Outflows of Resources            | <u>7,232</u>      | <u>9,761</u>      | <u>(2,529)</u>         | -25.9% |
| Current liabilities                             | 70,952            | 52,667            | 18,285                 | 34.7%  |
| Non-current liabilities                         | <u>188,586</u>    | <u>222,245</u>    | <u>(33,659)</u>        | -15.1% |
| Total Liabilities                               | 259,538           | 274,912           | (15,374)               | -5.6%  |
| Total Deferred Inflows of Resources             | <u>11,075</u>     | <u>7,467</u>      | <u>3,608</u>           | 48.3%  |
| Net investment in capital assets                | 663,142           | 612,197           | 50,945                 | 8.3%   |
| Restricted - debt service and bond requirements | 33,860            | 32,808            | 1,052                  | 3.2%   |
| Restricted - expansion of utility plant         | 17,806            | 18,904            | (1,098)                | -5.8%  |
| Unrestricted                                    | <u>158,388</u>    | <u>121,913</u>    | <u>36,475</u>          | 29.9%  |
| Total Net Position                              | <u>\$ 873,196</u> | <u>\$ 785,822</u> | <u>\$ 87,374</u>       | 11.1%  |

At the end of fiscal year 2025, the Authority is able to report positive balances in all three categories reported in net position, namely net investment in capital assets, restricted net position, and unrestricted net position. The largest portion of the Authority's net position reflects its investment in capital assets (i.e., land, buildings, improvements, and equipment) less any related outstanding debt used to acquire those assets. The Authority uses these capital assets to provide services to citizens. Consequently, these assets are not available for future spending. Although the Authority's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. The Authority's restricted net position represents resources that are subject to restrictions as to how they may be used, namely bond covenants and other restrictions delineated by Board approved Resolutions. The remaining portion, unrestricted net position represents assets that may be used to meet any of the Authority's on-going obligations to customers and creditors.

**EMERALD COAST UTILITIES AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

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The Authority's net position increased by 11.1% to \$873.2 million as of September 30, 2025, mainly due to an increase in operating revenues. There was a 3% rate increase for all water and wastewater customers, and sanitation customers.

In 2025, the Authority completed \$14.8 million of projects that were under construction in prior years, added \$29.4 million of new capital project completions, received \$7.6 million of capital assets through non-cash contributions, disposed of \$3.6 million of assets and recorded \$46.4 million in depreciation.

Total Liabilities decreased \$15.4 million (5.6%) during fiscal year 2025. The Authority paid down \$32.3 million in principle on long-term debt and issued \$13.4 million of new debt during fiscal year 2025. Current liabilities increase by \$18.2 million (34.7%) during fiscal year 2025 primarily due to an increase in vouchers payable at September 30, 2025.

A comparison of current unrestricted assets as compared to current unrestricted liabilities for business-type activities can be a good indication of the Authority's ability to meet its current and existing operation responsibilities. The comparison ratios are as follows:

| Fiscal year ending September 30:               | <u>2025</u> | <u>2024</u> |
|--|-------------|-------------|
| Current unrestricted assets                    | \$135,480   | \$100,988   |
| Current unrestricted liabilities               | \$23,860    | \$13,311    |
| Ratio of current assets to current liabilities | 5.7         | 7.6         |

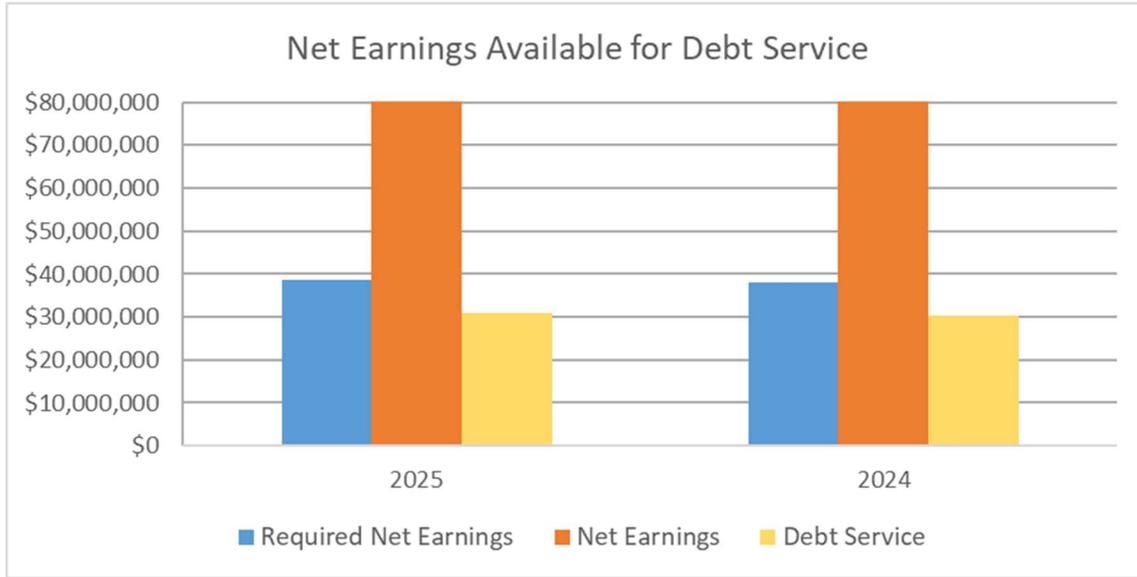
The ratio of current assets to current liabilities is a commonly used balance sheet indicator of cash solvency. A ratio greater than 1.0 is generally viewed as an acceptable indicator of an entity's ability to pay its current obligations. The Authority's current year ratio indicates adequate operating cash flows.

### **Debt and Debt Service Coverage**

In the Authority's bond resolution, the Authority covenants that it will fix, establish, and revise from time to time whenever necessary, maintain and collect always such fees, rates, rentals, and other charges for the use of the product, services and facilities of the System which will always provide gross revenues in each year sufficient to pay 100% of all costs of operation and maintenance of the system, and 125% of the bond service requirement due in each year on all outstanding bonds. The rate covenant in the bond resolution obligates the Authority to review rates annually and to revise such rates and charges as necessary to meet the coverage test and to pay 100% of all costs of operations and maintenance of the System during that fiscal year.

Debt service coverage for 2025 and 2024 was 408% and 291%, respectively, both of which exceeded the debt service covenants requirement of 125%. The Authority believes the ratio is appropriate for the degree of risk in the organization, and it is clear evidence of the strength of its equity. The following table presents the required net earnings as defined by the bond covenants, actual net earnings available for debt service, and total annual debt service. Additional debt service coverage is shown in the statistical section of this report.

**EMERALD COAST UTILITIES AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**



At the end of the current fiscal year, the Authority had total notes and bonded debt outstanding of \$137.1 million. The Authority did not issue any new bonds or notes during fiscal year 2025, however the Authority did issue the Series 2024 Refunding Bond to refinance the bonded debt. The Authority recognized a \$2.6 million reduction in principal on the refunding. Other decreases in the amount outstanding were attributable to normal debt service principal reductions for the revenue bonds and notes. The following table summarizes the Authority's outstanding bonded debt and notes:

Outstanding Bonded Debt and Notes:  
Emerald Coast Utilities Authority  
Outstanding Bonded Debt and Notes

|                               | 2025                  | 2024                  |
|-------------------------------|-----------------------|-----------------------|
| Utility Systems Revenue Bonds | \$ 30,050,000         | \$ 35,250,000         |
| Utility Systems Revenue Notes | \$ 107,008,000        | \$ 128,509,000        |
|                               | <u>\$ 137,058,000</u> | <u>\$ 163,759,000</u> |

See Note 8 in the Notes to the Financial Statements section additional information on the Authority's debt.

**EMERALD COAST UTILITIES AUTHORITY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2025**

**Revenues**

The following Condensed Statement of Revenues, Expenses, and Changes in Net Position, shows the results of operations for the current and the prior fiscal years:

Comparative Summary of the Changes in Net Position  
For the Years Ended September 30, 2025 and 2024  
(In Thousands)

|  | 2025       | 2024       | Increase<br>(Decrease) |         |
|--|------------|------------|------------------------|---------|
|  |            |            | Change                 | %       |
| <b>Operating Revenues:</b>                 |            |            |                        |         |
| Customer charges for services              | \$ 163,485 | \$ 157,714 | \$ 5,771               | 3.7%    |
| Other revenues                             | 52,695     | 25,479     | 27,216                 | 106.8%  |
| Total operating revenues                   | 216,180    | 183,193    | 32,987                 | 18.1%   |
| <b>Operating Expenses:</b>                 |            |            |                        |         |
| Water & wastewater system                  | 114,252    | 112,301    | 1,951                  | 1.7%    |
| Sanitation system                          | 31,425     | 30,410     | 1,015                  | 3.3%    |
| Materials recycling system                 | 2,365      | 2,420      | (55)                   | -2.3%   |
| Total operating expenses                   | 148,042    | 145,131    | 2,911                  | 2.0%    |
| Operating Income                           | 68,138     | 38,062     | 30,076                 | 79.0%   |
| <b>Non-Operating Revenues (Expenses):</b>  |            |            |                        |         |
| Investment earnings                        | 8,876      | 10,995     | (2,119)                | -19.3%  |
| Interest expense                           | (6,629)    | (7,742)    | 1,113                  | -14.4%  |
| Insurance reimbursements                   | 129        | 84         | 45                     | 53.6%   |
| Gain on disposal on assets                 | 267        | 3          | 264                    | 8800.0% |
| Total non-operating revenues<br>(expenses) | 2,643      | 3,340      | (697)                  | -20.9%  |
| Gain before contributions                  | 70,781     | 41,402     | 29,379                 | 71.0%   |
| Capital Contributions                      | 16,593     | 21,881     | (5,288)                | -24.2%  |
| Change in net position                     | 87,374     | 63,283     | 24,091                 | 38.1%   |
| Total Net Position - Beginning             | 785,822    | 722,539    | 63,283                 | 8.8%    |
| Total Net Position - Ending                | \$ 873,196 | \$ 785,822 | \$ 87,374              | 11.1%   |

The \$32.9 million (18.1%) increase in total operating revenues is the result of the rate increases, customer growth and the recognition of \$28.1 million in funds to address PFAS contamination at our water production facilities. The demand for housing in northwestern Escambia County remains high as we continue to see new businesses expand into the area. The number of water customers grew by 160 (0.2%) while the number of wastewater customers increased by 774 (1%) and sanitation customers increase by 1,474 (2%).

**EMERALD COAST UTILITIES AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

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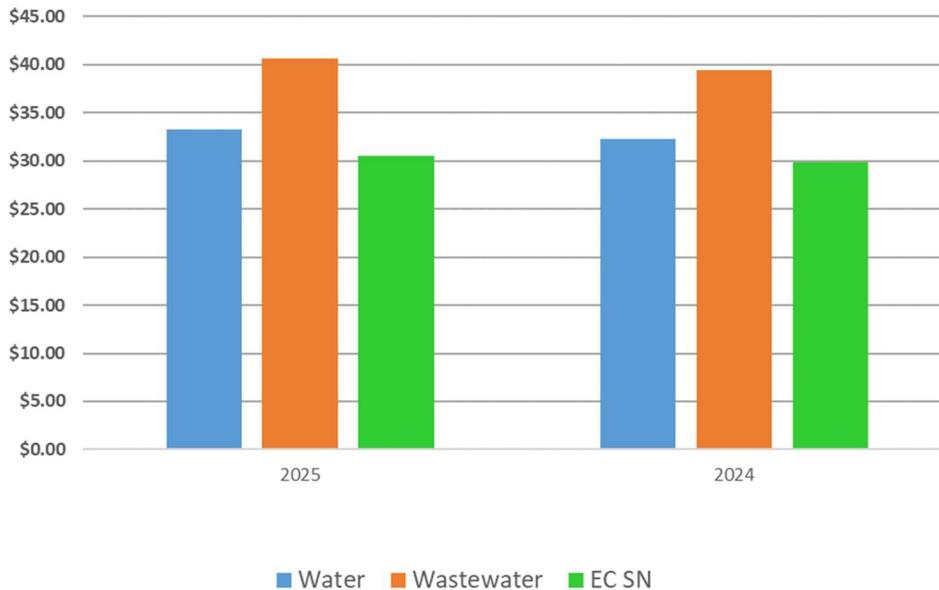
The Authority Board approved a budget with a 3% rate increase for water, wastewater, and Escambia County sanitation customers effective October 1, 2024.

Recycling revenue decreased by \$55 thousand or 2.3% from fiscal year 2024. The MRF processed a total of 15,839 tons of recyclables during fiscal 2025 as compared to 21,143 tons of recyclables during fiscal year 2024, however, the market value of commodities sold increased during fiscal year 2025 allowing the Authority to offset the decrease in materials sold. During fiscal year 2025 the average value of materials sold was \$159 per ton as compared to an average of \$151 per ton in fiscal year 2024.

Non-cash developer contributions decreased 52.55% from the previous fiscal year and water and wastewater connection fees increased 2.42% indicating that residential housing construction is starting to return to normal levels of growth. Non-cash contributions reflect the utility system contributions by builders and developers. The large decrease from fiscal year 2024 indicates a decrease in the amount of new construction completions in Escambia County. The utility system contributions are primarily residential and have been completed in accordance with plans and specifications approved by the Authority. These contributions are not budgeted, as they are generally non-cash, of limited relevance to rate setting, and the timing is not subject to the Authority control.

The table below shows the average monthly residential customer's bill for the fiscal years 2025 and 2024. The charges are calculated using the typical residential consumption of 6,100 gallons of water and 4,600 gallons of wastewater.

**Monthly Residential Customer Bill**

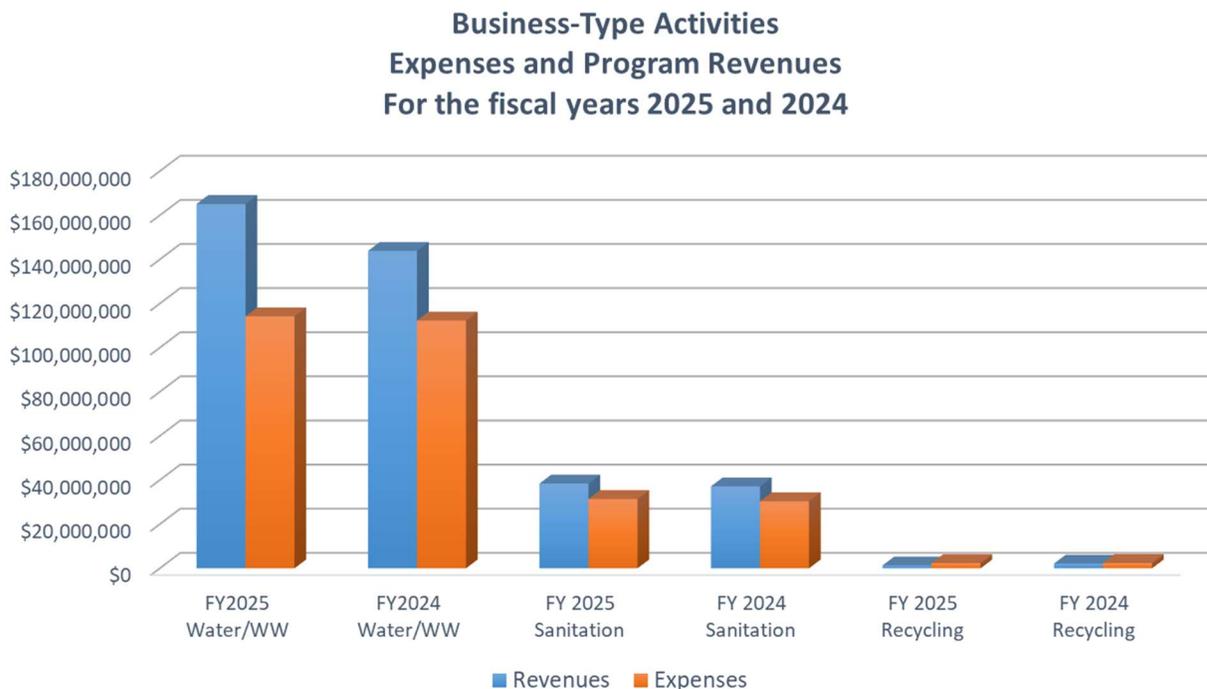


**EMERALD COAST UTILITIES AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

**Expenses**

Operational expenses are broken down into three categories: water and wastewater service, sanitation service and recycling service. Operating expenses totaled \$148 million for fiscal year 2025, a 2.0% increase from the previous fiscal year. Water and wastewater operating expenses remained relatively steady with a increase of \$1.9 million (1.7%) compared to 2024. Sanitation operating expenses increased approximately \$1.0 million (3.3%) in fiscal year 2025 primarily due to increases in other contractual services and materials and supplies compared to the previous fiscal year. Operating expenses for the Materials Recycling Facility (MRF) decreased by \$55 thousand (2.3%) from the previous fiscal year due to gaining operational efficiencies and processing less materials than the previous fiscal year.

The graph below compares the expenses to the program revenues supporting the operations.



**Capital Assets**

During 2025, the Authority spent \$74.5 million for construction and equipment, consisting of the following: \$25.9 million to upgrade or replace sewer lines, \$22.0 million for vehicles and equipment, \$2.1 million to upgrade or replace lift stations, \$1.6 million on utility relocations and \$16.1 million to upgrade or replace water distribution lines.

The following lists some of the Authority’s completed capital projects for fiscal year 2025:

- Construction totaling \$2.7 million was completed on the Muldoon and Avondale GAC Treatment.
- Construction totaling \$4.3 million was completed on the Bayou Marcus Boardwalk upgrades.
- Construction totaling \$800 thousand was completed on the Beulah Rd manhole and valve box adjustments.
- Construction totaling \$806 thousand was completed on the Barber Manor water main upgrades.

**EMERALD COAST UTILITIES AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

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- \$1.8 million for on-going costs to repair and replace Sanitary Sewer Manholes.
- \$2.7 million for on-going costs for Sanitary Sewer Lateral Lining.
- \$1.0 million for on-going costs for Cured-In-Place-Pipe Sewer Lining.
- \$401 thousand for on-going costs to repair and replace water meters throughout the system.
- \$1.4 million for on-going costs to repair and replace water service renewals.
- \$5.3 million on various vehicles, trucks, and other equipment
- \$18.1 million on Sanitation System collection trucks.
- \$63.6 million worth of projects are still under construction at the end of the fiscal year.

See Note 7 in the Notes to the Financial Statements section for additional information on the Authority's capital assets.

### **Economic Factors and Next Year's Budget and Rates**

The 2026 budget approved by the Board establishes funding at a level that maintains current programs and provides for enhancements to our existing level of service as well as funding \$59.8 million for capital improvements. The capital improvement program will be funded with fiscal year 2025 carry forward funds, current year revenues, capital improvement fees, and impact fees. The capital improvement budget includes \$11 million for the Inflow and Infiltration construction phase of the Florida Department of Environment Protection consent order. The remaining \$48.8 million is for other normal infrastructure projects and vehicle and equipment replacements. The operating budget, which includes a 3% rate increase for water and wastewater customers, continues to support costs associated with compliance for inflow and infiltration and lab tests mandated by the consent order, the community awareness campaign, and other increases to normal operating costs due to inflation.

The Authority Board approved a 3% increase in the Escambia sanitation rates to cover increased operating expenses due to growth in the service areas. The sanitation budget contains funding for increases in normal operating costs such as personnel, contractual services for day laborers, repair and maintenance, fuel and lubricants, and tipping fees at the Escambia County landfill due to our growing customer base. The fiscal year 2026 sanitation budget also includes funding for the purchase of approximately 8 residential collection vehicles to replace a portion of our aging fleet that have reached the end of their useful life.

No rate setting is involved with the MRF. The Authority is now managing operations in-house and has interlocal agreements with several nearby cities and counties to accept their recyclable materials. Revenues from the sale of the recovered materials and the tipping fees from entity's that utilize the facility pay for the entire operation, including debt service.

### **Requests for Information**

This financial report is designed to provide the Authority's ratepayers and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Emerald Coast Utilities Authority, Director of Finance, PO Box 17089, Pensacola, FL 32522-7089, or e-mail [justin.smith@ecua.fl.gov](mailto:justin.smith@ecua.fl.gov).



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## **BASIC FINANCIAL STATEMENTS**



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**EMERALD COAST UTILITIES AUTHORITY**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2025**

**ASSETS**

Current assets:

|  |                    |
|--|--------------------|
| Cash and cash equivalents (note 4)                         | \$78,069,997       |
| Receivables (net of allowance for uncollectibles) (note 5) | 35,909,193         |
| Grants receivable  | 5,102,569          |
| Due from other governmental units                          | 1,300,000          |
| Inventory (note 1)   | 14,918,877         |
| Restricted cash and investments: (note 6)                  |                    |
| Debt service sinking fund                                  | 16,213,783         |
| Customer deposits  | 3,282,146          |
| Prepaid expenses   | 179,042            |
| <b>Total current assets</b>                                | <b>154,975,607</b> |

Noncurrent assets:

|  |                      |
|--|----------------------|
| Due from other governmental units  | 1,300,000            |
| Restricted cash and investments (see note 6):                              |                      |
| Restricted by debt agreements  | 19,275,718           |
| Restricted for capital improvement program                                 | 104,761,844          |
| Self-insurance reserves (note 11)  | 753,153              |
| Capital assets: (note 1 & 7)   |                      |
| Land and other non-depreciable assets                                      | 92,945,123           |
| Depreciable assets (net of accumulated depreciation)                       | 761,717,387          |
| Unamortized debt issuance costs (net of accumulated amortization) (note 1) | 848,087              |
| <b>Total noncurrent assets</b>   | <b>981,601,312</b>   |
| <b>Total assets</b>  | <b>1,136,576,919</b> |

**Deferred Outflows of Resources:**

|   |                  |
|---|------------------|
| Loss on bond refunding                      | 305,116          |
| Other postemployment benefits (note 13)     | 284,967          |
| Pensions (note 12)                          | 6,642,362        |
| <b>Total deferred outflows of resources</b> | <b>7,232,445</b> |

(continued)

The accompanying notes are an integral part of the financial statements.

**EMERALD COAST UTILITIES AUTHORITY**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2025**

**LIABILITIES**

Current liabilities:

|  |                   |
|--|-------------------|
| Vouchers payable                           | \$14,412,155      |
| Due to other governmental units            | 226,077           |
| Salaries and benefits payable              | 1,783,706         |
| Compensated absences payable (note 1 & 8)  | 3,972,956         |
| Current portion of long-term debt (note 8) | 416,764           |
| Accrued interest payable                   | 2,754             |
| Other post-employment benefits             | 124,038           |
| Net pension liability                      | 1,375,367         |
| Payable from restricted assets:            |                   |
| Customer deposits                          | 3,282,146         |
| Current portion of long-term debt (note 8) | 33,608,123        |
| Accrued interest payable                   | 1,629,876         |
| Contracts payable                          | 8,097,038         |
| Claims liabilities (note 11)               | 473,557           |
| Other current liabilities                  | 1,547,261         |
| <b>Total current liabilities</b>           | <b>70,951,818</b> |

Non-current liabilities:

|   |                    |
|---|--------------------|
| Long term debt (note 6)                   | 148,561,830        |
| Compensated absences payable (note 1 & 8) | 5,959,433          |
| Other post-employment benefits (note 13)  | 2,418,877          |
| Net pension liability (note 12)           | 31,367,019         |
| Claims liabilities (note 11)              | 279,596            |
| <b>Total non-current liabilities</b>      | <b>188,586,755</b> |
| <b>Total liabilities</b>                  | <b>259,538,573</b> |

**Deferred Inflows of Resources:**

|  |                   |
|--|-------------------|
| Gain on bond refundings                    | 1,141,518         |
| Other post-employment benefits (note 13)   | 1,860,416         |
| Pensions (note 12)                         | 8,072,900         |
| <b>Total deferred inflows of resources</b> | <b>11,074,834</b> |

**NET POSITION**

|  |                      |
|--|----------------------|
| Net investment in capital assets         | 663,142,353          |
| Restricted:                              |                      |
| Debt Service and other bond requirements | 33,859,625           |
| Expansion of utility plant               | 17,806,104           |
| Unrestricted                             | 158,387,875          |
| <b>Total net position</b>                | <b>\$873,195,957</b> |

The accompanying notes are an integral part of the financial statements.

**EMERALD COAST UTILITIES AUTHORITY  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

|   |                             |
|---|-----------------------------|
| <b>Operating revenues:</b>                            |                             |
| Charges for services:                                 |                             |
| Water   | \$55,331,495                |
| Wastewater  | 72,663,514                  |
| Sanitation  | 35,489,772                  |
| Recycling   | 1,173,429                   |
| Connection charges                                    | 1,349,443                   |
| Sewer improvement fees                                | 6,736,870                   |
| Capital improvement/funding fees                      | 13,020,886                  |
| Other   | 30,414,474                  |
| <b>Total operating revenues</b>                       | <u>216,179,883</u>          |
| <b>Operating expenses:</b>                            |                             |
| Personal services                                     | 51,612,700                  |
| Contractual services                                  | 4,744,901                   |
| Professional services                                 | 1,477,675                   |
| Materials and supplies                                | 14,708,221                  |
| Repairs & maintenance                                 | 9,321,117                   |
| Utilities   | 7,811,283                   |
| Tipping fees  | 5,923,512                   |
| Other   | 6,089,995                   |
| Depreciation and amortization                         | 46,352,554                  |
| <b>Total operating expenses</b>                       | <u>148,041,958</u>          |
| <b>Operating income</b>                               | <u>68,137,925</u>           |
| <b>Non-operating revenues (expenses):</b>             |                             |
| Investment earnings                                   | 8,876,335                   |
| Interest expense                                      | (6,629,440)                 |
| Insurance reimbursements                              | 129,425                     |
| Gain on disposal of assets                            | 267,005                     |
| <b>Total non-operating revenues (expenses)</b>        | <u>2,643,325</u>            |
| <b>Income before contributions</b>                    | <u>70,781,250</u>           |
| Capital contributions - impact fees and other         | 9,021,970                   |
| Capital contributions - noncash                       | 7,571,002                   |
| <b>Total contributions</b>                            | <u>16,592,972</u>           |
| <b>Change in net position</b>                         | <u>87,374,222</u>           |
| <b>Net position at beginning of year</b>              | 792,226,114                 |
| <b>Adjustment for change in accounting principle</b>  | (6,404,379)                 |
| <b>Net position at beginning of year, as restated</b> | <u>785,821,735</u>          |
| <b>Net position at end of year</b>                    | <u><u>\$873,195,957</u></u> |

The accompanying notes are an integral part of the financial statements.

**EMERALD COAST UTILITIES AUTHORITY  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

**Cash flows from operating activities:**

|   |                    |
|---|--------------------|
| Cash received from customers                      | \$202,009,520      |
| Cash payments to suppliers for goods and services | (44,471,495)       |
| Cash payments to employees for services           | (55,807,566)       |
| <b>Net cash provided by operating activities</b>  | <u>101,730,459</u> |

**Cash flows from capital and related financing activities:**

|  |                     |
|--|---------------------|
| Acquisition and construction of capital assets                   | (68,805,212)        |
| Contributions for capital assets                                 | 9,021,970           |
| Principal paid on long-term debt                                 | (32,585,668)        |
| Interest paid on long-term debt                                  | (6,968,979)         |
| Proceeds from sale of assets                                     | 437,817             |
| Insurance reimbursements   | 129,425             |
| <b>Net cash used in capital and related financing activities</b> | <u>(85,355,292)</u> |

**Cash flow from investing activities:**

|  |                  |
|--|------------------|
| Interest income                                  | 7,494,709        |
| Proceeds from sales/maturities of investments    | 54,708,466       |
| Purchases of investments                         | (59,067,012)     |
| <b>Net cash provided by investing activities</b> | <u>3,136,163</u> |

**Net decrease in cash & cash equivalents**

19,511,330

Cash and cash equivalents at beginning of year

112,248,820

Cash and cash equivalents at end of year

\$131,760,150

**Reconciliation of cash, cash equivalents , and investments at end of year to Statement of Net Position:**

|                                 |                             |
|---------------------------------|-----------------------------|
| Current assets:                 |                             |
| Cash and cash equivalents       | \$78,069,997                |
| Restricted cash and investments | 144,286,644                 |
|                                 | <u>222,356,641</u>          |
| Less investments                | (90,596,491)                |
|                                 | <u><u>\$131,760,150</u></u> |

(continued)

The accompanying notes are an integral part of the financial statements.

**EMERALD COAST UTILITIES AUTHORITY  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

**Reconciliation of operating income to net cash**

**provided by operating activities:**

|   |               |
|---|---------------|
| Operating income  | \$68,137,925  |
| Adjustments to reconcile operating income to net cash provided by operating activities: |               |
| Depreciation and amortization   | 46,352,554    |
| Capitalized labor   | (1,660,034)   |
| (Increase) decrease in assets:  |               |
| Accounts receivable   | (12,251,579)  |
| Due from grants receivable  | (4,160,686)   |
| Due from other governments  | 1,300,000     |
| Inventory   | (12,160)      |
| Prepaid expenses  | (60,610)      |
| Deferred outflows   | 2,225,113     |
| Increase (decrease) in liabilities:   |               |
| Vouchers payable  | 5,525,216     |
| Salaries and benefits payable   | 222,193       |
| Customer deposits   | (60,781)      |
| Compensated absences  | 401,136       |
| Due to other governments  | (29,991)      |
| Other current liabilities   | 1,002,683     |
| Net pension liability   | (7,742,334)   |
| Other post-employment benefits  | (107,421)     |
| Claims payable  | 182,754       |
| Deferred inflows  | 2,466,481     |
| Net cash provided by operating activities   | \$101,730,459 |

**Non-cash investing, capital and financing activities**

|  |             |
|--|-------------|
| Capital contributions from developers                | \$7,571,002 |
| Unrealized appreciation in fair value of investments | \$917,920   |
| Capital related accounts payable                     | \$8,097,038 |

The accompanying notes are an integral part of the financial statements.



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## **NOTES TO FINANCIAL STATEMENTS**



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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Reporting Entity** - The Emerald Coast Utilities Authority (formerly, the Escambia County Utilities Authority) (the “Authority”) was formed pursuant to the provisions of Chapter 81-376 Laws of Florida, Special Acts of 1981 as amended. The Authority is governed by a Board of five members elected from districts located in Escambia Authority, Florida. The purpose of the Authority as mandated by the Legislature is to acquire, consolidate, manage and operate the water and wastewater systems in Escambia Authority.

In addition to its water and wastewater utility, the Authority also operates a sanitation collection utility for both residential and commercial services and a material recycling facility to handle recyclable material. The Authority has established policies that both the sanitation system and the recycling facility be self-supporting.

The Emerald Coast Utilities Authority is an independent special district as defined by Section 218.31, Florida Statutes and is not included for financial reporting purposes as a component unit of Escambia Authority or the City of Pensacola, Florida. There are no organizations that should be considered for inclusion as component units in the Authority’s financial statements.

**Measurement Focus and Basis of Accounting** - The Authority is accounted for as an enterprise fund and uses the flow of economic resources measurement focus and the accrual basis of accounting in the preparation of its annual financial statements, whereby revenues are recognized when earned and expenses are recognized when incurred. The accounting and reporting policies of the Authority conform to the accounting rules prescribed by the Governmental Accounting Standards Board (GASB).

The Authority’s financial statements are reported using the accrual basis of accounting, distinguishing operating revenues and expense from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund’s principal ongoing operations. The principal operating revenues of the Authority’s enterprise fund are charges to customers of sales and services. Operating expenses include the cost of providing utility and recycling services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**Cash and Cash Equivalents** includes cash on hand, demand deposits, certificates of deposit, money market accounts, savings accounts, investments in the State Board of Administration Florida Local Government Surplus Funds Trust Fund (SBA) and highly liquid investments (including restricted assets) with a maturity of three months or less when purchased.

**Investments** are stated at fair value in accordance with GASB Statement No. 72, Fair Value Measurement and Application, except for the Authority’s position in the Local Government Surplus Funds Trust Fund, which are external 2a7-like investment pool stated at share price. All valuations are based on quoted market prices. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income. The Authority’s investment policy provides asset allocation, issuer, and maturity limits to protect the Authority’s cash and investments. The policy allows for a short-term strategy (maturities of 12 months or less) to provide for operating funds and a longer-term strategy (maturities not exceeding 5.5 years) for the “core” portion of the portfolio. As defined by GASB Statement 31, *Accounting and Financial Reporting for Certain Investments* and for External Investment Pools, money market investments are reported at amortized costs rather than fair value.

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**EMERALD COAST UTILITIES AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**SEPTEMBER 30, 2025**

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**Accounts Receivable** consisting of unbilled revenues for services delivered during the last month of the fiscal year are accrued based on services rendered for September. Also included are outstanding balances relating to finance agreements. Receivables related to operating revenues are recorded as current assets, net of an allowance for doubtful account of \$1,404,300. The allowance is based upon management's specific identification of receivables that may become uncollectible.

**Inventory**, consisting primarily of supplies held for use in maintaining the system is stated at weighted average cost and expenses are recognized when inventories are used.

**Restricted Assets** are Authority assets that are restricted by specific provisions of rates and charges resolutions, bond resolutions, and other agreements. Assets so designated are identified as restricted assets on the statement of net position.

**Capital Assets**, which include property, plant, equipment, intangibles, and infrastructure assets (e.g. water and sewer pipes) are capitalized at cost when purchased, except for property contributed by customers and developers, which are capitalized at their acquisition value at the date received as estimated by engineers. The Authority's capitalization threshold is \$5,000 and an estimated useful life in excess of one year. Major outlays for capital assets and improvements are capitalized as projects are constructed. Depreciation is provided using the composite straight-line method over the estimated useful lives of the assets. Estimated useful lives are generally as follows:

|              |                |
|--------------|----------------|
| Buildings    | 20 to 50 years |
| Improvements | 20 to 50 years |
| Equipment    | 5 to 10 years  |

**Intangible Assets** are amounts paid for solid waste collection rights within unincorporated areas of Escambia Authority. The amounts are being amortized over 30 years using the straight-line method.

**Debt Issuance Costs** are amortized over the estimated life of the issue using the straight-line method. The Authority follows GASB Statement No. 62 which allows matching the regulated rate recovery of the costs if certain criteria are met.

**Bond Discounts and Premiums** are deferred in the year of issuance and amortized using the effective interest method over the life of the issuance.

**Compensated Absences** represent the liability under the Authority's policy to permit employees to accumulate a limited amount of earned but unused leave benefits, which are paid upon separation of service. Unpaid compensated absences are recorded as a liability when the benefits are earned.

**Other Post-Employment Benefits** represent the liability under the provisions of GASB statement No. 75, Accounting and Financial Reporting by Employers for Postemployment Benefits (OPEB) to report expense and related liabilities (assets), of postemployment benefits other than pensions.

**Claims Liabilities** represent liabilities for reported claims based on an actuarial review of claims pending and historical experience.

**Pension** represents the Authority's proportionate share of the net pension liability of the cost-sharing pension plans in which it participates.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of the Florida Retirement System (“FRS”) defined benefit plan and the Health Insurance Subsidy (“HIS”) defined benefit plan, and additions to/deductions from the FRS’s and the HIS’s fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

**Deferred Outflows and Inflows of Resources** are reported in a separate section from assets and liabilities on the statement of net position. Separate from assets is the statement element, deferred outflows of resources, which represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense) until that time. Separate from liabilities is the statement element, deferred inflows of resources, which represents an acquisition of net assets that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

The Authority has three items that qualify for reporting as deferred outflows of resources, which are the deferred amount on refunding, the deferred outflows related to pensions, and the deferred outflows related to other post-employment benefits. A deferred amount on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the remaining life of the original issue or the life of the new issue. In fiscal year 2025, the Authority reports \$305,116 deferred outflows and \$1,141,518 deferred inflows related to the refunding of debt. The Authority’s other two items that qualify for reporting as deferred inflows of resources relate to the Authority’s pensions and other post-employment benefits. The deferred outflows and inflows of resources related to pension and other postemployment benefits are further discussed in Notes 11 and 12.

**Net Position** is the Authority’s equity classified as net position and is further classified in the following components:

**Net investment in capital assets** consists of all capital assets, net of accumulated depreciation reduced by outstanding debt that is attributable to the acquisition, construction or improvement of those assets. Debt related to unspent proceeds or other restricted cash and investments is excluded from the determination.

**Restricted for debt service and other bond requirements** represents assets whose use is subject to constraints that are externally imposed by creditors (such as through debt covenants), along with constraints placed on use by revenue bond resolution.

**Restricted for expansion of utility plant** consists of impact fees received and to be used only for expansion of the utility plant.

**Unrestricted net position** represents assets that are neither restricted nor invested in capital assets. Authority management has the discretion to make managerial decisions regarding the use of these assets.

**Use of Restricted Resources** occurs first when an expense is incurred for purposes for which both restricted and unrestricted resources are available. It is the Authority’s policy to use restricted resources first, then unrestricted resources as they are needed.

**Revenue and Unearned Revenue** represents the customer billing for water, wastewater and sanitation services monthly on a cycle basis. Unbilled revenue between the end of the cycle and the end of the month is accrued. Connection charges are based on actual costs and, accordingly, are recorded as revenue. Connection charges collected in advance are recorded as unearned revenue.

**Operating Revenues and Expenses** generally result from providing services in connection with the Authority's principal ongoing operations. The principal operating revenues of the Authority's water, wastewater, and sanitation systems are customer charges for water, wastewater and sanitation services. The Recycling System derives revenue from the sale of processed recyclable materials. Operating expenses include the cost of providing utility and recycling services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**Capital Contributions** are recognized in the statements of revenues, expenses and changes in net position when earned, and include impact fees, construction grants and property received from customers and developers.

**Estimates** are used in the preparation of financial statements in conformity with generally accepted accounting principles. This requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## **NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

### **Budgetary Information**

The Authority's Board approves total budget appropriations only. The Executive Director is authorized to transfer budget amounts between departmental and object codes. However, any revisions that alter the total appropriations must be approved by the Board. Therefore, the level of budgetary responsibility is by total appropriations; however, for report purposes, this level has been expanded to an object code basis (personal services, contractual services, professional services, etc.). All appropriations lapse at year end.

Formal budgetary integration is employed as a management tool during the year.

### **Budgetary Basis of Accounting:**

The budget is prepared on a basis that differs significantly from generally accepted accounting principles. The primary differences are as follows:

- 1) The budget does not include a provision for depreciation expense or amortization of debt issuance costs. It also does not include adjustments for pension and other post-employment benefits related expenses.
- 2) The budget includes provisions for capital outlay and debt retirement which are not included in the results of operations under generally accepted accounting principles.

The budget amounts shown in the financial statements are the final authorized amounts as amended during the year.

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**NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLE**

In conjunction with the implementation of Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences, the Authority is required to recognize liabilities for compensated absences for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Therefore, in conjunction with the implementation of GASB Statement No. 101, an adjustment to beginning net position was required to properly report compensated absences as of October 1, 2024 as follows:

|   |                       |
|---|-----------------------|
| Net position as of September 30, 2024                   | \$ 792,226,114        |
| Adjustment related to change in<br>accounting principle | <u>(6,404,379)</u>    |
| Restated net position as of October 1, 2024             | <u>\$ 785,821,735</u> |

**NOTE 4 – CASH AND INVESTMENTS**

The investment of surplus funds and restricted reserve funds is governed by the Authority's investment policy under the provisions of Section 218.415, Florida Statutes. Investments authorized by the Authority's investment policy and state statute include intergovernmental investment pools, money market funds, including money market mutual funds, interest bearing time deposits or savings accounts in qualified public depositories, direct obligations of the U.S. Treasury and U.S. agencies and instrumentalities, and other investments authorized by law or by resolution for a special district.

**Deposits –Cash and Cash equivalents**

The Authority's cash deposits are held by a bank that qualifies as a public depository under the Florida Security for Public Deposits Acts, as required by Chapter 280, Florida Statutes. As such, these deposits are considered to be entirely covered by federal depository insurance or pooled collateral held the State Treasurer under the provisions of Chapter 280, Florida Statutes. As of September 30, 2025 the carrying value of the Authority's bank deposit accounts was \$32,122,182 and the bank balance was \$31,890,802.

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**Investment Portfolio**

As of September 30, 2025, investment holdings detailed in the table below are reported at fair value in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools* and GASB Statement No. 72, *Fair Measurement and Application*.

|  | Fair Value            | Weighted<br>Average<br>Maturity (Years) |
|--|-----------------------|---|
| Certificates of Deposit                                  | \$ 3,606,549          | 0.205                                   |
| Local Government Surplus Funds Trust Fund <sup>(a)</sup> | 46,119,909            | 0.107                                   |
| Florida Palm Public Assets <sup>(b)</sup>                | 32,720,013            | 0.110                                   |
| Florida Surplus Asset Trust Fund <sup>(c)</sup>          | 16,881,215            | 0.110                                   |
| Money Market Mutual Fund                                 | 310,282               | 0.003                                   |
| U.S. Treasury Securities                                 | 67,634,243            | 2.410                                   |
| Federal Instrumentalities                                | 3,281,782             | 1.810                                   |
| Corporate Notes  | 17,582,176            | 3.340                                   |
| State and Local Government Debt                          | 2,098,290             | 1.590                                   |
| Total Investments  | <u>\$ 190,234,459</u> |   |

(a) Florida Prime (SBA)'s September 30, 2025 Financial Statement Disclosures report

available on the website <https://www.prime.sbafla.com/audits/>

(b) FL Palm Public Assets Report on Holdings as of September 30, 2025

(c) Florida Surplus Asset Trust Fund Report on Holdings as of September 30, 2025

**Interest Rate Risk**

To the extent possible, an attempt is made to match investment maturities with known cash needs and anticipated cash flow requirements. For operating funds, investment maturities are matched with known cash needs and anticipated cash flow requirements. Investments of current operating funds shall have maturities of no longer than twelve (12) months. For core funds, investments of reserves, project funds, debt proceeds and other non-operating funds shall have a term appropriate to the need for funds and in accordance with debt covenants, but in no event shall exceed five-and-a-half (5.5) years and the average duration of the funds as a whole may not exceed three (3) years.

The Authority utilizes “weighted average duration” as a measurement of interest rate risk and as of September 30, 2025, the investments had a weighted average duration of 1.087 years.

Credit Risk

The Authority's investment policy permits the following investments, which are limited to credit quality ratings from nationally recognized rating agencies as described below:

- 1) The Local Government Surplus Funds Trust Fund or any other authorized intergovernmental investment pool shall be rated "AAAm" by Standard & Poor's or the equivalent by another rating agency.
- 2) Money Market Mutual Funds rated "AAAm" by Standard & Poor's or the equivalent by another rating agency.
- 3) U.S. Government Treasury Securities, U.S. Government Agencies, and Federal Instrumentalities guaranteed by the U.S. Government or sponsored agencies.
- 4) U.S. dollar denominated senior unsecured unsubordinated obligations issued or unconditionally guaranteed by the International Bank for Reconstruction and Development, International Finance Corporation, or Inter-American Development Bank that have a rating, at the time of purchase, at a minimum of "AAA" by any nationally recognized statistical rating organization.
- 5) Commercial Paper that is rated, at the time of purchase, in the highest tier by any nationally recognized statistical rating organization.
- 6) Corporate Notes issued by a corporation or bank denominated in U.S. Dollar, that have a long-term debt rating, at the time of purchase, at a minimum single "A" category by any nationally recognized statistical rating organization.
- 7) Banker's Acceptances issued by a domestic bank or a federally chartered domestic office of a foreign bank, which are eligible for purchase by the Federal Reserve System, at the time of purchase, the short-term paper is rated, at a minimum, "P-1" by Moody's Investors Services and "A-1" by Standard & Poor's.
- 8) State and/or Local Government Taxable and/or Tax-Exempt Debt, general obligation or revenue obligation, that have a long-term debt rating, at the time of purchase, at a minimum single "A" category by any nationally recognized statistical rating organization or at least "MIG-1" by Moody's and "SP-1" by Standard & Poor's for short-term debt.
- 9) Mortgage-Backed Securities and Collateralized Mortgage Obligations guaranteed by the U.S. Government or a Federal agency, including securities collateralized by the same.
- 10) Asset-Backed Securities that have a long-term debt rating, at the time of purchase, at a minimum of "AAA" or higher by any nationally recognized statistical rating organization.
- 11) Repurchase agreements whose underlying purchased securities consist only of negotiable direct obligations of the United States Government and Federal Agencies or Instrumentalities. All firms with whom the Authority enters into repurchase agreements will have in place an executed Securities Industry and Financial Markets Association Master Repurchase Agreement with the Authority.

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The Local Government Surplus Funds Trust Fund, Florida Palm Trust Fund, and Florida Surplus Asset Trust Fund are external 2a7-like investment pool, in which the fair value of the Authority's position in the pool is the same as the value of the pool shares. There are no restrictions on redemptions. Additional information regarding the Local Government Surplus Funds Trust Fund may be obtained from the State Board of Administration.

At September 30, 2025, the Authority's investments had the following credit quality:

| Security Type                              | Standard &<br>Poor's Credit<br>Rating | Portfolio Asset<br>Allocation |
|--|---------------------------------------|-------------------------------|
| Certificates of Deposit                    | N/A                                   | 1.90%                         |
| Local Government Surplus Funds Trust Fund* | AAAm                                  | 24.24%                        |
| Florida Palm**                             | AAAm                                  | 17.20%                        |
| FL SAFE***                                 | AAAm                                  | 8.87%                         |
| Money Market Mutual Funds                  | AAAm                                  | 0.16%                         |
| Corporate Notes                            | AA                                    | 0.43%                         |
| Corporate Notes                            | AA-                                   | 0.27%                         |
| Corporate Notes                            | A+                                    | 2.12%                         |
| Corporate Notes                            | A                                     | 4.24%                         |
| Corporate Notes                            | A-                                    | 2.18%                         |
| State and Local Government Debt            | AAA                                   | 0.60%                         |
| State and Local Government Debt            | AA                                    | 0.34%                         |
| State and Local Government Debt            | AA-                                   | 0.17%                         |

\*Florida Prime (SBA)'s 09/30/2025 Monthly Summary Report available on the website,

<https://www.sbafla.com/prime/>, is the source of the Fund's Credit Rating from Standard & Poor's.

\*\* FL Palm Public Assets Report on Holdings as of September 30, 2025

\*\*\*Florida Surplus Asset Trust Fund Report on Holdings as of September 30, 2025

### Custodial Credit Risk

The Authority's investment policy requires securities, with the exception of certificates of deposits, shall be held with a third party custodian; and all securities purchased by, and all collateral obtained by the Authority should be properly designated as an asset of the Authority. The securities must be held in an account separate and apart from the assets of the financial institution. Certificates of deposits will be placed in the provider's safekeeping department for the term of the deposit.

As of September 30, 2025, the Authority's securities portfolio was held with a third-party custodian as required by the Authority's investment policy.

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Concentration of Credit Risk

The Authority's investment policy has established asset allocation and issuer limits on the following investments to reduce concentration of credit risk of the Authority's investment portfolio.

|   | Asset<br>Allocation<br>Maximum | Individual<br>Issuer Limit |
|---|--------------------------------|----------------------------|
| U.S. Government Treasury Securities                           | 100%                           | N/A                        |
| U.S. Government Agencies                                      | 75%                            | 10%                        |
| Federal Instrumentalities                                     | 75%                            | 30%                        |
| Supranationals  | 25%                            | 10%                        |
| Corporate Notes*  | 25%                            | 5%                         |
| State/Local Government Tax and/or Tax-Exempt Debt             | 25%                            | 5%                         |
| Agency Mortgaged-Backed Securities                            | 20%                            | 30%                        |
| Asset-Backed Securities                                       | 20%                            | 5%                         |
| Non-Negotiable Certificate of Deposit and Savings<br>Accounts | 20%                            | N/A                        |
| Commercial Paper*   | 25%                            | 5%                         |
| Bankers Acceptances   | 25%                            | 5%                         |
| Repurchase Agreements   | 40%                            | 20%                        |
| Money Market Funds  | 50%                            | 25%                        |
| Intergovernmental Pools (LGIPs)                               | 50%                            | 25%                        |
| Florida Local Government Surplus Trust Funds                  | 25%                            | N/A                        |
| U.S. Government Treasury Securities                           | 20%                            | N/A                        |

\* Maximum allocation to all corporate and bank credit instruments is 50% combined

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As of September 30, 2025, the Authority had the following issuer concentrations based on fair value:

|   | Portfolio Asset<br>Fair Value | Allocation  |
|---|-------------------------------|-------------|
| Certificates of Deposit                   | \$ 3,606,549                  | 1.896%      |
| Local Government Surplus Funds Trust Fund | 46,119,909                    | 24.244%     |
| Money Market Mutual Funds                 | 310,282                       | 0.163%      |
| Florida Palm                              | 32,720,013                    | 17.200%     |
| Florida Surplus Asset Fund Trust          | 16,881,215                    | 8.874%      |
| U.S. Treasury Securities                  | 67,634,243                    | 35.553%     |
| Federal Instrumentalities:                |                               |             |
| Federal Home Loan Banks                   | 1,526,948                     | 0.803%      |
| Federal Farm Credit Banks                 | 1,754,834                     | 0.922%      |
| Corporate Notes:                          |                               |             |
| Abbvie Inc                                | 1,031,527                     | 0.542%      |
| Bank of America Corp                      | 1,470,861                     | 0.773%      |
| Bank of New York Mellon Corp              | 1,548,477                     | 0.814%      |
| Home Depot Inc                            | 811,241                       | 0.426%      |
| John Deere Capital Corp                   | 1,219,473                     | 0.641%      |
| JPMorgan Chase & Co                       | 1,465,888                     | 0.771%      |
| Kimberly Clark Corporation                | 768,216                       | 0.404%      |
| Marsh McLennan Cos Inc                    | 1,018,307                     | 0.535%      |
| Merk & Co                                 | 614,360                       | 0.323%      |
| Morgan Stanley                            | 994,192                       | 0.523%      |
| PACCAR Financial Corp                     | 989,412                       | 0.520%      |
| PepsiCo, Inc.                             | 649,636                       | 0.341%      |
| Progressive Corp                          | 818,010                       | 0.430%      |
| Qualcomm Inc                              | 1,031,550                     | 0.542%      |
| State Street Corp                         | 916,730                       | 0.482%      |
| Toyota Motor Credit Corp.                 | 1,421,901                     | 0.747%      |
| Walmart Inc                               | 812,395                       | 0.427%      |
| State and Local Government Debt:          |                               |             |
| Connecticut St. Txble-Series A            | 317,294                       | 0.167%      |
| District of Columbia Income Tax           | 577,494                       | 0.304%      |
| New York Ny Txble-Series D2               | 640,037                       | 0.336%      |
| Oklahoma City Water Utility               | 563,465                       | 0.296%      |
|   | <u>\$ 190,234,459</u>         | <u>100%</u> |

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Fair Value of Investments:

The Authority categorizes its fair value measurements within the fair value hierarchy established under generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 input are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

All the Authority's investments are classified at Level 2.

Securities classified in Level 2 are valued using the following approaches:

- Money Market Mutual Funds: published fair value per share (unit) for each fund;
- U.S. Treasury Securities and Federal Instrumentalities: quoted prices for identical securities in markets that are not active;
- Corporate Notes and State and Local Government Debt: quoted prices for similar securities in active markets.

The Local Government Surplus Funds Trust Fund and the Florida Palm Public Funds are measured at cost and excluded from the fair value hierarchy disclosure.

**NOTE 5 – RECEIVABLES**

**Receivables** at year end for the Authority's system in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

|                                | Accounts            | Notes           | Accrued<br>Interest | Gross<br>Receivables | Allowance<br>for<br>Uncollectible | Net                 |
|--------------------------------|---------------------|-----------------|---------------------|----------------------|-----------------------------------|---------------------|
| Water/Wastewater               | \$23,542,491        | \$40,475        | \$115,920           | \$23,698,886         | (\$1,118,700)                     | \$22,580,186        |
| PFAS Settlement                | 11,271,941          | 0               | 0                   | 11,271,941           | 0                                 | 11,271,941          |
| Sanitation                     | 2,253,321           | 0               | 0                   | 2,253,321            | (285,600)                         | 1,967,721           |
| Materials Recycling            | 89,345              | 0               | 0                   | 89,345               | 0                                 | 89,345              |
| Total business-type activities | <u>\$37,157,098</u> | <u>\$40,475</u> | <u>\$115,920</u>    | <u>\$37,313,493</u>  | <u>(\$1,404,300)</u>              | <u>\$35,909,193</u> |

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**NOTE 6 – RESTRICTED CASH AND INVESTMENTS**

Cash and investments are restricted either by bond resolutions and other debt agreements or by management’s intent to use the assets for specific purposes. Restricted cash and investments are outlined as follows:

|   | Water/<br>Wastewater | Sanitation         | Totals               |
|---|----------------------|--------------------|----------------------|
| <b>Current restricted cash and investments:</b>     |                      |                    |                      |
| Customer Deposits                                   | \$3,282,146          | \$0                | \$3,282,146          |
| Restricted sinking fund                             | 15,829,270           | 384,513            | 16,213,783           |
|   | <u>19,111,416</u>    | <u>384,513</u>     | <u>19,495,929</u>    |
| <b>Non-current restricted cash and investments:</b> |                      |                    |                      |
| <b>Restricted by debt agreements:</b>               |                      |                    |                      |
| Debt service reserve for Series 2010 Loan           | 3,606,549            | 0                  | 3,606,549            |
| Operations & Maintenance                            | 7,662,871            | 0                  | 7,662,871            |
| Renewal & replacement                               | 8,006,298            | 0                  | 8,006,298            |
|   | <u>19,275,718</u>    | <u>0</u>           | <u>19,275,718</u>    |
| <b>Restricted for capital improvement program:</b>  |                      |                    |                      |
| Capital improvement program                         | 85,379,741           | 0                  | 85,379,741           |
| Impact Fees   | 17,806,104           | 0                  | 17,806,104           |
| Capital improvement fees                            | 0                    | 1,575,999          | 1,575,999            |
|   | <u>103,185,845</u>   | <u>1,575,999</u>   | <u>104,761,844</u>   |
| <b>Self-insurance reserves</b>                      | <u>753,153</u>       | <u>0</u>           | <u>753,153</u>       |
| <b>Total restricted cash &amp; cash equivalents</b> | <u>\$142,326,132</u> | <u>\$1,960,512</u> | <u>\$144,286,644</u> |

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**NOTE 7 – CAPITAL ASSETS**

**Capital Assets** activity for the year ended September 30, 2025 was as follows:

|  | Balance at<br>10/01/2024 | Increases           | Transfers /<br>Decreases | Balance at<br>09/30/2025 |
|--|--------------------------|---------------------|--------------------------|--------------------------|
| <i>Capital assets not depreciated:</i>   |                          |                     |                          |                          |
| Land                                     | \$29,153,437             | \$200,262           | \$0                      | \$29,353,699             |
| Construction in progress                 | 34,411,483               | 36,183,628          | (7,003,687)              | 63,591,424               |
| Total capital assets not depreciated     | <u>\$63,564,920</u>      | <u>\$36,383,890</u> | <u>(\$7,003,687)</u>     | <u>\$92,945,123</u>      |
| <i>Capital assets depreciated:</i>       |                          |                     |                          |                          |
| Buildings and building improvements      | \$45,140,500             | \$0                 | \$0                      | \$45,140,500             |
| Improvements other than buildings        | 1,172,948,279            | 29,418,240          | 0                        | 1,202,366,519            |
| Equipment                                | 109,482,699              | 25,606,162          | (3,564,164)              | 131,524,697              |
| Total capital assets depreciated         | <u>1,327,571,478</u>     | <u>55,024,402</u>   | <u>(3,564,164)</u>       | <u>1,379,031,716</u>     |
| <i>Less accumulated depreciation:</i>    |                          |                     |                          |                          |
| Buildings and building improvements      | 14,997,834               | 1,135,337           | 0                        | 16,133,171               |
| Improvements other than buildings        | 479,407,654              | 38,072,290          | 0                        | 517,479,944              |
| Equipment                                | 79,942,599               | 7,144,927           | (3,386,312)              | 83,701,214               |
| Total accumulated depreciation           | <u>574,348,087</u>       | <u>46,352,554</u>   | <u>(3,386,312)</u>       | <u>617,314,329</u>       |
| Total capital assets depreciated, net    | <u>\$753,223,391</u>     | <u>\$8,671,848</u>  | <u>(\$177,852)</u>       | <u>\$761,717,387</u>     |
| Intangible assets                        | \$14,996,954             | \$0                 | \$0                      | \$14,996,954             |
| Less accumulated amortization            | 14,996,954               | 0                   | 0                        | 14,996,954               |
| Total intangible assets depreciated, net | <u>\$0</u>               | <u>\$0</u>          | <u>\$0</u>               | <u>\$0</u>               |

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**NOTE 8 – LIABILITIES**

**Long-term debt:**

At September 30, 2025, long-term debt consisted of the following:

|  | Interest<br>Rates % | Annual Principal              | Final<br>Maturity | Amount<br>Outstanding<br>9/30/2025 |
|--|---------------------|-------------------------------|-------------------|------------------------------------|
| <b>Bonds:</b>  |                     |                               |                   |                                    |
| Utility System Refunding Revenue Bonds, Series 2015                        | 3.00%               | \$ 2,675,000 to \$ 2,675,000  | 1/1/2026          | \$ 2,675,000                       |
| Utility System Refunding Revenue Bonds, Series 2024                        | 5.00%               | \$ 820,000 to \$ 3,565,000    | 1/1/2036          | \$ 27,375,000                      |
| <b>Total long-term bonds</b>   |                     |                               |                   | <u>30,050,000</u>                  |
| <b>Notes From Direct Borrowing:</b>  |                     |                               |                   |                                    |
| Utility System Revenue Note, Series 2008                                   | 4.91%               | \$ 8,630,000 to \$ 14,830,000 | 7/1/2028          | 40,585,000                         |
| Utility System Revenue Note, Series 2010                                   | 6.00%               | \$ 2,027,000 to \$ 2,995,000  | 1/1/2031          | 16,335,000                         |
| Utility System Refunding Revenue Note, Series 2013                         | 2.30%               | \$ 1,350,000 to \$ 1,855,000  | 1/1/2028          | 5,035,000                          |
| Utility System Refunding Revenue Note, Series 2014                         | 3.12%               | \$ 855,000 to \$ 1,030,000    | 1/1/2027          | 2,030,000                          |
| Utility System Refunding Revenue Note, Series 2016                         | 2.11%               | \$ 2,021,000 to \$ 2,548,000  | 1/1/2032          | 16,758,000                         |
| Utility System Revenue Note, Series 2017                                   | 2.59%               | \$ 1,656,000 to \$ 12,540,000 | 1/1/2030          | 26,265,000                         |
| <b>Total long-term notes from direct borrowing</b>                         |                     |                               |                   | <u>107,008,000</u>                 |
| <b>Loans From Direct Borrowing:</b>  |                     |                               |                   |                                    |
| State of Florida Department of<br>Environmental Protection Revolving Loans | 2.04% - 3.27%       | \$ 3,458,729 to \$ 4,497,182  | 10/15/2031        | 25,048,776                         |
| Closed Loop loan - payments due quarterly                                  | 0.00%               | \$ 83,333 to \$ 333,333       | 12/31/2025        | 83,333                             |
| <b>Total long-term loans from direct borrowing</b>                         |                     |                               |                   | <u>25,132,109</u>                  |
| <b>Financed Purchases of Equipment:</b>                                    |                     |                               |                   |                                    |
| Sanitation Trucks 2019   | 3.26%               | \$ 268,946 to \$ 525,012      | 1/25/2026         | 268,946                            |
| Sanitation Trucks 2020   | 1.82%               | \$ 483,591 to \$ 433,907      | 7/1/2027          | 958,523                            |
| Sanitation Trucks 2021   | 1.70%               | \$ 15,559 to \$ 68,447        | 6/25/2028         | 187,846                            |
| Sanitation Trucks 2024   | 4.69%               | \$ 85,407 to \$ 341,630       | 11/22/2031        | 1,841,041                          |
| Sanitation Trucks 2025   | 3.36% - 3.96%       | \$ 140,943 to \$ 1,282,862    | 9/30/2032         | 11,293,254                         |
| Sub-total for sanitation vehicles & equipment                              |                     |                               |                   | 14,549,610                         |
| AMR equipment  | 4.41%               | \$ 85,966 to \$ 1,114,151     | 9/30/2027         | 2,181,178                          |
| MRF Robotic Sorters  | 1.49%               | \$ 86,696 to \$ 343,559       | 10/29/2028        | 1,102,141                          |
| <b>Total financed purchases of equipment</b>                               |                     |                               |                   | <u>17,832,929</u>                  |
| <b>Long-term debt</b>  |                     |                               |                   | 180,023,038                        |
| <b>Unamortized bond premiums, net</b>                                      |                     |                               |                   | <u>2,563,679</u>                   |
| <b>Total long-term debt</b>  |                     |                               |                   | 182,586,717                        |
| <b>Less current maturities</b>   |                     |                               |                   | <u>34,024,887</u>                  |
| <b>Total long-term debt</b>  |                     |                               |                   | <u>\$ 148,561,830</u>              |

There are a number of covenants in the debt agreements. One such covenant requires that the Authority's net revenue each year be equal to at least 125% of annual bond debt service requirements. Debt service coverage for 2025 was 408%.

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**Long-Term Debt Changes** in long-term bonds, notes payable, capital leases, and compensated absences during 2025 are as follows:

| Long-Term Debt   | Beginning<br>Balance<br>10/1/2024 | Additions           | (Reductions)          | Long-Term<br>Debt<br>Outstanding<br>9/30/2025 | Amounts Due<br>Within<br>One Year<br>of 09/30/2025 |
|--|-----------------------------------|---------------------|-----------------------|---|--|
| <b>Bonds:</b>  |                                   |                     |                       |   |  |
| Utility System Refunding Revenue Bonds, Series 2015                        | \$ 35,250,000                     | \$ 0                | (\$32,575,000)        | \$ 2,675,000                                  | \$ 2,675,000                                       |
| Utility System Refunding Revenue Bonds, Series 2024                        | 0                                 | 27,375,000          | 0                     | 27,375,000                                    | 0  |
| <b>Total long-term bonds</b>   | <u>35,250,000</u>                 | <u>27,375,000</u>   | <u>(32,575,000)</u>   | <u>30,050,000</u>                             | <u>2,675,000</u>                                   |
| <b>Notes From Direct Borrowing:</b>  |                                   |                     |                       |   |  |
| Utility System Revenue Note, Series 2008                                   | 52,555,000                        | 0                   | (11,970,000)          | 40,585,000                                    | 12,565,000   |
| Utility System Revenue Note, Series 2010                                   | 18,705,000                        | 0                   | (2,370,000)           | 16,335,000                                    | 2,464,000  |
| Utility System Refunding Revenue Note, Series 2013                         | 6,840,000                         | 0                   | (1,805,000)           | 5,035,000                                     | 1,830,000  |
| Utility System Refunding Revenue Note, Series 2014                         | 3,000,000                         | 0                   | (970,000)             | 2,030,000                                     | 1,000,000  |
| Utility System Refunding Revenue Note, Series 2016                         | 18,957,000                        | 0                   | (2,199,000)           | 16,758,000                                    | 2,245,000  |
| Utility System Revenue Note, Series 2017                                   | 28,452,000                        | 0                   | (2,187,000)           | 26,265,000                                    | 2,316,000  |
| <b>Total long-term notes from direct borrowing</b>                         | <u>128,509,000</u>                | <u>0</u>            | <u>(21,501,000)</u>   | <u>107,008,000</u>                            | <u>22,420,000</u>                                  |
| <b>Loans From Direct Borrowing:</b>  |                                   |                     |                       |   |  |
| State of Florida Department of<br>Environmental Protection Revolving Loans | 30,067,963                        | 0                   | (5,019,187)           | 25,048,776                                    | 4,912,485  |
| Closed Loop loan   | 416,666                           | 0                   | (333,333)             | 83,333  | 83,333   |
| <b>Total long-term loans from direct borrowing</b>                         | <u>30,484,629</u>                 | <u>0</u>            | <u>(5,352,520)</u>    | <u>25,132,109</u>                             | <u>4,995,818</u>                                   |
| <b>Financed Purchases of Equipment:</b>                                    |                                   |                     |                       |   |  |
| Sanitation vehicles & equipment  | 2,903,138                         | 13,428,243          | (1,781,771)           | 14,549,610                                    | 2,533,610  |
| AMR equipment  | 3,203,076                         | 0                   | (1,021,898)           | 2,181,178                                     | 1,067,028  |
| MRF Robotic Sorters  | 1,430,620                         | 0                   | (328,479)             | 1,102,141                                     | 333,431  |
| <b>Total long-term financed purchases</b>                                  | <u>7,536,834</u>                  | <u>13,428,243</u>   | <u>(3,132,148)</u>    | <u>17,832,929</u>                             | <u>3,934,069</u>                                   |
| <b>Total bonds and loans</b>   | <u>201,780,463</u>                | <u>40,803,243</u>   | <u>(62,560,668)</u>   | <u>180,023,038</u>                            | <u>34,024,887</u>                                  |
| Unamortized bond premiums, net   | 1,683,573                         | 2,830,408           | (1,950,302)           | 2,563,679                                     | 0  |
| <b>Total long-term debt</b>  | <u>203,464,036</u>                | <u>43,633,651</u>   | <u>(64,510,970)</u>   | <u>182,586,717</u>                            | <u>34,024,887</u>                                  |
| <b>Compensated Absences</b>  | 9,531,253                         | 4,145,892           | (3,744,755)           | 9,932,390                                     | 3,972,956  |
|  | <u>\$212,995,289</u>              | <u>\$47,779,543</u> | <u>(\$68,255,725)</u> | <u>\$192,519,107</u>                          | <u>\$37,997,843</u>                                |

**Annual debt service requirements to maturity** to retire long-term bonds, notes, and loans are as follows:

| Fiscal Year Ending<br>September 30,                             | Principal            | Interest            | Total                |
|---|----------------------|---------------------|----------------------|
| 2026  | \$ 34,024,887        | \$ 6,534,853        | \$ 40,559,740        |
| 2027  | 34,215,702           | 5,248,116           | 39,463,818           |
| 2028  | 34,807,339           | 3,903,130           | 38,710,469           |
| 2029  | 19,294,219           | 2,505,870           | 21,800,089           |
| 2030  | 25,958,354           | 1,795,869           | 27,754,223           |
| 2031 - 2035   | 30,902,537           | 2,714,071           | 33,616,608           |
| 2036 - 2040   | 820,000              | 20,500              | 840,500              |
| <b>Total bond, note, and loan<br/>debt service requirements</b> | <u>\$180,023,038</u> | <u>\$22,722,409</u> | <u>\$202,745,447</u> |

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**Advance refunding of outstanding debt** in prior years permitted the Authority to issue refunding revenue bonds to defease certain outstanding bonds for the purpose of consolidation and to achieve debt service coverage savings. The Authority has placed the proceeds from the refunding issues in irrevocable escrow accounts with a trust agent to insure payment of debt service on the refunded bonds. Accordingly, the trust account assets and the liabilities for the defeased bonds are not included in the Authority’s financial statements. Although defeased, the refunded debt from these earlier issues will not be actually retired until the call dates have come due or until maturity if they are not callable issues. On September 30, 2025, eight bond issues are outstanding with an aggregate principal amount of \$35,055,000.

**NOTE 9 – SEGMENT INFORMATION**

The Authority has incurred debt to finance capital acquisitions for each of its systems. All systems are accounted for in a single enterprise fund (i.e., the Authority). However, investors in the revenue bonds and notes rely solely on the revenue generated by the individual system for repayment. Summary financial information by system is presented as follows:

**Condensed Statement of Net Position**

|   | Water and<br>Wastewater | PFAS<br>Settlement  | Sanitation          | Materials<br>Recycling |
|---|-------------------------|---------------------|---------------------|------------------------|
| <b>Assets:</b>  |                         |                     |                     |                        |
| Current assets (1)  | \$120,537,343           | \$28,153,156        | \$10,855,526        | \$1,824,595            |
| Noncurrent assets   | 937,992,602             | 207,200             | 35,606,880          | 7,794,630              |
| <b>Total assets</b>   | <b>1,058,529,945</b>    | <b>28,360,356</b>   | <b>46,462,406</b>   | <b>9,619,225</b>       |
| <b>Deferred outflows of resources</b>                           | <b>5,189,388</b>        | <b>0</b>            | <b>2,043,057</b>    | <b>0</b>               |
| <b>Total assets and deferred outflows</b>                       | <b>\$1,063,719,333</b>  | <b>\$28,360,356</b> | <b>\$48,505,463</b> | <b>\$9,619,225</b>     |
| <b>Liabilities:</b>   |                         |                     |                     |                        |
| Current liabilities (1)   | \$58,993,275            | \$207,200           | \$11,127,178        | \$7,019,178            |
| Long-term liabilities   | 166,090,563             | 0                   | 21,650,612          | 845,580                |
| <b>Total liabilities</b>  | <b>225,083,838</b>      | <b>207,200</b>      | <b>32,777,790</b>   | <b>7,864,758</b>       |
| <b>Deferred inflows of resources</b>                            | <b>8,460,375</b>        | <b>0</b>            | <b>2,614,459</b>    | <b>0</b>               |
| <b>Net Position:</b>  |                         |                     |                     |                        |
| Net investment in capital assets                                | 637,506,902             | 0                   | 19,026,295          | 6,609,156              |
| Restricted  | 51,306,549              | 0                   | 359,180             | 0                      |
| Unrestricted  | 141,361,669             | 28,153,156          | (6,272,261)         | (4,854,689)            |
| <b>Total net position</b>                                       | <b>830,175,120</b>      | <b>28,153,156</b>   | <b>13,113,214</b>   | <b>1,754,467</b>       |
| <b>Total liabilities, deferred inflows<br/>and net position</b> | <b>\$1,063,719,333</b>  | <b>\$28,360,356</b> | <b>\$48,505,463</b> | <b>\$9,619,225</b>     |

(1) Includes interfund receivables and interfund liabilities that are eliminated in the basic financial statements.

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**Condensed Statement of Revenues, Expenses, and Changes in Net Position**

|   | Water and<br>Wastewater | PFAS<br>Settlement  | Sanitation          | Materials<br>Recycling |
|---|-------------------------|---------------------|---------------------|------------------------|
| <b>Operating revenues:</b>                                      |                         |                     |                     |                        |
| Customer charges  | \$127,995,009           | \$0                 | \$35,489,772        | \$1,173,429            |
| Other operating revenue (2)                                     | 20,377,064              | 28,060,953          | 2,946,259           | 137,397                |
| <b>Total operating revenue</b>                                  | <b>148,372,073</b>      | <b>28,060,953</b>   | <b>38,436,031</b>   | <b>1,310,826</b>       |
| <b>Operating expenses:</b>                                      |                         |                     |                     |                        |
| Depreciation and amortization                                   | 41,921,570              | 0                   | 3,393,031           | 1,037,953              |
| Other operating expenses (2)                                    | 72,330,405              | 0                   | 28,031,509          | 1,327,490              |
| <b>Total operating expenses</b>                                 | <b>114,251,975</b>      | <b>0</b>            | <b>31,424,540</b>   | <b>2,365,443</b>       |
| <b>Operating income (loss)</b>                                  | <b>34,120,098</b>       | <b>28,060,953</b>   | <b>7,011,491</b>    | <b>(1,054,617)</b>     |
| <b>Nonoperating revenues (expenses):</b>                        |                         |                     |                     |                        |
| Investment earnings (loss)                                      | 8,745,113               | 92,203              | 39,019              | 0                      |
| Interest expense  | (6,449,955)             | 0                   | (160,701)           | (18,784)               |
| Insurance reimbursements  | 15,618                  | 0                   | 113,807             | 0                      |
| Other nonoperating revenues (expenses)                          | 89,391                  | 0                   | 177,614             | 0                      |
| <b>Total nonoperating revenues (expenses)</b>                   | <b>2,400,167</b>        | <b>92,203</b>       | <b>169,739</b>      | <b>(18,784)</b>        |
| <b>Income (loss) before capital contributions and transfers</b> | <b>36,520,265</b>       | <b>28,153,156</b>   | <b>7,181,230</b>    | <b>(1,073,401)</b>     |
| Capital contributions   | 16,592,972              | 0                   | 0                   | 0                      |
| Transfers   | 0                       | 0                   | (1,650,000)         | 1,650,000              |
| <b>Change in net position</b>                                   | <b>53,113,237</b>       | <b>28,153,156</b>   | <b>5,531,230</b>    | <b>576,599</b>         |
| <b>Net position at beginning of year</b>                        | <b>777,061,883</b>      | <b>0</b>            | <b>7,581,984</b>    | <b>1,177,868</b>       |
| <b>Net position at end of year</b>                              | <b>\$830,175,120</b>    | <b>\$28,153,156</b> | <b>\$13,113,214</b> | <b>\$1,754,467</b>     |

(2) – Includes overhead charges between departments that are eliminated in the basic financial statements.

**Condensed Statement of Cash Flows**

|   | Water and<br>Wastewater | PFAS<br>Settlement  | Sanitation         | Materials<br>Recycling |
|---|-------------------------|---------------------|--------------------|------------------------|
| <b>Net cash provided by (used for):</b>             |                         |                     |                    |                        |
| Operating activities                                | \$69,106,755            | \$16,789,012        | \$16,240,041       | (\$46,772)             |
| Noncapital financing activities                     | 3,153,695               | 0                   | (4,303,695)        | 1,150,000              |
| Capital and related financing activities            | (77,079,241)            | 0                   | (7,358,073)        | (1,276,555)            |
| Investing activities                                | 3,004,941               | 92,203              | 39,019             | 0                      |
| <b>Net decrease in cash and cash equivalents</b>    | <b>(1,813,850)</b>      | <b>16,881,215</b>   | <b>4,617,292</b>   | <b>(173,327)</b>       |
| <b>Cash and cash equivalents, beginning of year</b> | <b>107,529,987</b>      | <b>0</b>            | <b>2,810,256</b>   | <b>1,908,577</b>       |
| <b>Cash and cash equivalents, end of year</b>       | <b>\$105,716,137</b>    | <b>\$16,881,215</b> | <b>\$7,427,548</b> | <b>\$1,735,250</b>     |

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**NOTE 10 –CAPITAL CONTRIBUTIONS**

Capital contributions include contributions from other governments and grant funds awarded to the Authority. Capital contributions for the years ended September 30, 2025 are as follows:

**Capital contributions - cash:**

|                             |                    |
|-----------------------------|--------------------|
| Impact fees                 | \$4,903,593        |
| Other governmental entities | 4,118,377          |
|                             | <u>\$9,021,970</u> |

**Capital contributions - noncash:**

|   |                    |
|---|--------------------|
| Property contributed by developers and others | <u>\$7,571,002</u> |
|---|--------------------|

**NOTE 11 – RISK MANAGEMENT**

The Authority has established a self-insurance program to cover its risk of loss related to general liabilities and workers' compensation claims. The Authority purchases excess insurance coverage for workers' compensation claims with a \$300,000 deductible in order to protect itself against catastrophic losses. Settled claims have not exceeded this excess coverage in any of the last three fiscal years. The Authority's policy fully covers its risks related to workers' compensation claims incurred after July 1, 2015. Excess insurance coverage is not purchased for general liabilities claims because the sovereign immunity limits of the State of Florida essentially restricts general liabilities claims to \$200,000 per person and \$300,000 per occurrence. General liabilities claims above \$200,000 would have to be approved by the State Legislature.

Claims expenses and liabilities are recognized when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used to compute claims liabilities does not necessarily result in an exact amount. Claims liabilities are reevaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. The Authority does not discount its claims liabilities. Management believes that there are no significant liabilities for claims incurred but not reported at September 30, 2025.

Changes in the estimated liability for self-insured losses for the past two years are as follows:

|  | 2025              | 2024              |
|--|-------------------|-------------------|
| Claims liabilities, beginning of year    | \$ 570,399        | \$ 388,685        |
| Claims incurred and changes in estimates | 839,636           | 831,700           |
| Claims paid                              | (656,882)         | (649,986)         |
| Unpaid claims, ending                    | 753,153           | 570,399           |
| Estimated claims due within one year     | (473,557)         | (287,680)         |
| Estimated claims due longer than a year  | <u>\$ 279,596</u> | <u>\$ 282,719</u> |

At September 30, 2025, the Authority has restricted cash of \$753,153 for purposes of funding its claims liabilities.

**NOTE 12 – RETIREMENT PLANS**

**Florida Retirement System:**

The Authority participates in the Florida Retirement System (FRS) which is a cost sharing multiple employer contributory retirement system administered by the State of Florida (State). The FRS was established in 1970 by Chapter 121, Florida Statutes. In 2002, the FRS was amended to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. Chapter 112, Florida Statutes established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple employer defined benefit pension plan to assist retired members of any state-administered retirement system in paying the cost of health insurance.

The FRS offers two retirement options – the FRS Pension Plan and the FRS Investment Plan. An employee may participate in only one of the plans. The FRS Investment Plan is a defined contribution plan in which participants are vested after one year of service. Members in the Investment Plan decide how their funds are allocated between various investment accounts and the funds are portable upon termination if the participant is vested. Members in the Investment Plan are not eligible for participation in the Deferred Retirement Option Program (DROP).

The State of Florida Retirement System issues a publicly available Annual Comprehensive Financial Report (ACFR) which includes financial statements and required supplementary information. Also available are the pension systems actuarial reports to support the schedules of employer allocations and schedules of pension amounts by employer. These reports are available online at [http://www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications)

The ACFR and actuarial reports may also be obtained by contacting the Division of Retirement at:

Department of Management Services  
Division of Retirement  
Research and Education Section  
P.O. Box 9000  
Tallahassee, FL 32315-9000  
850-907-6500 or toll free at 844-377-1888

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**FRS Pension Plan:**

Plan Description – The FRS Pension Plan (Pension Plan) is a cost-sharing, multiple employer qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. Retirees receive a lifetime pension benefit with joint and survivor payment options.

Benefits Provided – The FRS Pension Plan covers Authority employees hired before January 1, 1996 and all employees hired after September 30, 2007. The Pension Plan provides retirement and disability benefits, death benefits and survivor's benefits. Retirement benefits are set by State Statutes and are based on a formula comprised of age, average compensation, length of FRS service, and membership class. Average compensation is computed as the average of an individual's 5 highest years of earnings for employees hired before July 1, 2011 or the 8 highest years of earnings for employees hired on or after July 1, 2011. Benefits fully vest after 6 years of creditable service for members initially enrolled in the FRS before July 1, 2011 and 8 years for members initially enrolled on or after July 1, 2011. The amount of benefit payments is also affected by the retirement income option chosen by the plan participant.

Effective July 1, 2011, all FRS members, excluding Deferred Retirement Option Program (DROP) members and re-employed retirees are required to contribute 3% of their gross salary to FRS on a pre-tax basis.

The Deferred Retirement Option Program (DROP) is an elective program available for members of the FRS when the member first reaches eligibility for normal retirement. The DROP permits employees eligible for normal retirement under the Pension Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in the DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Contributions – The Authority is required to contribute at an actuarially determined rate. These rates are a percent of annual covered employees' salaries. Contribution rates are the same whether the employee is in the Pension Plan or the Investment Plan. The employer contribution rates at September 30, 2025 were 14.03% for regular participants, 33.24% for senior management, 54.57% for elected officials, and 22.02% for DROP participants. Employees are required to contribute 3% of their annual salary, while members participating in DROP are not required to make the 3% contribution.

The Authority's contributions to the Pension Plan totaled \$5,267,246 for the year ended September 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025 the Authority reported a net pension liability of \$21,877,879 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2025 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The Authority's proportionate share of net pension liability was based on the Authority's fiscal year contributions relative to the fiscal year contributions of all participating members. At June 30, 2025, the Authority's proportionate share was 0.070493913%.

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For the year ended September 30, 2025 the Authority recognized pension expense of \$1,929,461 related to the Pension Plan. In addition, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred<br>Outflows<br>of Resources | Deferred<br>Inflows<br>of Resources |
|--|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience   | \$ 2,336,788                         | \$ -                                |
| Change in assumptions  | 2,540,591                            | -                                   |
| Net difference between projected and actual earnings<br>on Pension Plan investments  | -                                    | 3,652,733                           |
| Changes in proportion and differences between Authority Pension<br>Plan contributions and proportionate share of contributions | 166,091                              | 1,119,546                           |
| Authority Pension Plan contributions subsequent to measurement date  | <u>1,170,890</u>                     | <u>-</u>                            |
|  | <u>\$ 6,214,360</u>                  | <u>\$ 4,772,279</u>                 |

The deferred outflows of resources to the Pension Plan totaling \$1,170,890 resulting from Authority contributions to the Pension Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pensions will be recognized in pension expense as follows:

| Year Ending<br>September 30 |                   |
|-----------------------------|-------------------|
| 2026                        | \$ 3,295,065      |
| 2027                        | (971,135)         |
| 2028                        | (1,202,627)       |
| 2029                        | (850,112)         |
| 2030                        | -                 |
| Thereafter                  | <u>-</u>          |
|                             | <u>\$ 271,191</u> |

Actuarial Assumptions – The total pension liability in the July 1, 2025 actuarial valuations was determined using the following actuarial assumptions:

|   | <u>2025</u> |
|---|-------------|
| Inflation   | 2.40%       |
| Salary increases, average, including inflation  | 3.50%       |
| Investment rate of return, net of pension plan<br>investment expense, including inflation | 6.70%       |

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Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2024 valuation were based on the results of an actuarial experience study for the period July 1, 2018 through June 30, 2023.

The long-term expected rate of return on assumption of 6.7% used in GASB discount rate calculations consists of two building block components: 1) a long-term average annual inflation assumption of 2.4% as most recently adopted in October 2024 by the FRS Actuarial Assumption Conference; 2) an inferred real (in excess of inflation) return of 4.2%. Geometrically combining those building blocks using the formula  $(1 + .024) \times (1 + .0420) - 1$  generates an expected nominal return of 6.7%.

For reference, the table below contains a summary of Milliman’s in-house assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the 2.4% inflation assumption. The Milliman assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

| Asset Class              | Policy<br>Allocation* | Annual<br>Arithmetic<br>Return | Compound<br>Annual<br>(Geometric)<br>Return | Annual<br>Standard<br>Deviation |
|--------------------------|-----------------------|--------------------------------|---|---------------------------------|
| Cash equivalents         | 1.0%                  | 3.2%                           | 3.2%  | 1.1%                            |
| Fixed income             | 29.0%                 | 5.5%                           | 5.4%  | 4.0%                            |
| Global equity            | 45.0%                 | 8.5%                           | 6.9%  | 18.3%                           |
| Real estate              | 12.0%                 | 8.4%                           | 7.1%  | 16.8%                           |
| Private equity           | 11.0%                 | 12.4%                          | 8.8%  | 28.4%                           |
| Strategic investments    | 2.0%                  | 6.5%                           | 6.1%  | 8.7%                            |
| Assumed inflation - mean |                       |                                | 2.4%  | 1.5%                            |

\*Summarized current target allocation policy, as provided by Aon Hewitt Investment Consulting

**Discount Rate** – The discount rate used to measure the total pension liability was 6.70% for the July 1, 2024 valuation. The FRS Pension Plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees if future experience follows assumptions and the Actuarially Determined Contribution (ADC) is contributed in full each year. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

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Sensitivity of the Authority's Proportionate Share of the Net Pension Liability to Changes in Discount Rate

– The following table demonstrates the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the collective net pension liability to the Authority if the discount rate was 1.00% higher (7.70%) or 1.00% lower (5.70%) than the current discount rate of 6.70% at June 30, 2025.

|   | 1%<br>Decrease<br>5.70% | Current<br>Discount Rate<br>6.70% | 1%<br>Increase<br>7.70% |
|---|-------------------------|-----------------------------------|-------------------------|
| Authority's proportionate share of<br>the net pension liability | \$ 42,934,999           | \$ 21,877,879                     | \$ 4,223,893            |

Pension Plan Fiduciary Net Position – Detailed information about the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems ACFR.

Payables to the Pension Plan – At September 30, 2025 the Authority reported payables of \$404,421 for the outstanding amount of contributions to the Pension Plan required for the year ended September 30, 2025.

**HIS Program:**

Plan Description – The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs.

Benefits Provided – For the year ended September 30, 2025 eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum payment of \$45 and a maximum payment of \$225 per month pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions – The HIS Program is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. At September 30, 2025, the contribution rate was 1.66%. The Authority contributed 100% of its statutorily required contributions for the current and preceding four years. HIS Program contributions are deposited in a separate trust fund from which payments are authorized.

The Authority's contributions to the HIS Program totaled \$635,610 for the year ended September 30, 2025.

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Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025 the Authority reported a net pension liability of \$10,864,507 for its proportionate share of the HIS Program’s net pension liability. The net pension liability was measured as of June 30, 2025 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The Authority’s proportionate share of net pension liability was based on the Authority’s fiscal year contributions relative to the fiscal year contributions of all participating members. At June 30, 2025 the Authority’s proportionate share was .084763444%.

For the year ended September 30, 2025 the Authority recognized pension expense of \$5,043 related to the HIS Program. In addition, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred<br>Outflows<br>of Resources | Deferred<br>Inflows<br>of Resources |
|---|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience  | \$ 64,854                            | \$ 17,234                           |
| Change in assumptions   | 96,163                               | 2,627,846                           |
| Net difference between projected and actual earnings<br>on HIS investments  | -                                    | 9,043                               |
| Changes in proportion and differences between Authority HIS<br>contributions and proportionate share of contributions | 62,508                               | 646,498                             |
| Authority HIS contributions subsequent to measurement date  | <u>204,477</u>                       | <u>-</u>                            |
|   | <u>\$ 428,002</u>                    | <u>\$ 3,300,621</u>                 |

The deferred outflows of resources related to pensions totaling \$204,477 resulting from Authority contributions to the HIS Program subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Program will be recognized in pension expense as follows:

| Year Ending<br>September 30 |                       |
|-----------------------------|-----------------------|
| 2026                        | \$ (737,618)          |
| 2027                        | (820,847)             |
| 2028                        | (660,493)             |
| 2029                        | (530,615)             |
| 2030                        | (327,523)             |
| Thereafter                  | <u>-</u>              |
|                             | <u>\$ (3,077,096)</u> |

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Actuarial Assumptions – Actuarial valuations for the HIS Program are conducted biennially. The HIS pension liability in the July 1, 2025 actuarial valuations was determined using the following actuarial assumptions:

|  |       |
|--|-------|
| Inflation  | 2.40% |
| Salary increases, average, including inflation   | 3.50% |
| Investment rate of return, net of pension plan investment expense, including inflation | 5.20% |

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study conducted for the FRS Pension Plan.

Discount Rate – The municipal bond rate used to measure the total pension liability was 5.20% for the June 30, 2025 measurement date. Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 5.20% was used to determine the total pension liability for the plan (Bond Buyer General Obligation 20-Bond Municipal Bond Index).

Sensitivity of the Authority’s Proportionate Share of the Net Pension Liability to Changes in Discount Rate – The following table demonstrates the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the collective net pension liability to the Authority if the discount rate was 1.00% higher (6.20%) or 1.00% lower (4.20%) than the current discount rate of 5.20% at June 30, 2025.

|  | 1%<br>Decrease<br>4.20% | Current<br>Discount Rate<br>5.20% | 1%<br>Increase<br>6.20% |
|--|-------------------------|-----------------------------------|-------------------------|
| Authority's proportionate share of the net pension liability | \$ 12,251,481           | \$ 10,864,507                     | \$ 9,701,277            |

Pension Plan Fiduciary Net Position – Detailed information about the HIS Program’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems ACFR.

Payables to the Pension Plan – At September 30, 2025 the Authority reported payables of \$47,870 for the outstanding amount of contributions to the HIS Program required for the year ended September 30, 2025.

Applicable totals for the Authority’s defined benefit pension plans are listed below:

|                                | <b>FRS Pension</b> | <b>HIS Pension</b> | <b>Total</b>  |
|--------------------------------|--------------------|--------------------|---------------|
| Net pension liability          | \$ 21,877,879      | \$ 10,864,507      | \$ 32,742,386 |
| Deferred outflows of resources | 6,214,360          | 428,002            | 6,642,362     |
| Deferred inflows of resources  | 4,772,279          | 3,300,621          | 8,072,900     |
| Pension expense                | 1,929,461          | 5,043              | 1,934,504     |

*Retirement Plan and Trust for the General Employees:*

The Authority also sponsors a defined contribution retirement plan covering Authority employees hired after December 31, 1995 and before October 1, 2007 who elected to continue participation in the plan. The Authority established the defined contribution retirement plan to cover substantially all Authority employees hired subsequent to December 31, 1995. Effective October 1, 2007, employees who are eligible to participate in the Authority's defined contribution retirement plan could elect to transfer their participation from the Authority's plan to the FRS Pension Plan. Under the Authority's Plan, which is administered by the Florida League of Cities, Inc., the Authority contributes 8% of the employees' gross salaries. The Plan does not allow for employee contributions. An employee becomes fully vested after six years of employment. The Authority contributed a total of \$6,438 for the year ended September 30, 2025 which is equal to the required contribution.

**NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS**

The Authority has implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This statement sets forth rules for how governmental employers should account for Other Postemployment Benefits ("OPEB").

**Plan Description:**

The Authority provides healthcare and life insurance benefits for retirees and their spouses in the form of an implicit rate subsidy, as described below. Since this OPEB is directly tied to insurance coverage for active employees, a separate single employer benefit plan has not been established to account for the benefits and obligations related to the implicit rate subsidy. There is no trust fund or equivalent arrangement that meets the criteria in paragraph 4 of GASB Statement No. 75 into which the Authority would make contributions to advance-fund the obligation. Therefore, ultimate subsidies, which are provided over time, are financed directly by general assets of the Authority, which are invested in accordance with the investment policy previously described.

**Benefits Provided:**

Retirees are required to pay the full amount of the insurance company's stated premium in order to remain covered under the medical plan; however, the premiums charged are based on a blending of the experience among younger active employees and older retired employees.

Since older retirees generally have higher costs, this means that the Authority is subsidizing the cost of the retiree and spouse coverage because it pays all or a significant portion of that premium on behalf of the active employees. This practice is categorized as an "implicit rate subsidy". The Authority has assumed an obligation to pay for the implicit subsidy for the covered lifetimes of the current retirees and their spouses, as well for the covered lifetimes of the current employees after they retire in the future.

The plan also provides all retirees with \$10,000 and spouses of retirees with \$5,000 of life insurance benefits at a subsidized cost.

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The Authority engaged an actuarial firm to determine the estimated obligation associated with the plan. At September 30, 2024, the date of the latest actuarial valuation, plan participation consisted of:

|  |            |
|--|------------|
| Active participants                          | 595        |
| Retirees, beneficiaries, and disable members | <u>160</u> |
|  | 755        |

**Total OPEB Liability:**

The Authority's total OPEB liability of \$2,542,915 at September 30, 2025, was measured as of September 30, 2024, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs:

The total OPEB liability was determined by an actuarial valuation as of September 30, 2024 using the following actuarial assumptions:

|  |  |
|--|--|
| Inflation                                | 2.50%  |
| Salary increases                         | varies by service  |
| Discount rate                            | 3.81%  |
| Initial Healthcare cost trend rate       | 6.50%  |
| Ultimate Healthcare cost trend rate      | 4.00%  |
| Years to Ultimate                        | 54   |
| Retirees' share of benefit-related costs | 100% of projected health insurance premiums for retirees |

The GASB 75 discount rate is based on a long-term municipal bond rate of 3.81%. The high-quality municipal bond rate was based on the measurement date of the Bond Buyer 20-Bond GO Index as of September 26, 2024. In describing this index, the Bond Buyer website notes that the bonds' average credit quality is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard & Poor's Corp.'s AA.

Mortality rates are the same as used in the July 1, 2023 actuarial valuation of the Florida Retirement System. These rates were taken from adjusted Pub-2010 mortality tables published by the SOA with generational mortality improvements using scale MP-2018. Adjustments to reference tables are based on the results of a statewide experience study covering the period 2013 through 2018.

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Changes in the Total OPEB Liability were as follows:

|  |                    |
|--|--------------------|
| Total OPEB liability, September 30, 2024           | \$2,650,336        |
| Service cost                                       | 100,574            |
| Interest   | 123,853            |
| Differences between Expected and Actual Experience | (206,296)          |
| Changes of assumptions                             | 26,253             |
| Benefit payments                                   | <u>(151,805)</u>   |
| Net changes  | <u>(107,421)</u>   |
| Total OPEB liability, September 30, 2025           | <u>\$2,542,915</u> |

Changes of assumptions reflects a change in the discount rate from 4.63% percent for the reporting period ended September 30, 2024, to 3.81% for the reporting period ended September 30, 2025. The medical claims costs and premiums were updated based on actual premium information and the health coverage acceptance assumption was lowered from 25% to 20% which decreased the total OPEB liability. The trend rates of healthcare cost increases were updated to reflect new healthcare trend rates. This change increased the total OPEB liability.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate:

The following represents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.81%) or 1% higher (4.81%) than the current discount rate:

|                      | 1% Decrease<br>2.81% | Current<br>Discount Rate<br>3.81% | 1% Increase<br>4.81% |
|----------------------|----------------------|-----------------------------------|----------------------|
| Total OPEB liability | <u>\$2,897,265</u>   | <u>\$2,542,915</u>                | <u>\$2,250,930</u>   |

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates:

The following represents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be of it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

|                      | 1% Decrease<br>3.00% - 5.50% | Healthcare Cost<br>Trend Rate<br>4.00% - 6.50% | 1% Increase<br>5.00% - 7.50% |
|----------------------|------------------------------|--|------------------------------|
| Total OPEB liability | <u>\$2,440,410</u>           | <u>\$2,542,915</u>                             | <u>\$2,667,998</u>           |

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OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:

For the year ended September 30, 2025, the Authority recognized OPEB expense of \$33,096.

At September 30, 2025, the Authority reported deferred outflows and deferred inflows of resources related to OPEB from the following sources:

|   | <u>Deferred<br/>Outflows of<br/>Resources</u> | <u>Deferred<br/>Inflows of<br/>Resources</u> |
|---|---|--|
| Differences between Expected and Actual Experience      | \$ 0  | \$218,189                                    |
| Changes in assumptions                                  | 160,929                                       | 1,642,227                                    |
| Changes in contributions subsequent to measurement date | 124,038                                       | 0  |
| Total   | <u>\$284,967</u>                              | <u>\$1,860,416</u>                           |

The deferred outflows of resources related to OPEB totaling \$124,038 resulting from Authority contributions to OPEB subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year Ending<br>September 30 |                      |
|-----------------------------|----------------------|
| 2026                        | \$(216,437)          |
| 2027                        | (239,906)            |
| 2028                        | (222,785)            |
| 2029                        | (250,063)            |
| 2030                        | (227,066)            |
| Thereafter                  | (543,230)            |
|                             | <u>\$(1,699,487)</u> |

**NOTE 14 – DEFERRED COMPENSATION PLAN**

The Authority offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all Authority employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. As required by Internal Revenue Code Section 457, all assets are held in trust for the exclusive benefit of the participants.

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**NOTE 15 – COMMITMENTS AND CONTINGENCIES**

**Construction Commitments:** The Authority has contractual commitments of approximately \$55.4 million for construction projects at September 30, 2025.

**Legal Contingencies:** The Authority is involved in various lawsuits and claims incidental to the normal course of its operations. Management believes that any liability that may ultimately result from the resolution of these matters will not have a material adverse effect on the financial condition or results of operations of the Authority.

**NOTE 16 – SUBSEQUENT EVENTS**

The Authority has evaluated events and transactions that occurred between September 30, 2025 and March 6, 2026, which is the date that the financial statements were available to be issued, for possible recognition or disclosure in the financial statements.

## **REQUIRED SUPPLEMENTARY INFORMATION**



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**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**LAST TEN FISCAL YEARS\***

**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**LAST TEN FISCAL YEARS\***

|  | <u>2025</u>         | <u>2024</u>         | <u>2023</u>         | <u>2022</u>         | <u>2021</u>         | <u>2020</u>         | <u>2019</u>         | <u>2018</u>         |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| Total OPEB Liability:  |                     |                     |                     |                     |                     |                     |                     |                     |
| Service cost   | \$ 100,574          | \$ 101,276          | \$ 283,759          | \$ 272,845          | \$ 246,291          | \$ 232,154          | \$ 205,868          | \$ 196,420          |
| Interest   | 123,853             | 117,562             | 113,363             | 98,608              | 147,171             | 139,709             | 120,274             | 98,129              |
| Diferrences between expected and actual experience               | (206,296)           | -                   | -                   | -                   | (85,132)            | -                   | 341,702             | -                   |
| Changes in assumptions   | 26,253              | (71,099)            | (2,066,686)         | (183,986)           | 303,346             | 28,490              | (165,936)           | (171,195)           |
| Benefit payments   | (151,805)           | (136,042)           | (146,397)           | (134,950)           | (147,193)           | (136,290)           | (116,788)           | (102,937)           |
| Net change in total OPEB liability                               | (107,421)           | 11,697              | (1,815,961)         | 52,517              | 464,483             | 264,063             | 385,120             | 20,417              |
| Total OPEB liability - beginning of year                         | 2,650,336           | 2,638,639           | 4,454,600           | 4,402,083           | 3,937,600           | 3,673,537           | 3,288,417           | 3,268,000           |
| Total OPEB liability - end of year                               | <u>\$ 2,542,915</u> | <u>\$ 2,650,336</u> | <u>\$ 2,638,639</u> | <u>\$ 4,454,600</u> | <u>\$ 4,402,083</u> | <u>\$ 3,937,600</u> | <u>\$ 3,673,537</u> | <u>\$ 3,288,417</u> |
| Covered-employee payroll *                                       | \$ 33,475,128       | \$ 32,051,653       | \$ 29,810,519       | \$ 29,965,762       | \$ 28,582,375       | \$ 28,734,685       | \$ 28,695,892       | \$ 25,843,185       |
| Total OPEB liability as a percentage of covered-employee payroll | 7.60%               | 8.27%               | 8.85%               | 15.04%              | 15.40%              | 13.70%              | 12.80%              | 12.72%              |

\* Covered employee payroll is projected to the measurement date based on actual covered payroll as of the valuation date using applicable salary increase assumptions.

\*\* There is no trust fund or equivalent arrangement that meets the criteria in paragraph 4 of GASB Statement No. 75 into which the Authority would make contributions to advance-fund the OPEB liability.

**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**FLORIDA RETIREMENT SYSTEM**  
**LAST TEN FISCAL YEARS\***

|   | <u>2025</u>          | <u>2024</u>   | <u>2023</u>   | <u>2022</u>   | <u>2021</u>   | <u>2020</u>   | <u>2019</u>   | <u>2018</u>   | <u>2017</u>   | <u>2016</u>   |
|---|----------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Emerald Coast Utilities Authority's proportion of net pension liability   | <b>0.070493913%</b>  | 0.071402285%  | 0.074654286%  | 0.074815607%  | 0.077831352%  | 0.073504315%  | 0.077203567%  | 0.078760723%  | 0.081646413%  | 0.078801572%  |
| Emerald Coast Utilities Authority's proportionate share of net pension liability  | <b>\$ 21,877,879</b> | \$ 27,621,762 | \$ 29,747,370 | \$ 27,837,418 | \$ 5,879,274  | \$ 31,857,851 | \$ 26,587,834 | \$ 23,723,138 | \$ 24,158,751 | \$ 19,897,459 |
| Emerald Coast Utilities Authority's covered payroll   | <b>\$ 38,544,565</b> | \$ 36,978,630 | \$ 35,679,982 | \$ 32,422,690 | \$ 33,581,977 | \$ 32,761,385 | \$ 31,844,344 | \$ 30,971,597 | \$ 31,034,869 | \$ 28,607,880 |
| Emerald Coast Utilities Authority's proportionate share of net pension liability as a percentage of its covered payroll | 56.76%               | 74.70%        | 83.37%        | 85.86%        | 17.51%        | 97.24%        | 83.49%        | 76.60%        | 77.84%        | 69.55%        |
| Plan fiduciary net position as a percentage of the total pension liability  | <b>87.26%</b>        | 83.70%        | 82.38%        | 82.89%        | 96.40%        | 78.85%        | 82.61%        | 84.26%        | 83.89%        | 84.88%        |

\*The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation.

**EMERALD COAST UTILITIES AUTHORITY  
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY  
HEALTH INSURANCE SUBSIDY PROGRAM  
LAST TEN FISCAL YEARS\***

|   | <u>2025</u>          | <u>2024</u>   | <u>2023</u>   | <u>2022</u>   | <u>2021</u>   | <u>2020</u>   | <u>2019</u>   | <u>2018</u>   | <u>2017</u>   | <u>2016</u>   |
|---|----------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Emerald Coast Utilities Authority's proportion of net pension liability   | <b>0.084763444%</b>  | 0.085747467%  | 0.088178394%  | 0.087125407%  | 0.091766014%  | 0.092053016%  | 0.093646368%  | 0.094811879%  | 0.097368696%  | 0.092669862%  |
| Emerald Coast Utilities Authority's proportionate share of net pension liability  | <b>\$ 10,864,507</b> | \$ 12,862,958 | \$ 14,003,905 | \$ 9,227,972  | \$ 11,256,481 | \$ 11,239,523 | \$ 10,478,091 | \$ 10,034,996 | \$ 10,411,110 | \$ 10,800,289 |
| Emerald Coast Utilities Authority's covered payroll   | <b>\$ 38,544,565</b> | \$ 36,978,630 | \$ 36,978,630 | \$ 35,679,982 | \$ 32,422,690 | \$ 31,844,344 | \$ 30,971,597 | \$ 31,034,869 | \$ 28,607,880 | \$ 27,253,773 |
| Emerald Coast Utilities Authority's proportionate share of net pension liability as a percentage of its covered payroll | 28.19%               | 34.78%        | 37.87%        | 25.86%        | 34.72%        | 35.30%        | 33.83%        | 32.33%        | 36.39%        | 39.63%        |
| Plan fiduciary net position as a percentage of the total pension liability  | <b>6.36%</b>         | 4.80%         | 4.12%         | 4.81%         | 3.56%         | 3.00%         | 2.63%         | 2.15%         | 1.64%         | 0.97%         |

\*The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation.

**EMERALD COAST UTILITIES AUTHORITY  
SCHEDULE OF CONTRIBUTIONS  
FLORIDA RETIREMENT SYSTEM  
LAST TEN FISCAL YEARS\***

|  | <u>2025</u>               | <u>2024</u>        | <u>2023</u>        | <u>2022</u>        | <u>2021</u>        | <u>2020</u>        | <u>2019</u>        | <u>2018</u>        | <u>2017</u>        | <u>2016</u>        |
|--|---------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| Contractually required contribution                                  | \$ <b>5,267,246</b>       | \$ 5,047,215       | \$ 4,385,274       | \$ 3,724,766       | \$ 3,266,915       | \$ 2,766,382       | \$ 2,393,868       | \$ 2,403,030       | \$ 2,124,834       | \$ 2,048,599       |
| Contributions in relation to the contractually required contribution | <u><b>(5,267,246)</b></u> | <u>(5,047,215)</u> | <u>(4,385,274)</u> | <u>(3,724,766)</u> | <u>(3,266,915)</u> | <u>(2,766,382)</u> | <u>(2,393,868)</u> | <u>(2,403,030)</u> | <u>(2,124,834)</u> | <u>(2,048,599)</u> |
| Contribution deficiency (excess)                                     | <u>\$ -</u>               | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        |
| Emerald Coast Utilities Authority's covered payroll                  | <b>\$ 38,649,513</b>      | \$ 37,353,045      | \$ 36,547,315      | \$ 33,933,672      | \$ 33,337,402      | \$ 33,129,030      | \$ 31,940,773      | \$ 31,067,591      | \$ 30,182,539      | \$ 28,870,691      |
| Contribution as a percentage of covered payroll                      | 13.63%                    | 13.51%             | 12.00%             | 10.98%             | 9.80%              | 8.35%              | 7.49%              | 7.73%              | 7.04%              | 7.10%              |

\*The amounts presented for each fiscal year were determined as of September 30.

**EMERALD COAST UTILITIES AUTHORITY  
SCHEDULE OF CONTRIBUTIONS  
HEALTH INSURANCE SUBSIDY PROGRAM  
LAST TEN FISCAL YEARS\***

|  | <u>2025</u>      | <u>2024</u>      | <u>2023</u>      | <u>2022</u>      | <u>2021</u>      | <u>2020</u>      | <u>2019</u>      | <u>2018</u>      | <u>2017</u>      | <u>2016</u>      |
|--|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Contractually required contribution                                  | \$ 635,610       | \$ 613,438       | \$ 606,111       | \$ 552,856       | \$ 535,053       | \$ 536,034       | \$ 520,009       | \$ 515,479       | \$ 592,534       | \$ 469,401       |
| Contributions in relation to the contractually required contribution | <u>(635,610)</u> | <u>(613,438)</u> | <u>(606,111)</u> | <u>(552,856)</u> | <u>(535,053)</u> | <u>(536,034)</u> | <u>(520,009)</u> | <u>(515,479)</u> | <u>(592,534)</u> | <u>(469,401)</u> |
| Contribution deficiency (excess)                                     | <u>\$ -</u>      |
| Emerald Coast Utilities Authority's covered payroll                  | \$ 38,649,513    | \$ 37,353,045    | \$ 37,353,045    | \$ 36,547,315    | \$ 33,933,672    | \$ 31,940,773    | \$ 31,067,591    | \$ 30,182,539    | \$ 28,870,691    | \$ 27,881,118    |
| Contribution as a percentage of covered payroll                      | 1.64%            | 1.64%            | 1.62%            | 1.51%            | 1.58%            | 1.68%            | 1.67%            | 1.71%            | 2.05%            | 1.68%            |

\*The amounts presented for each fiscal year were determined as of September 30.



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## **SUPPLEMENTARY INFORMATION**



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**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF REVENUES AND EXPENSES COMPARED TO BUDGET**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

|   | Actual<br>(GAAP Basis) | Adjustment to<br>Budgetary<br>Basis | Actual<br>(Budgetary<br>Basis) | Budget              | Variance   |
|---|------------------------|-------------------------------------|--------------------------------|---------------------|------------|
| <b>Operating revenues:</b>                              |                        |                                     |                                |                     |            |
| Charges for services:                                   |                        |                                     |                                |                     |            |
| Water   | \$55,331,495           | \$0                                 | \$55,331,495                   | \$55,331,495        | \$0        |
| Wastewater  | 72,663,514             | 0                                   | 72,663,514                     | 72,663,514          | 0          |
| Sanitation  | 35,489,772             | 0                                   | 35,489,772                     | 35,489,772          | 0          |
| Recycling   | 1,173,429              | 0                                   | 1,173,429                      | 1,173,429           | 0          |
| Connection charges                                      | 1,349,443              | 0                                   | 1,349,443                      | 1,349,443           | 0          |
| Sewer improvement fees                                  | 6,736,870              | 0                                   | 6,736,870                      | 6,736,870           | 0          |
| Capital improvement/funding fees                        | 13,020,886             | 0                                   | 13,020,886                     | 13,020,886          | 0          |
| Other   | 30,414,474             | 0                                   | 30,414,474                     | 30,414,474          | 0          |
| <b>Total operating revenues</b>                         | <u>216,179,883</u>     | <u>0</u>                            | <u>216,179,883</u>             | <u>216,179,883</u>  | <u>0</u>   |
| <b>Operating expenses:</b>                              |                        |                                     |                                |                     |            |
| Personal services                                       | 51,612,700             | 3,158,161                           | 54,770,861                     | 54,770,861          | 0          |
| Contractual services                                    | 4,744,901              | 0                                   | 4,744,901                      | 4,744,901           | 0          |
| Professional services                                   | 1,477,675              | 0                                   | 1,477,675                      | 1,477,675           | 0          |
| Materials and supplies                                  | 14,708,221             | 0                                   | 14,708,221                     | 14,708,221          | 0          |
| Repairs & maintenance                                   | 9,321,117              | 0                                   | 9,321,117                      | 9,321,117           | 0          |
| Utilities   | 7,811,283              | 0                                   | 7,811,283                      | 7,811,283           | 0          |
| Tipping fees  | 5,923,512              | 0                                   | 5,923,512                      | 5,923,512           | 0          |
| Other   | 6,089,995              | 0                                   | 6,089,995                      | 6,089,995           | 0          |
| Depreciation and amortization                           | 46,352,554             | (46,352,554)                        | 0                              | 0                   | 0          |
| <b>Total operating expenses</b>                         | <u>148,041,958</u>     | <u>(43,194,393)</u>                 | <u>104,847,565</u>             | <u>104,847,565</u>  | <u>0</u>   |
| <b>Operating income (loss)</b>                          | <u>68,137,925</u>      | <u>43,194,393</u>                   | <u>111,332,318</u>             | <u>111,332,318</u>  | <u>0</u>   |
| <b>Non-operating revenues (expenses):</b>               |                        |                                     |                                |                     |            |
| Interest income   | 8,876,335              | (917,920)                           | 7,958,415                      | 7,958,415           | 0          |
| Interest expense  | (6,629,440)            | 0                                   | (6,629,440)                    | (6,629,440)         | 0          |
| Insurance reimbursements                                | 129,425                | 0                                   | 129,425                        | 129,425             | 0          |
| Gain (loss) on disposal of assets                       | 267,005                | 0                                   | 267,005                        | 267,005             | 0          |
| <b>Total non-operating revenues (expenses)</b>          | <u>2,643,325</u>       | <u>(917,920)</u>                    | <u>1,725,405</u>               | <u>1,725,405</u>    | <u>0</u>   |
| <b>Income (loss) before contributions and transfers</b> | <u>70,781,250</u>      | <u>42,276,473</u>                   | <u>113,057,723</u>             | <u>113,057,723</u>  | <u>0</u>   |
| Capital contributions - impact fees and other           | 9,021,970              | 0                                   | 9,021,970                      | 9,021,970           | 0          |
| Capital contributions - noncash                         | 7,571,002              | (7,571,002)                         | 0                              | 0                   | 0          |
| Principal sinking fund requirements                     | 0                      | (33,085,766)                        | (33,085,766)                   | (33,085,766)        | 0          |
| <b>Total contributions and transfers</b>                | <u>16,592,972</u>      | <u>(40,656,768)</u>                 | <u>(24,063,796)</u>            | <u>(24,063,796)</u> | <u>0</u>   |
| <b>Change in net position</b>                           | <u>\$87,374,222</u>    | <u>\$1,619,705</u>                  | <u>\$88,993,927</u>            | <u>\$88,993,927</u> | <u>\$0</u> |

**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF OF NET POSITION**  
**SEPTEMBER 30, 2025**

|   | Water/<br>Wastewater | PFAS<br>Settlement | Sanitation        | Materials<br>Recycling | Total                |
|---|----------------------|--------------------|-------------------|------------------------|----------------------|
| <b>ASSETS</b>   |                      |                    |                   |                        |                      |
| Current assets:   |                      |                    |                   |                        |                      |
| Cash and cash equivalents   | \$53,986,496         | \$16,881,215       | \$5,467,036       | \$1,735,250            | \$78,069,997         |
| Receivables (net of allowance for uncollectibles)                 | 22,580,186           | 11,271,941         | 1,967,721         | 89,345                 | 35,909,193           |
| Grants receivable   | 5,102,569            | 0                  | 0                 | 0                      | 5,102,569            |
| Due from Materials Recycling system                               | 6,395,013            | 0                  | 0                 | 0                      | 6,395,013            |
| Due from other governmental units                                 | 1,300,000            | 0                  | 0                 | 0                      | 1,300,000            |
| Inventory   | 11,883,045           | 0                  | 3,035,832         | 0                      | 14,918,877           |
| Restricted cash and cash equivalents:                             |                      |                    |                   |                        |                      |
| Debt service sinking fund   | 15,829,270           | 0                  | 384,513           | 0                      | 16,213,783           |
| Customer deposits   | 3,282,146            | 0                  | 0                 | 0                      | 3,282,146            |
| Prepaid expenses  | 178,618              | 0                  | 424               | 0                      | 179,042              |
| <b>Total current assets</b>                                       | <u>120,537,343</u>   | <u>28,153,156</u>  | <u>10,855,526</u> | <u>1,824,595</u>       | <u>161,370,620</u>   |
| Noncurrent assets:  |                      |                    |                   |                        |                      |
| Due from other governmental units                                 | 1,300,000            | 0                  | 0                 | 0                      | 1,300,000            |
| Restricted cash and investments:                                  |                      |                    |                   |                        |                      |
| Restricted by debt agreements                                     | 19,275,718           | 0                  | 0                 | 0                      | 19,275,718           |
| Restricted for capital improvement program                        | 103,185,845          | 0                  | 1,575,999         | 0                      | 104,761,844          |
| Self-insurance reserves   | 753,153              | 0                  | 0                 | 0                      | 753,153              |
| Capital assets:   |                      |                    |                   |                        |                      |
| Land and other non-depreciable assets                             | 89,461,004           | 207,200            | 3,276,919         | 0                      | 92,945,123           |
| Depreciable assets (net of accumulated depreciation)              | 723,168,795          | 0                  | 30,753,962        | 7,794,630              | 761,717,387          |
| Unamortized debt issuance costs (net of accumulated amortization) | 848,087              | 0                  | 0                 | 0                      | 848,087              |
| <b>Total noncurrent assets</b>                                    | <u>937,992,602</u>   | <u>207,200</u>     | <u>35,606,880</u> | <u>7,794,630</u>       | <u>981,601,312</u>   |
| <b>Total assets</b>   | <u>1,058,529,945</u> | <u>28,360,356</u>  | <u>46,462,406</u> | <u>9,619,225</u>       | <u>1,142,971,932</u> |
| Deferred Outflows of Resources:                                   |                      |                    |                   |                        |                      |
| Loss on bond refunding  | 305,116              | 0                  | 0                 | 0                      | 305,116              |
| Other postemployment benefits                                     | 204,502              | 0                  | 80,465            | 0                      | 284,967              |
| Pensions  | 4,679,770            | 0                  | 1,962,592         | 0                      | 6,642,362            |
| <b>Total deferred outflows of resources</b>                       | <u>5,189,388</u>     | <u>0</u>           | <u>2,043,057</u>  | <u>0</u>               | <u>7,232,445</u>     |

(continued)

**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF NET POSITION**  
**SEPTEMBER 30, 2025**

|  | Water/<br>Wastewater | PFAS<br>Settlement  | Sanitation          | Materials<br>Recycling | Total                |
|--|----------------------|---------------------|---------------------|------------------------|----------------------|
| <b>LIABILITIES</b>                         |                      |                     |                     |                        |                      |
| Current liabilities:                       |                      |                     |                     |                        |                      |
| Vouchers payable                           | \$7,782,018          | \$0                 | \$6,494,816         | \$135,321              | \$14,412,155         |
| Due to other funds                         | 0                    | 0                   | 0                   | 6,395,013              | 6,395,013            |
| Due to other governmental units            | 225,725              | 0                   | 352                 | 0                      | 226,077              |
| Salaries and benefits payable              | 1,508,418            | 0                   | 257,209             | 18,079                 | 1,783,706            |
| Compensated absences payable               | 3,134,352            | 0                   | 787,357             | 51,247                 | 3,972,956            |
| Current portion of long-term debt          | 0                    | 0                   | 0                   | 416,764                | 416,764              |
| Accrued interest payable                   | 0                    | 0                   | 0                   | 2,754                  | 2,754                |
| Other post-employment benefits             | 91,815               | 0                   | 32,223              | 0                      | 124,038              |
| Net pension liability                      | 1,018,073            | 0                   | 357,294             | 0                      | 1,375,367            |
| Payable from restricted assets:            |                      |                     |                     |                        |                      |
| Customer deposits                          | 3,282,146            | 0                   | 0                   | 0                      | 3,282,146            |
| Current portion of long-term debt          | 31,074,513           | 0                   | 2,533,610           | 0                      | 33,608,123           |
| Accrued interest payable                   | 1,604,543            | 0                   | 25,333              | 0                      | 1,629,876            |
| Contracts payable                          | 7,434,861            | 207,200             | 454,977             | 0                      | 8,097,038            |
| Claims liabilities                         | 289,550              | 0                   | 184,007             | 0                      | 473,557              |
| Other current liabilities                  | 1,547,261            | 0                   | 0                   | 0                      | 1,547,261            |
| <b>Total current liabilities</b>           | <b>58,993,275</b>    | <b>207,200</b>      | <b>11,127,178</b>   | <b>7,019,178</b>       | <b>77,346,831</b>    |
| Non-current liabilities:                   |                      |                     |                     |                        |                      |
| Long term debt                             | 135,777,121          | 0                   | 12,015,999          | 768,710                | 148,561,830          |
| Compensated absences                       | 4,701,528            | 0                   | 1,181,035           | 76,870                 | 5,959,433            |
| Other post-employment benefits             | 1,894,195            | 0                   | 524,682             | 0                      | 2,418,877            |
| Net pension liability                      | 23,470,595           | 0                   | 7,896,424           | 0                      | 31,367,019           |
| Claims liabilities                         | 247,124              | 0                   | 32,472              | 0                      | 279,596              |
| <b>Total non-current liabilities</b>       | <b>166,090,563</b>   | <b>0</b>            | <b>21,650,612</b>   | <b>845,580</b>         | <b>188,586,755</b>   |
| <b>Total liabilities</b>                   | <b>225,083,838</b>   | <b>207,200</b>      | <b>32,777,790</b>   | <b>7,864,758</b>       | <b>265,933,586</b>   |
| Deferred Inflows of Resources:             |                      |                     |                     |                        |                      |
| Gain on bond refundings                    | 1,141,518            | 0                   | 0                   | 0                      | 1,141,518            |
| Other post-employment benefits             | 1,368,304            | 0                   | 492,112             | 0                      | 1,860,416            |
| Pensions                                   | 5,950,553            | 0                   | 2,122,347           | 0                      | 8,072,900            |
| <b>Total deferred inflows of resources</b> | <b>8,460,375</b>     | <b>0</b>            | <b>2,614,459</b>    | <b>0</b>               | <b>11,074,834</b>    |
| <b>NET POSITION</b>                        |                      |                     |                     |                        |                      |
| Net investment in capital assets           | 637,506,902          | 0                   | 19,026,295          | 6,609,156              | 663,142,353          |
| Restricted:                                |                      |                     |                     |                        |                      |
| Debt Service and other bond requirements   | 33,500,445           | 0                   | 359,180             | 0                      | 33,859,625           |
| Expansion of utility plant                 | 17,806,104           | 0                   | 0                   | 0                      | 17,806,104           |
| Unrestricted                               | 141,361,669          | 28,153,156          | (6,272,261)         | (4,854,689)            | 158,387,875          |
| <b>Total net position</b>                  | <b>\$830,175,120</b> | <b>\$28,153,156</b> | <b>\$13,113,214</b> | <b>\$1,754,467</b>     | <b>\$873,195,957</b> |

**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

|   | Water/<br>Wastewater | PFAS<br>Settlement  | Sanitation          | Materials<br>Recycling | Total                |
|---|----------------------|---------------------|---------------------|------------------------|----------------------|
| <b>Operating revenues:</b>                              |                      |                     |                     |                        |                      |
| Charges for services:                                   |                      |                     |                     |                        |                      |
| Water   | \$55,331,495         | \$0                 | \$0                 | \$0                    | \$55,331,495         |
| Wastewater  | 72,663,514           | 0                   | 0                   | 0                      | 72,663,514           |
| Sanitation  | 0                    | 0                   | 35,489,772          | 0                      | 35,489,772           |
| Recycling   | 0                    | 0                   | 0                   | 1,173,429              | 1,173,429            |
| Connection charges                                      | 1,349,443            | 0                   | 0                   | 0                      | 1,349,443            |
| Sewer improvement fees                                  | 6,736,870            | 0                   | 0                   | 0                      | 6,736,870            |
| Capital improvement/funding fees                        | 10,291,715           | 0                   | 2,729,171           | 0                      | 13,020,886           |
| Other   | 1,999,036            | 28,060,953          | 217,088             | 137,397                | 30,414,474           |
| <b>Total operating revenues</b>                         | <b>148,372,073</b>   | <b>28,060,953</b>   | <b>38,436,031</b>   | <b>1,310,826</b>       | <b>216,179,883</b>   |
| <b>Operating expenses:</b>                              |                      |                     |                     |                        |                      |
| Personal services                                       | 38,530,894           | 0                   | 12,283,111          | 798,695                | 51,612,700           |
| Contractual services                                    | 2,692,164            | 0                   | 1,351,908           | 700,829                | 4,744,901            |
| Professional services                                   | 1,456,675            | 0                   | 21,000              | 0                      | 1,477,675            |
| Materials and supplies                                  | 12,487,156           | 0                   | 2,136,358           | 84,707                 | 14,708,221           |
| Repairs & maintenance                                   | 4,993,683            | 0                   | 3,809,204           | 518,230                | 9,321,117            |
| Utilities   | 7,540,233            | 0                   | 152,970             | 118,080                | 7,811,283            |
| Tipping fees  | 12,457               | 0                   | 5,865,852           | 45,203                 | 5,923,512            |
| Overhead allocation                                     | (51,876)             | 0                   | 1,048,800           | (996,924)              | 0                    |
| Other   | 4,669,019            | 0                   | 1,362,306           | 58,670                 | 6,089,995            |
| Depreciation and amortization                           | 41,921,570           | 0                   | 3,393,031           | 1,037,953              | 46,352,554           |
| <b>Total operating expenses</b>                         | <b>114,251,975</b>   | <b>0</b>            | <b>31,424,540</b>   | <b>2,365,443</b>       | <b>148,041,958</b>   |
| <b>Operating income (loss)</b>                          | <b>34,120,098</b>    | <b>28,060,953</b>   | <b>7,011,491</b>    | <b>(1,054,617)</b>     | <b>68,137,925</b>    |
| <b>Non-operating revenues (expenses):</b>               |                      |                     |                     |                        |                      |
| Investment earnings                                     | 8,745,113            | 92,203              | 39,019              | 0                      | 8,876,335            |
| Interest expense  | (6,449,955)          | 0                   | (160,701)           | (18,784)               | (6,629,440)          |
| Insurance reimbursements                                | 15,618               | 0                   | 113,807             | 0                      | 129,425              |
| Gain on disposal of assets                              | 89,391               | 0                   | 177,614             | 0                      | 267,005              |
| <b>Total non-operating revenues (expenses)</b>          | <b>2,400,167</b>     | <b>92,203</b>       | <b>169,739</b>      | <b>(18,784)</b>        | <b>2,643,325</b>     |
| <b>Income (loss) before contributions and transfers</b> | <b>36,520,265</b>    | <b>28,153,156</b>   | <b>7,181,230</b>    | <b>(1,073,401)</b>     | <b>70,781,250</b>    |
| Capital contributions - impact fees and other           | 9,021,970            | 0                   | 0                   | 0                      | 9,021,970            |
| Capital contributions - noncash                         | 7,571,002            | 0                   | 0                   | 0                      | 7,571,002            |
| Transfers in (out)                                      | 0                    | 0                   | (1,650,000)         | 1,650,000              | 0                    |
| <b>Total contributions and transfers</b>                | <b>16,592,972</b>    | <b>0</b>            | <b>(1,650,000)</b>  | <b>1,650,000</b>       | <b>16,592,972</b>    |
| <b>Change in net position</b>                           | <b>53,113,237</b>    | <b>28,153,156</b>   | <b>5,531,230</b>    | <b>576,599</b>         | <b>87,374,222</b>    |
| <b>Net position at beginning of year</b>                | <b>782,090,441</b>   | <b>0</b>            | <b>8,874,972</b>    | <b>1,260,701</b>       | <b>792,226,114</b>   |
| <b>Adjustment for change in accounting principle</b>    | <b>(5,028,558)</b>   | <b>0</b>            | <b>(1,292,988)</b>  | <b>(82,833)</b>        | <b>(6,404,379)</b>   |
| <b>Net position at beginning of year, as restated</b>   | <b>777,061,883</b>   | <b>0</b>            | <b>7,581,984</b>    | <b>1,177,868</b>       | <b>785,821,735</b>   |
| <b>Net position at end of year</b>                      | <b>\$830,175,120</b> | <b>\$28,153,156</b> | <b>\$13,113,214</b> | <b>\$1,754,467</b>     | <b>\$873,195,957</b> |

**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF CASH FLOWS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

|  | Water/<br>Wastewater | PFAS<br>Settlement  | Sanitation         | Materials<br>Recycling | Total                |
|--|----------------------|---------------------|--------------------|------------------------|----------------------|
| <b>Cash flows from operating activities:</b>   |                      |                     |                    |                        |                      |
| Cash received from customers   | \$145,231,560        | \$16,789,012        | \$38,670,283       | \$1,318,665            | \$202,009,520        |
| Cash payments to suppliers for goods and services  | (34,098,808)         | 0                   | (9,794,287)        | (578,400)              | (44,471,495)         |
| Cash payments to employees for services  | (42,025,997)         | 0                   | (12,994,532)       | (787,037)              | (55,807,566)         |
| <b>Net cash provided by (used in) operating activities</b>   | <u>69,106,755</u>    | <u>16,789,012</u>   | <u>15,881,464</u>  | <u>(46,772)</u>        | <u>101,730,459</u>   |
| <b>Cash flows from noncapital financing activities:</b>  |                      |                     |                    |                        |                      |
| Interfund transfers in/(out)   | 0                    | 0                   | (1,650,000)        | 1,650,000              | 0                    |
| Principal (paid)/received on interfund advance   | 3,153,695            | 0                   | (2,653,695)        | (500,000)              | 0                    |
| <b>Net cash provided by (used in) noncapital financing activities</b>  | <u>3,153,695</u>     | <u>0</u>            | <u>(4,303,695)</u> | <u>1,150,000</u>       | <u>0</u>             |
| <b>Cash flows from capital and related financing activities:</b>   |                      |                     |                    |                        |                      |
| Acquisition and construction of capital assets   | (49,280,747)         | 0                   | (18,929,326)       | (595,139)              | (68,805,212)         |
| Contributions for capital assets   | 9,021,970            | 0                   | 0                  | 0                      | 9,021,970            |
| Received from debt financing   | 30,239,125           | 0                   | 13,428,243         | 0                      | 43,667,368           |
| Principal paid on refunded debt  | (29,975,000)         | 0                   | 0                  | 0                      | (29,975,000)         |
| Principal paid on long-term debt   | (30,142,083)         | 0                   | (1,781,774)        | (661,811)              | (32,585,668)         |
| Interest paid on long-term debt  | (6,786,622)          | 0                   | (162,752)          | (19,605)               | (6,968,979)          |
| Debt issuance costs  | (277,013)            | 0                   | 0                  | 0                      | (277,013)            |
| Proceeds from sale of assets   | 105,511              | 0                   | 332,306            | 0                      | 437,817              |
| Insurance reimbursements   | 15,618               | 0                   | 113,807            | 0                      | 129,425              |
| <b>Net cash used in capital and related financing activities</b>   | <u>(77,079,241)</u>  | <u>0</u>            | <u>(6,999,496)</u> | <u>(1,276,555)</u>     | <u>(85,355,292)</u>  |
| <b>Cash flow from investing activities:</b>  |                      |                     |                    |                        |                      |
| Interest income  | 7,363,487            | 92,203              | 39,019             | 0                      | 7,494,709            |
| Proceeds from sales/maturities of investments  | 54,708,466           | 0                   | 0                  | 0                      | 54,708,466           |
| Purchases of investments   | (59,067,012)         | 0                   | 0                  | 0                      | (59,067,012)         |
| <b>Net cash provided by investing activities</b>   | <u>3,004,941</u>     | <u>92,203</u>       | <u>39,019</u>      | <u>0</u>               | <u>3,136,163</u>     |
| <b>Net increase (decrease) in cash &amp; cash equivalents</b>  | <u>(1,813,850)</u>   | <u>16,881,215</u>   | <u>4,617,292</u>   | <u>(173,327)</u>       | <u>19,511,330</u>    |
| Cash and cash equivalents at beginning of year   | <u>107,529,987</u>   | <u>0</u>            | <u>2,810,256</u>   | <u>1,908,577</u>       | <u>112,248,820</u>   |
| Cash and cash equivalents at end of year   | <u>\$105,716,137</u> | <u>\$16,881,215</u> | <u>\$7,427,548</u> | <u>\$1,735,250</u>     | <u>\$131,760,150</u> |
| <b>Reconciliation of cash, cash equivalents , and investments at end of year to Statement of Net Position:</b> |                      |                     |                    |                        |                      |
| Current assets:  |                      |                     |                    |                        |                      |
| Cash and cash equivalents  | \$53,986,496         | \$16,881,215        | \$5,467,036        | \$1,735,250            | \$78,069,997         |
| Restricted cash and investments  | 142,326,132          | 0                   | 1,960,512          | 0                      | 144,286,644          |
|  | 196,312,628          | 16,881,215          | 7,427,548          | 1,735,250              | 222,356,641          |
| Less investments   | (90,596,491)         | 0                   | 0                  | 0                      | (90,596,491)         |
| Total cash and cash equivalents at end of year   | <u>\$105,716,137</u> | <u>\$16,881,215</u> | <u>\$7,427,548</u> | <u>\$1,735,250</u>     | <u>\$131,760,150</u> |

(continued)

**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULE OF CASH FLOWS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

|  | Water/<br>Wastewater | PFAS<br>Settlement  | Sanitation          | Materials<br>Recycling | Total                |
|--|----------------------|---------------------|---------------------|------------------------|----------------------|
| <b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b> |                      |                     |                     |                        |                      |
| Operating income (loss)  | \$34,120,098         | \$28,060,953        | \$7,011,491         | (\$1,054,617)          | \$68,137,925         |
| Adjustments to reconcile operating income (loss) to net cash provided by operating activities: |                      |                     |                     |                        |                      |
| Depreciation and amortization  | 41,921,570           | 0                   | 3,393,031           | 1,037,953              | 46,352,554           |
| Capitalized labor  | (1,660,034)          | 0                   | 0                   | 0                      | (1,660,034)          |
| (Increase) decrease in assets:   |                      |                     |                     |                        |                      |
| Accounts receivable  | (1,221,729)          | (11,271,941)        | 234,252             | 7,839                  | (12,251,579)         |
| Due from grants receivable   | (4,160,686)          | 0                   | 0                   | 0                      | (4,160,686)          |
| Due from other governments   | 1,300,000            | 0                   | 0                   | 0                      | 1,300,000            |
| Inventory  | (261,874)            | 0                   | 249,714             | 0                      | (12,160)             |
| Prepaid expenses   | (60,186)             | 0                   | (424)               | 0                      | (60,610)             |
| Deferred outflows  | 1,608,500            | 0                   | 616,613             | 0                      | 2,225,113            |
| Increase (decrease) in liabilities:  |                      |                     |                     |                        |                      |
| Vouchers payable   | (109,453)            | 0                   | 5,684,274           | (49,605)               | 5,525,216            |
| Salaries and benefits payable  | 191,352              | 0                   | 25,933              | 4,908                  | 222,193              |
| Customer deposits  | (60,781)             | 0                   | 0                   | 0                      | (60,781)             |
| Compensated absences   | 311,310              | 0                   | 83,076              | 6,750                  | 401,136              |
| Due to other governments   | (6,741)              | 0                   | (23,250)            | 0                      | (29,991)             |
| Other current liabilities  | 1,002,683            | 0                   | 0                   | 0                      | 1,002,683            |
| Net pension liability  | (5,721,115)          | 0                   | (2,021,219)         | 0                      | (7,742,334)          |
| Other post-employment benefits   | (79,516)             | 0                   | (27,905)            | 0                      | (107,421)            |
| Claims payable   | 138,958              | 0                   | 43,796              | 0                      | 182,754              |
| Deferred inflows   | 1,854,399            | 0                   | 612,082             | 0                      | 2,466,481            |
| Net cash provided by (used in) operating activities  | <u>\$69,106,755</u>  | <u>\$16,789,012</u> | <u>\$15,881,464</u> | <u>(\$46,772)</u>      | <u>\$101,730,459</u> |
| <b>Non-cash investing, capital and financing activities</b>                                    |                      |                     |                     |                        |                      |
| Capital contributions from developers  | <u>\$7,571,002</u>   | <u>\$0</u>          | <u>\$0</u>          | <u>\$0</u>             | <u>\$7,571,002</u>   |
| Unrealized appreciation in fair value of investments   | <u>\$917,920</u>     | <u>\$0</u>          | <u>\$0</u>          | <u>\$0</u>             | <u>\$917,920</u>     |
| Capital related accounts payable   | <u>\$7,434,861</u>   | <u>\$207,200</u>    | <u>\$454,977</u>    | <u>\$0</u>             | <u>\$8,097,038</u>   |

**STATISTICAL SECTION – UNAUDITED**



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## STATISTICAL SECTION - UNAUDITED

This part of the Authority's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Authority's overall financial health.

### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the Authority's financial performance and well-being has changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the Authority's revenue sources.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the Authority's current levels of outstanding debt and the Authority's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules present information to help the reader understand the environment within which the Authority's financial activities take place.

#### **Operating Information**

These schedules contain service data to help the reader understand how the information in the Authority's financial report relates to the services the Authority provides.



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**EMERALD COAST UTILITIES AUTHORITY**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
**(THOUSANDS OMITTED)**  
**(UNAUDITED)**

|                                  | <u>2025</u>       | <u>2024 *</u> | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016 **</u> |
|----------------------------------|-------------------|---------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|----------------|
| Net investment in capital assets | <b>\$ 663,142</b> | \$ 612,197    | \$ 561,808  | \$ 516,221  | \$ 484,341  | \$ 455,629  | \$ 423,417  | \$ 393,297  | \$ 407,912  | \$ 399,285     |
| Restricted                       | <b>51,666</b>     | 51,712        | 50,550      | 44,011      | 42,543      | 38,531      | 41,958      | 37,406      | 33,897      | 32,460         |
| Unrestricted                     | <b>158,388</b>    | 121,913       | 116,585     | 127,118     | 121,774     | 119,717     | 112,201     | 112,640     | 80,543      | 80,329         |
| Total net position               | <b>\$ 873,196</b> | \$ 785,822    | \$ 728,943  | \$ 687,350  | \$ 648,658  | \$ 613,877  | \$ 577,576  | 543,343     | 522,352     | 512,074        |

\* Amount includes restatement for compensated absences totaling \$6,404,379.

\*\* Amount includes restatement for other postemployment benefits totaling \$1,600,952.

**EMERALD COAST UTILITIES AUTHORITY  
SCHEDULES OF REVENUE AND EXPENSES  
LAST TEN FISCAL YEARS  
(THOUSANDS OMITTED)  
(UNAUDITED)**

|   | <u>2025</u>    | <u>2024</u>    | <u>2023</u>    | <u>2022</u>    | <u>2021</u>    | <u>2020</u>    | <u>2019</u>    | <u>2018</u>    | <u>2017</u>    | <u>2016</u>    |
|---|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| <b>Operating Revenue:</b>   |                |                |                |                |                |                |                |                |                |                |
| Customer charges  | \$ 163,485     | \$ 157,714     | \$ 149,733     | \$ 140,032     | \$ 133,992     | \$ 135,533     | \$ 131,709     | \$ 124,770     | \$ 118,853     | \$ 114,358     |
| Connection charges  | 1,349          | 1,318          | 1,169          | 1,038          | 939            | 880            | 696            | 655            | 408            | 385            |
| Sewer improvement fees  | 6,737          | 6,706          | 6,562          | 6,318          | 6,233          | 6,131          | 6,050          | 6,050          | 5,981          | 5,859          |
| Capital improvement fees  | 13,021         | 12,859         | 12,600         | 11,362         | 11,212         | 11,029         | 10,769         | 9,290          | 897            | 0              |
| Recycling   | 1,173          | 1,989          | 1,293          | 2,434          | 2,207          | 2,514          | 2,375          | 1,479          | 1,650          | 0              |
| Other   | 30,415         | 2,607          | 1,889          | 2,163          | 1,936          | 2,394          | 2,495          | 2,233          | 2,163          | 2,269          |
| Total operating revenue   | <u>216,180</u> | <u>183,193</u> | <u>173,246</u> | <u>163,347</u> | <u>156,519</u> | <u>158,481</u> | <u>154,094</u> | <u>144,477</u> | <u>129,952</u> | <u>122,871</u> |
| <b>Operating Expenses Before<br/>Depreciation and Amortization:</b> |                |                |                |                |                |                |                |                |                |                |
| Personal services   | 51,613         | 52,127         | 57,419         | 46,883         | 43,812         | 51,570         | 48,973         | 46,552         | 45,721         | 44,134         |
| Contractual services  | 4,745          | 4,589          | 3,994          | 5,130          | 3,885          | 4,161          | 5,190          | 4,000          | 3,200          | 2,858          |
| Professional services   | 1,478          | 667            | 961            | 932            | 777            | 762            | 911            | 918            | 891            | 967            |
| Supplies  | 14,708         | 14,297         | 13,021         | 11,334         | 9,790          | 9,145          | 9,330          | 9,842          | 8,809          | 7,816          |
| Repairs and maintenance   | 9,321          | 9,626          | 10,713         | 8,195          | 8,958          | 8,427          | 8,624          | 8,444          | 7,661          | 6,603          |
| Heat, light and power   | 7,811          | 8,204          | 9,031          | 8,760          | 7,509          | 6,622          | 6,871          | 6,861          | 6,858          | 6,899          |
| Tipping fees  | 5,924          | 5,986          | 6,005          | 6,014          | 6,596          | 7,504          | 6,635          | 5,761          | 5,577          | 5,688          |
| Other   | 6,090          | 6,142          | 5,181          | 4,719          | 4,999          | 4,196          | 4,148          | 5,013          | 5,067          | 4,307          |
| Total operating expenses<br>before depreciation<br>and amortization | <u>101,690</u> | <u>101,638</u> | <u>106,325</u> | <u>91,967</u>  | <u>86,326</u>  | <u>92,387</u>  | <u>90,682</u>  | <u>87,391</u>  | <u>83,784</u>  | <u>79,272</u>  |
| <b>Operating Income Before<br/>Depreciation and Amortization:</b>   | <u>114,490</u> | <u>81,555</u>  | <u>66,921</u>  | <u>71,380</u>  | <u>70,193</u>  | <u>66,094</u>  | <u>63,412</u>  | <u>57,086</u>  | <u>46,168</u>  | <u>43,599</u>  |
| <b>Depreciation and Amortization:</b>                               | <u>46,352</u>  | <u>43,493</u>  | <u>42,802</u>  | <u>42,007</u>  | <u>40,723</u>  | <u>37,808</u>  | <u>30,849</u>  | <u>32,482</u>  | <u>33,602</u>  | <u>30,482</u>  |
| <b>Operating income</b>   | <u>68,138</u>  | <u>38,062</u>  | <u>24,119</u>  | <u>29,373</u>  | <u>29,470</u>  | <u>28,286</u>  | <u>32,563</u>  | <u>24,604</u>  | <u>12,566</u>  | <u>13,117</u>  |

(continued)

**EMERALD COAST UTILITIES AUTHORITY**  
**SCHEDULES OF REVENUE AND EXPENSES**  
**LAST TEN FISCAL YEARS**  
**(THOUSANDS OMITTED)**  
**(UNAUDITED)**  
**(Continued)**

|   | <u>2025</u>             | <u>2024</u>             | <u>2023</u>             | <u>2022</u>             | <u>2021</u>             | <u>2020</u>             | <u>2019</u>             | <u>2018</u>             | <u>2017</u>             | <u>2016</u>            |
|---|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|------------------------|
| <b>Nonoperating Revenue (Expenses):</b>           |                         |                         |                         |                         |                         |                         |                         |                         |                         |                        |
| Investment earnings (loss)                        | \$ 8,876                | \$ 10,995               | \$ 7,295                | \$ (2,865)              | \$ 324                  | \$ 3,367                | \$ 5,278                | \$ 1,683                | \$ 1,060                | \$ 1,170               |
| Settlement income                                 | 0                       | 0                       | 0                       | 0                       | 120                     | 0                       | 0                       | 0                       | 0                       | 0                      |
| Interest expense                                  | (6,629)                 | (7,742)                 | (8,866)                 | (10,179)                | (11,308)                | (12,220)                | (13,173)                | (13,214)                | (12,746)                | (13,370)               |
| Insurance recoveries, net                         | 129                     | 84                      | 174                     | 580                     | 987                     | 558                     | 66                      | 74                      | 197                     | 120                    |
| Gain (loss) on disposal of assets                 | 267                     | 3                       | 118                     | 143                     | (414)                   | 310                     | (1,339)                 | (1,137)                 | (99)                    | (875)                  |
| Total nonoperating revenue (expenses)             | <u>2,643</u>            | <u>3,340</u>            | <u>(1,279)</u>          | <u>(12,321)</u>         | <u>(10,291)</u>         | <u>(7,985)</u>          | <u>(9,168)</u>          | <u>(12,594)</u>         | <u>(11,588)</u>         | <u>(12,955)</u>        |
| <b>Income (Loss) Before Capital Contributions</b> | <b>70,781</b>           | 41,402                  | 22,840                  | 17,052                  | 19,179                  | 20,301                  | 23,395                  | 12,009                  | 978                     | 162                    |
| Capital contributions - cash                      | 9,022                   | 5,925                   | 8,759                   | 11,607                  | 8,836                   | 8,681                   | 6,574                   | 5,599                   | 5,602                   | 4,926                  |
| Capital contributions - noncash                   | 7,571                   | 15,956                  | 9,994                   | 10,032                  | 6,766                   | 7,319                   | 4,264                   | 3,383                   | 3,698                   | 1,557                  |
| <b>Change in Net Position</b>                     | <b><u>\$ 87,374</u></b> | <b><u>\$ 63,283</u></b> | <b><u>\$ 41,593</u></b> | <b><u>\$ 38,691</u></b> | <b><u>\$ 34,781</u></b> | <b><u>\$ 36,301</u></b> | <b><u>\$ 34,233</u></b> | <b><u>\$ 20,991</u></b> | <b><u>\$ 10,278</u></b> | <b><u>\$ 6,645</u></b> |

**EMERALD COAST UTILITIES AUTHORITY  
OUTSTANDING DEBT BY TYPE AND PER CUSTOMER  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

**OUTSTANDING DEBT BY TYPE**

| Year        | State Revolving Loans | Financed Purchases of Equipment | Water and Wastewater System Bonds | Sanitation System Bonds | Water and Wastewater System Notes | Recycling System Debt | Total                 |
|-------------|-----------------------|---------------------------------|-----------------------------------|-------------------------|-----------------------------------|-----------------------|-----------------------|
| 2016        | \$ 66,489,111         | \$ 26,498,638                   | \$ 74,970,185                     | \$ 5,498,000            | \$ 195,497,000                    | \$ -                  | \$ 368,952,934        |
| 2017        | \$ 62,278,322         | \$ 23,088,812                   | \$ 53,275,081                     | \$ 4,647,000            | \$ 216,223,189                    | \$ 2,750,001          | \$ 362,262,405        |
| 2018        | \$ 57,974,185         | \$ 21,544,392                   | \$ 51,228,410                     | \$ 3,770,000            | \$ 241,577,618                    | \$ 2,416,667          | \$ 378,511,272        |
| 2019        | \$ 53,574,601         | \$ 20,001,597                   | \$ 46,595,000                     | \$ 2,868,000            | \$ 224,930,000                    | \$ 2,083,333          | \$ 350,052,531        |
| 2020        | \$ 49,077,419         | \$ 19,762,986                   | \$ 44,530,000                     | \$ 1,937,000            | \$ 207,403,000                    | \$ 1,750,000          | \$ 324,460,405        |
| 2021        | \$ 44,480,439         | \$ 16,192,047                   | \$ 44,548,396                     | \$ 979,000              | \$ 189,116,903                    | \$ 1,416,667          | \$ 296,733,452        |
| 2022        | \$ 39,781,413         | \$ 14,092,567                   | \$ 40,070,000                     | \$ -                    | \$ 170,198,000                    | \$ 1,083,334          | \$ 265,225,314        |
| 2023        | \$ 34,978,037         | \$ 8,713,949                    | \$ 39,554,815                     | \$ -                    | \$ 150,049,000                    | \$ 2,504,220          | \$ 235,800,021        |
| 2024        | \$ 30,067,963         | \$ 6,106,214                    | \$ 36,933,573                     | \$ -                    | \$ 128,509,000                    | \$ 1,847,286          | \$ 203,464,036        |
| <b>2025</b> | <b>\$ 25,048,776</b>  | <b>\$ 16,730,788</b>            | <b>\$ 32,613,679</b>              | <b>\$ -</b>             | <b>\$ 107,008,000</b>             | <b>\$ 1,185,474</b>   | <b>\$ 182,586,717</b> |

**OUTSTANDING DEBT PER CUSTOMER \***

| Year        | Water and Wastewater System Debt | Water and Wastewater System Customers | Water and Wastewater System Debt Per Customer | Sanitation System Debt | Sanitation System Customers | Sanitation System Debt Per Customer |
|-------------|----------------------------------|---------------------------------------|---|------------------------|-----------------------------|-------------------------------------|
| 2016        | \$ 347,696,023                   | 91,878                                | \$ 3,784                                      | \$ 21,256,911          | 106,686                     | \$ 199                              |
| 2017        | \$ 341,701,312                   | 93,296                                | \$ 3,663                                      | \$ 17,811,091          | 109,544                     | \$ 163                              |
| 2018        | \$ 359,848,152                   | 95,308                                | \$ 3,776                                      | \$ 16,246,453          | 112,487                     | \$ 144                              |
| 2019        | \$ 333,291,232                   | 96,209                                | \$ 3,464                                      | \$ 14,677,966          | 116,339                     | \$ 126                              |
| 2020        | \$ 308,281,000                   | 98,005                                | \$ 3,146                                      | \$ 14,429,406          | 118,683                     | \$ 122                              |
| 2021        | \$ 284,448,436                   | 99,964                                | \$ 2,846                                      | \$ 10,868,349          | 94,475                      | \$ 115                              |
| 2022        | \$ 256,352,111                   | 100,525                               | \$ 2,550                                      | \$ 6,716,575           | 95,661                      | \$ 70                               |
| 2023        | \$ 228,843,312                   | 102,197                               | \$ 2,239                                      | \$ 4,452,589           | 98,130                      | \$ 45                               |
| 2024        | \$ 198,713,612                   | 102,643                               | \$ 1,936                                      | \$ 2,903,138           | 96,977                      | \$ 30                               |
| <b>2025</b> | <b>\$ 166,851,633</b>            | <b>102,803</b>                        | <b>\$ 1,623</b>                               | <b>\$ 14,549,610</b>   | <b>98,451</b>               | <b>\$ 148</b>                       |

\* Recycling System is not based on user charges. Debt per customer information is not applicable.

**EMERALD COAST UTILITIES AUTHORITY  
 PARITY DEBT SERVICE COVERAGE  
 LAST TEN FISCAL YEARS  
 (UNAUDITED)**

| Year        | Operating<br>Revenue and<br>Interest<br>Income | Operating<br>Expenses<br>Before<br>Depreciation<br>and<br>Amortization | Net Revenue<br>Available<br>For Debt<br>Service | Debt<br>Service      | Actual<br>Coverage | Required<br>Coverage |
|-------------|--|--|---|----------------------|--------------------|----------------------|
| 2016        | \$ 124,097,387                                 | \$ 79,271,761  | \$ 44,825,626                                   | \$ 26,162,934        | 1.71               | 1.25                 |
| 2017        | * \$ 129,843,276                               | \$ 83,314,882  | \$ 46,528,394                                   | \$ 26,345,556        | 1.77               | 1.25                 |
| 2018        | * \$ 145,588,400                               | \$ 85,810,337  | \$ 59,778,063                                   | \$ 28,952,906        | 2.06               | 1.25                 |
| 2019        | * \$ 155,428,427                               | \$ 87,989,288  | \$ 67,439,139                                   | \$ 30,460,422        | 2.21               | 1.25                 |
| 2020        | * \$ 158,340,690                               | \$ 93,816,982  | \$ 64,523,708                                   | \$ 30,609,951        | 2.11               | 1.25                 |
| 2021        | * \$ 156,225,717                               | \$ 85,311,313  | \$ 70,914,404                                   | \$ 30,610,137        | 2.32               | 1.25                 |
| 2022        | * \$ 162,519,554                               | \$ 90,277,882  | \$ 72,241,672                                   | \$ 31,359,301        | 2.30               | 1.25                 |
| 2023        | * \$ 178,591,562                               | \$ 104,406,405   | \$ 74,185,157                                   | \$ 30,366,840        | 2.44               | 1.25                 |
| 2024        | * \$ 189,052,268                               | \$ 99,262,755  | \$ 89,789,513                                   | \$ 30,897,944        | 2.91               | 1.25                 |
| <b>2025</b> | <b>* \$ 223,745,392</b>                        | <b>\$ 99,364,990</b>   | <b>\$ 124,380,402</b>                           | <b>\$ 30,479,200</b> | <b>4.08</b>        | <b>1.25</b>          |

\* Operating revenue and expenses from the recycling system is excluded.

**NUMBER OF ACTIVE CUSTOMERS AT FISCAL YEAR END  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

| <u>Year</u> | <u>Water</u>   | Percent<br>Inc/(Dec)<br>from<br>previous<br>fiscal year | <u>Sewer</u>  | Percent<br>Inc/(Dec)<br>from<br>previous<br>fiscal year | Ratio of<br>Sewer<br>Customers<br>To Water<br>Customers | <u>Sanitation</u> | Percent<br>Inc/(Dec)<br>from<br>previous<br>fiscal year |
|-------------|----------------|---|---------------|---|---|-------------------|---|
| 2016        | 91,878         | 3 %   | 70,609        | 6 %   | 77%   | 106,686           | 33%   |
| 2017        | 93,296         | 2 %   | 71,955        | 2 %   | 77%   | 109,544           | 3%  |
| 2018        | 95,308         | 2 %   | 74,082        | 3 %   | 78%   | 112,487           | 3%  |
| 2019        | 96,209         | 3 %   | 75,225        | 5 %   | 78%   | 116,339           | 6%  |
| 2020        | 98,005         | 3 %   | 76,822        | 4 %   | 78%   | 118,683           | 6%  |
| 2021        | 99,964         | 2 %   | 79,096        | 3 %   | 79%   | 94,475            | -19%  |
| 2022        | 100,525        | 1 %   | 79,985        | 1 %   | 80%   | 95,661            | 1%  |
| 2023        | 102,197        | 2 %   | 81,959        | 2 %   | 80%   | 98,130            | 3%  |
| 2024        | 102,643        | 0 %   | 83,000        | 1 %   | 81%   | 96,977            | -1%   |
| <b>2025</b> | <b>102,803</b> | <b>0 %</b>  | <b>83,774</b> | <b>1 %</b>  | <b>81%</b>  | <b>98,451</b>     | <b>2%</b>   |

**EMERALD COAST UTILITIES AUTHORITY  
PRINCIPAL CUSTOMERS  
FOR THE FISCAL YEARS ENDED SEPTEMBER 2025 AND 2016  
(UNAUDITED)**

**2025**

| Name                         | Water Sales<br>In Millions<br>of Gallons | Annual Revenue      |                     |                      | Percentage of<br>Total<br>Operating<br>Revenue |
|------------------------------|--|---------------------|---------------------|----------------------|--|
|                              |  | Water               | Sewer               | Total                |  |
| NAVFAC SE (NAS PCLOA)        | 0.0                                      | \$ -                | \$ 2,183,244        | \$ 2,183,244         | 1.2%   |
| CYTIVA (PALL SCIENCE)        | 116.8                                    | 372,190             | 904,822             | 1,277,012            | 0.7%   |
| PENSACOLA CHRISTIAN COLLEGE  | 99.5                                     | 319,968             | 863,247             | 1,183,215            | 0.6%   |
| NAVFAC SE (CORRY STATION SW) | 0.0                                      | -                   | 1,129,748           | 1,129,748            | 0.6%   |
| ESCAMBIA COUNTY JAIL         | 60.8                                     | 201,688             | 557,207             | 758,895              | 0.4%   |
| PORTOFINO ISLAND RESORT      | 44.8                                     | 271,480             | 301,842             | 573,322              | 0.3%   |
| ARMSTRONG WORLD INDUSTRIES   | 107.6                                    | 336,031             | 81,294              | 417,325              | 0.2%   |
| CWF REGIONAL MEDICAL CENTER  | 33.1                                     | 111,132             | 301,090             | 412,222              | 0.2%   |
| SACRED HEART HOSPITAL        | 32.7                                     | 126,117             | 282,463             | 408,580              | 0.2%   |
| BAPTIST HOSPITAL             | 25.5                                     | 154,956             | 206,942             | 361,898              | 0.2%   |
| LURIN R/E HOLDINGS           | 28.2                                     | 107,171             | 253,683             | 360,854              | 0.2%   |
| UNIVERSITY OF WEST FLORIDA   | 0.0                                      | 342                 | 356,030             | 356,372              | 0.2%   |
| NAVY FEDERAL                 | 40.9                                     | 174,634             | 165,265             | 339,899              | 0.2%   |
| AREA HOUSING                 | 23.9                                     | 89,711              | 219,314             | 309,025              | 0.2%   |
| WATER AT RANSLEY STATION APT | 24.7                                     | 81,961              | 226,482             | 308,443              | 0.2%   |
|                              | <u>638.5</u>                             | <u>\$ 2,347,381</u> | <u>\$ 8,032,673</u> | <u>\$ 10,380,054</u> | <u>5.6%</u>                                    |

**2016**

| Name                          | Water Sales<br>In Millions<br>of Gallons | Annual Revenue      |                     |                     | Percentage<br>of Total<br>Revenue |
|-------------------------------|--|---------------------|---------------------|---------------------|-----------------------------------|
|                               |  | Water               | Sewer               | Total               |                                   |
| NAVFAC SE (NAS Pensacola )    | 0.0                                      | \$ -                | \$ 2,198,978        | \$ 2,198,978        | 1.8%                              |
| NAVFAC SE (Corry Station SW ) | 0.0                                      | -                   | 957,806             | 957,806             | 0.8%                              |
| Pall Gelman Sciences          | 80.6                                     | 191,816             | 462,511             | 654,327             | 0.5%                              |
| Baptist Hospital              | 68.3                                     | 184,685             | 446,661             | 631,346             | 0.5%                              |
| PORTOFINO ISLAND RESORT       | 55.4                                     | 242,694             | 332,847             | 575,541             | 0.5%                              |
| ESCAMBIA COUNTY JAIL          | 62.6                                     | 151,948             | 390,893             | 542,841             | 0.4%                              |
| SACRED HEART HOSPITAL         | 35.2                                     | 103,451             | 233,885             | 337,336             | 0.3%                              |
| Escambia Housing              | 34.7                                     | 95,230              | 241,914             | 337,144             | 0.3%                              |
| UNIVERSITY OF WEST FLORIDA    | 0.0                                      | 567                 | 303,731             | 304,298             | 0.2%                              |
| Pensacola Christian College   | 31.9                                     | 85,843              | 188,990             | 274,833             | 0.2%                              |
| DM OAKWOOD TERRACE            | 29.0                                     | 70,409              | 202,298             | 272,707             | 0.2%                              |
| CWF REGIONAL MEDICAL CENTER   | 25.9                                     | 67,775              | 181,180             | 248,955             | 0.2%                              |
| U.S Navy - Saufley Field      | 30.3                                     | 68,143              | 179,018             | 247,161             | 0.2%                              |
| AREA HOUSING                  | 22.3                                     | 63,456              | 155,501             | 218,957             | 0.2%                              |
| AZALEA TRACE INC              | 21.4                                     | 53,730              | 149,792             | 203,522             | 0.2%                              |
|                               | <u>497.6</u>                             | <u>\$ 1,379,747</u> | <u>\$ 6,626,005</u> | <u>\$ 8,005,752</u> | <u>6.5%</u>                       |

**EMERALD COAST UTILITIES AUTHORITY  
PRINCIPAL PRIVATE SECTOR EMPLOYERS IN ESCAMBIA COUNTY  
FOR THE FISCAL YEARS ENDED SEPTEMBER 2025 AND 2016  
(UNAUDITED)**

| <b>2025</b>                  |                        |                                      |
|------------------------------|------------------------|--------------------------------------|
| Name                         | Number of<br>Employees | Percentage<br>of Total<br>Employment |
| Navy Federal Credit Union    | 1                      | 9,188                                |
| Baptist Health Care          | 2                      | 5,434                                |
| Sacred Heart Health Systems  | 3                      | 4,820                                |
| University of West Florida   | 4                      | 2,447                                |
| Pensacola Christian College  |                        | 1,584                                |
| Ascend Performance Materials | 5                      | 1,288                                |
| West Florida Healthcare      |                        | 1,200                                |
| LifeView Group               |                        | 1,199                                |
| Innisfree Hotels             |                        | 750                                  |
| GE Wind Energy               |                        | 700                                  |
|                              | 28,610                 | 18.37%                               |

Total Civilian Employment in Escambia County      155,776

Source: Florida West Economic Development Alliance [www.FloridaWestEDA.com](http://www.FloridaWestEDA.com)  
Federal Reserve Economic Data [www.fred.Stlouisfed.org](http://www.fred.Stlouisfed.org)

| <b>2016</b>                  |                        |                                      |
|------------------------------|------------------------|--------------------------------------|
| Name                         | Number of<br>Employees | Percentage<br>of Total<br>Employment |
| Baptist Health Care          | 5,571                  | 3.96%                                |
| Navy Federal Credit Union    | 5,325                  | 3.78%                                |
| Sacred Heart Health System   | 4,820                  | 3.42%                                |
| Gulf Power Company           | 1,774                  | 1.26%                                |
| West Florida Healthcare      | 1,200                  | 0.85%                                |
| Ascend Performance Materials | 830                    | 0.59%                                |
| West Corporation             | 800                    | 0.57%                                |
| Medical Center Clinic        | 500                    | 0.35%                                |
| International Paper          | 475                    | 0.34%                                |
| CHCS Services/igate          | 409                    | 0.29%                                |
| Hitachi Cable Florida, Inc.  | 340                    | 0.24%                                |
|                              | 22,044                 | 15.65%                               |

Source: Pensacola Chamber of Commerce

**EMERALD COAST UTILITIES AUTHORITY  
RECORDED RAINFALL  
(UNAUDITED)**

Pensacola, Florida  
October 2024- September 2025

| Month     | Monthly<br>Rainfall<br>(inches) |
|-----------|---------------------------------|
| October   | 1.29                            |
| November  | 6.63                            |
| December  | 5.12                            |
| January   | 5.45                            |
| February  | 3.08                            |
| March     | 9.66                            |
| April     | 1.20                            |
| May       | 6.99                            |
| June      | 5.10                            |
| July      | 2.93                            |
| August    | 12                              |
| September | 2.00                            |
|           | 61.45                           |

Pensacola, Florida  
Last Ten Fiscal Years

| Year        | Annual<br>Rainfall<br>(inches) |
|-------------|--------------------------------|
| 2016        | 77.75                          |
| 2017        | 88.34                          |
| 2018        | 78.14                          |
| 2019        | 67.11                          |
| 2020        | 77.45                          |
| 2021        | 85.22                          |
| 2022        | 74.77                          |
| 2023        | 58.37                          |
| 2024        | 61.85                          |
| <b>2025</b> | <b>61.45</b>                   |

Source: National Oceanic and Atmospheric Association  
[www.weather.gov](http://www.weather.gov)

**EMERALD COAST UTILITIES AUTHORITY  
WATER CONSUMPTION  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

| <u>Year</u> | <u>Pumped<br/>(Millions<br/>of gallons)</u> | <u>Consumption<br/>Billed<br/>(Millions<br/>of gallons)</u> | <u>Unaccounted<br/>For<br/>(Millions<br/>of gallons)</u> | <u>Percentage<br/>Unaccounted<br/>For</u> |
|-------------|---|---|--|---|
| 2016        | 11,472                                      | 10,686  | 786  | 6.85%                                     |
| 2017        | 11,425                                      | 10,041  | 1,384  | 12.11%                                    |
| 2018        | 11,576                                      | 10,081  | 1,495  | 12.91%                                    |
| 2019        | 11,917                                      | 10,340  | 1,577  | 13.23%                                    |
| 2020        | 12,390                                      | 10,909  | 1,481  | 11.95%                                    |
| 2021        | 11,640                                      | 10,155  | 1,485  | 12.76%                                    |
| 2022        | 12,290                                      | 10,018  | 2,272  | 18.49%                                    |
| 2023        | 13,018                                      | 11,227  | 1,791  | 13.76%                                    |
| 2024        | 12,823                                      | 10,922  | 1,901  | 14.82%                                    |
| <b>2025</b> | <b>13,013</b>                               | <b>10,838</b>   | <b>2,175</b>   | <b>16.71%</b>                             |
|             | <u>121,564</u>                              | <u>105,217</u>  | <u>16,347</u>  | 13.45%                                    |

**EMERALD COAST UTILITIES AUTHORITY  
SEWAGE PLANT FLOWS  
(MILLIONS OF GALLONS)  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

Pensacola, Florida  
Last Ten Fiscal Years

| Year        | Central<br>Water<br>Reclamation<br>Facility | BayouMarcus<br>Water<br>Reclamation<br>Facility | Pensacola<br>Beach<br>Wastewater<br>Treatment<br>Plant | Total         |
|-------------|---|---|--|---------------|
| 2016        | 5,422                                       | 2,195   | 370  | 7,987         |
| 2017        | 5,403                                       | 2,019   | 336  | 7,758         |
| 2018        | 5,200                                       | 1,895   | 331  | 7,426         |
| 2019        | 5,256                                       | 1,974   | 344  | 7,574         |
| 2020        | 4,943                                       | 1,987   | 344  | 7,274         |
| 2021        | 5,641                                       | 2,221   | 349  | 8,211         |
| 2022        | 5,477                                       | 2,195   | 376  | 8,048         |
| 2023        | 5,219                                       | 2,134   | 343  | 7,696         |
| 2024        | 5,134                                       | 2,129   | 353  | 7,616         |
| <b>2025</b> | <b>5,101</b>                                | <b>2,217</b>                                    | <b>366</b>   | <b>7,684</b>  |
|             | <u>52,796</u>                               | <u>20,966</u>                                   | <u>3,512</u>   | <u>77,274</u> |

**Emerald Coast Utilities Authority**  
**Operating Indicators \***  
**Last Ten Years**

|   | 2025           | 2024           | 2023           | 2022           | 2021           | 2020           | 2019           | 2018           | 2017           | 2016           |
|---|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| <u>Water:</u>                             |                |                |                |                |                |                |                |                |                |                |
| New connections                           | 796            | 1,113          | 1304           | 1635           | 1650           | 1530           | 1106           | 1147           | 767            | 669            |
| Average daily consumption (MGD)           | 35.650         | 35.666         | 35.666         | 33.670         | 31.890         | 33.851         | 32.619         | 31.679         | 31.277         | 31.326         |
| Maximum daily flow (MGD)                  | 58.280         | 57.613         | 57.613         | 48.340         | 46.090         | 48.425         | 32.270         | 36.593         | 35.898         | 35.826         |
| Minimum daily flow (MGD)                  | 27.070         | 26.073         | 26.073         | 26.010         | 23.170         | 23.879         | 27.643         | 27.683         | 27.656         | 27.028         |
| Raw water pumped and treated (MG)         | 13,013         | 12,823         | 13,018         | 12,290         | 11,640         | 12,389         | 11,917         | 11,580         | 11,424         | 11,472         |
| <u>Wastewater:</u>                        |                |                |                |                |                |                |                |                |                |                |
| New connections                           | 1,107          | 1,191          | 1494           | 1453           | 1463           | 1318           | 920            | 1132           | 782            | 754            |
| Treatment capacity (MGD)                  | 33.1           | 33.1           | 33.1           | 33.1           | 33.1           | 33.1           | 33.1           | 33.1           | 33.1           | 33.1           |
| Average daily treated flow (MGD)          | 21.06          | 21.07          | 21.41          | 22.62          | 21.06          | 19.71          | 21.00          | 20.92          | 21.24          | 21.81          |
| Percent of capacity utilized              | 63.62          | 63.64          | 64.69          | 68.35          | 63.61          | 59.55          | 63.43          | 63.21          | 63.50          | 64.97          |
| Percent of unused capacity                | 36.38          | 36.36          | 35.31          | 31.65          | 36.39          | 40.45          | 36.57          | 36.79          | 36.50          | 35.03          |
| <u>Sanitation System:</u>                 |                |                |                |                |                |                |                |                |                |                |
| Residential (tons/year)                   | 92,103         | 96,532         | 94,261         | 95,586         | 121,817        | 115,963        | 104,174        | 91,236         | 90,399         | 85,315         |
| Yard Waste (tons/year)                    | 15,246         | 14,441         | 14,979         | 9,413          | 16,769         | 23,457         | 19,597         | 19,597         | 20,344         | 22,519         |
| Recycling waste (tons/year)               | 5,742          | 5,742          | 5,742          | 6,784          | 9,845          | 14,033         | 12,921         | 13,600         | 13,157         | -              |
| Bulk waste (tons/year)                    | 5,748          | 5,442          | 8,834          | 8,591          | 6,774          | 8,049          | 6,972          | 7,101          | 8,184          | 6,985          |
| Total Residential Tons                    | <b>118,839</b> | <b>122,157</b> | <b>123,816</b> | <b>120,374</b> | <b>155,205</b> | <b>161,502</b> | <b>143,664</b> | <b>131,534</b> | <b>132,084</b> | <b>114,819</b> |
| Avg number of residential customers/month | 96,093         | 94,500         | 95,073         | 93,478         | 91,364         | 97,973         | 96,597         | 95,265         | 91,492         | 91,022         |
| Refuse collected (tons/customer/year)     | 1.237          | 1.293          | 1.302          | 1.288          | 1.699          | 1.648          | 1.487          | 1.381          | 1.444          | 1.261          |
| Commercial (tons/year)                    | 17,685         | 14,077         | 12,837         | 13,684         | 15,587         | 15,046         | 15,570         | 13,986         | 13,461         | 13,625         |
| Roll-off (tons/year)                      | 2,050          | 2,489          | 3,682          | 3,437          | 4,108          | 3,254          | 3,906          | 3,575          | 3,171          | 3,648          |
| Total Commercial Tons                     | <b>19,735</b>  | <b>16,566</b>  | <b>16,519</b>  | <b>17,121</b>  | <b>19,695</b>  | <b>18,300</b>  | <b>19,476</b>  | <b>17,561</b>  | <b>16,632</b>  | <b>17,273</b>  |
| Avg number of commercial customers/month  | 1,923          | 1,887          | 1,917          | 1,894          | 1,856          | 1,837          | 1,798          | 1,664          | 1,506          | 1,434          |
| Refuse collected (tons/customers/year)    | 10.265         | 8.781          | 8.617          | 9.04           | 10.614         | 9.962          | 10.832         | 10.553         | 11.044         | 12.045         |

\* Source: ECUA Departmental Statistics generated internally

**EMERALD COAST UTILITIES AUTHORITY  
MISCELLANEOUS STATISTICS  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

**HOME SALES**

| Year        | Single Family |                | Townhouse/Condominium |                |
|-------------|---------------|----------------|-----------------------|----------------|
|             | Number        | Average Price  | Number                | Average Price  |
| 2016        | 4,913         | 153,169        | 703                   | 248,667        |
| 2017        | 6,763         | 160,222        | 1,093                 | 325,838        |
| 2018        | 6,890         | 192,453        | 950                   | 329,264        |
| 2019        | 6,597         | 190,473        | 1,134                 | 379,704        |
| 2020        | 6,596         | 212,315        | 1,108                 | 376,588        |
| 2021        | 6,508         | 269,511        | 1,053                 | 380,888        |
| 2022        | 7,084         | 307,891        | 1,281                 | 389,305        |
| 2023        | 4,880         | 338,182        | 893                   | 495,458        |
| 2024        | 4,326         | 355,325        | 760                   | 397,584        |
| <b>2025</b> | <b>4,113</b>  | <b>356,481</b> | <b>822</b>            | <b>384,502</b> |

Source: Metro Market Trends  
Escambia County, FL Property Appraiser

**CONSTRUCTION STARTS**

**RESIDENTIAL**

| YEAR        | Single Family Units | Multi-Family Units | Total Number Of Units | Value (\$000)  |
|-------------|---------------------|--------------------|-----------------------|----------------|
| 2016        | 816                 | 107                | 923                   | 229,286        |
| 2017        | 836                 | 92                 | 928                   | 228,500        |
| 2018        | 1,183               | 44                 | 1,227                 | 278,182        |
| 2019        | 1,299               | 406                | 1,705                 | 350,481        |
| 2020        | 1,689               | 336                | 2,025                 | 427,012        |
| 2021        | 1,240               | 1,015              | 2,255                 | 372,798        |
| 2022        | 1,655               | 141                | 1,796                 | 352,619        |
| 2023        | 1,643               | 237                | 1,880                 | 565,953        |
| 2024        | 1,457               | 160                | 1,617                 | 270,558        |
| <b>2025</b> | <b>1,229</b>        | <b>233</b>         | <b>1,462</b>          | <b>314,249</b> |

Source: Escambia County Building Inspection Department  
U. S. Census Bureau - updated annually to reflect reported units.

**EMERALD COAST UTILITIES AUTHORITY  
MISCELLANEOUS STATISTICS  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

**ESCAMBIA COUNTY STATISTICS**

| <u>Year</u> | <u>Estimated<br/>Personal<br/>Income</u> | <u>Per Capita<br/>Personal<br/>Income</u> | <u>Unemployment<br/>Rate</u> |
|-------------|--|---|------------------------------|
| 2016        | \$ 11,945,028                            | \$ 38,408                                 | 5.1%                         |
| 2017        | \$ 12,475,686                            | \$ 39,582                                 | 3.4%                         |
| 2018        | \$ 12,808,448                            | \$ 40,536                                 | 3.0%                         |
| 2019        | \$ 13,421,960                            | \$ 42,537                                 | 3.0%                         |
| 2020        | \$ 14,117,033                            | \$ 44,349                                 | 3.0%                         |
| 2021        | \$ 15,274,038                            | \$ 47,381                                 | 4.2%                         |
| 2022        | \$ 16,702,337                            | \$ 51,808                                 | 2.6%                         |
| 2023        | \$ 16,977,017                            | \$ 52,257                                 | 3.2%                         |
| 2024        | \$ 18,117,197                            | \$ 55,416                                 | 3.6%                         |
| <b>2025</b> | <b>\$ 19,615,320</b>                     | <b>\$ 59,212</b>                          | <b>4.6%</b>                  |

Source: Personal income data provided by the U.S. Bureau of Economic Analysis. Unemployment data provided by US Department of Labor, Bureau of Labor Statistics, Local Area Unemployment Statistics Program, in cooperation with Florida Department of Economic Opportunity, Bureau of Workforce Statistics and Economic Research.

**FULL-TIME EQUIVALENT  
EMPLOYEES BY ACTIVITY**

| <u>Year</u> | <u>Water and<br/>Wastewater<br/>System</u> | <u>Sanitation<br/>System</u> | <u>Materials<br/>Recycling<br/>Facilities System</u> | <u>Total</u> |
|-------------|--|------------------------------|--|--------------|
| 2016        | 452  | 152                          |  | 604          |
| 2017        | 452  | 158                          | 2  | 612          |
| 2018        | 454  | 161                          | 2  | 617          |
| 2019        | 454  | 161                          | 16   | 631          |
| 2020        | 455  | 165                          | 16   | 636          |
| 2021        | 461  | 144                          | 16   | 621          |
| 2022        | 466  | 152                          | 16   | 634          |
| 2023        | 466  | 152                          | 16   | 634          |
| 2024        | 473  | 157                          | 9  | 639          |
| <b>2025</b> | <b>474</b>                                 | <b>157</b>                   | <b>9</b>   | <b>640</b>   |

Source: Emerald Coast Utilities Authority's annual budget

**EMERALD COAST UTILITIES AUTHORITY  
MISCELLANEOUS STATISTICS  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

**ESCAMBIA COUNTY POPULATION**

| <u>Year</u> | <u>Population</u> | <u>Change</u> | <u>Percent<br/>Change</u> |
|-------------|-------------------|---------------|---------------------------|
| 2016        | 311,473           | 2,162         | 0.70%                     |
| 2017        | 313,249           | 1,776         | 0.57%                     |
| 2018        | 315,104           | 1,855         | 0.59%                     |
| 2019        | 318,316           | 3,212         | 1.02%                     |
| 2020        | 321,528           | 3,212         | 1.01%                     |
| 2021        | 324,740           | 3,212         | 1.00%                     |
| 2022        | 326,763           | 2,023         | 0.62%                     |
| 2023        | 329,192           | 2,429         | 0.74%                     |
| 2024        | 329,996           | 804           | 0.24%                     |
| <b>2025</b> | <b>337,757</b>    | <b>7,761</b>  | <b>2.35%</b>              |

Source: World Population Review, updated annually  
<https://worldpopulationreview.com/us-counties/fl/escambia-county-populatic>

**EMERALD COAST UTILITIES AUTHORITY  
MISCELLANEOUS STATISTICS \*  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

**CAPITAL ASSET STATISTICS BY ACTIVITY**

|                          | <u>2025</u>  | <u>2024</u> | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> |
|--------------------------|--------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| <b>Water:</b>            |              |             |             |             |             |             |             |             |             |             |
| Wells                    | <b>30</b>    | 31          | 31          | 31          | 31          | 31          | 31          | 31          | 31          | 31          |
| Water mains (miles)      | <b>1,746</b> | 1,746       | 1,815       | 1,805       | 1,786       | 1,768       | 1,760       | 1,749       | 1,692       | 1,689       |
| Storage Capacity (MGD)   | <b>19</b>    | 19          | 19          | 19          | 20          | 20          | 20          | 20          | 17          | 15          |
| <b>Wastewater:</b>       |              |             |             |             |             |             |             |             |             |             |
| Treatment plants         | <b>3</b>     | 3           | 3           | 3           | 3           | 3           | 3           | 3           | 3           | 3           |
| Sanitary sewer (miles)   | <b>1,361</b> | 1,355       | 1,345       | 1,337       | 1,317       | 1,299       | 1,286       | 1,272       | 1,254       | 1,249       |
| Treatment capacity (MGD) | <b>33</b>    | 33          | 33          | 33          | 33          | 33          | 33          | 33          | 33          | 33          |
| <b>Sanitation:</b>       |              |             |             |             |             |             |             |             |             |             |
| Collection vehicles      | <b>147</b>   | 109         | 109         | 109         | 110         | 110         | 130         | 110         | 122         | 125         |

\* Source: ECUA Departmental Statistics generated internally

**Emerald Coast Utilities Authority  
Schedule of Insurance  
As of September 30, 2025**

**Florida Municipal Insurance Trust provides the following coverages:**

| <u>Types of Coverage</u>                              | <u>Insurer/ Policy No.</u>   | <u>Details of Coverage</u>   | <u>Liability Limits</u>  | <u>Policy Period</u>     |
|---|--|--|--|--------------------------|
| <b>Workers' Compensation</b>                          | Florida Municipal Insurance Trust<br>Policy No.: 0162                                    | Statutory coverage: \$10,000 deductible per claim  | (1) \$1,000,000 Each Accident<br>(2) \$1,000,000 by Disease<br>(3) \$1,000,000 Aggregate by Disease  | 10/1/2024 to 10/1/2025   |
| <b>Automobiles</b>                                    | Florida Municipal Insurance Trust<br>Policy No.: 0162                                    | All scheduled vehicles<br>\$25,000 Deductible on Collision<br>\$25,000 Deductible on Liability   | \$1,000,000  | 10/1/2024 to 10/1/2025   |
| <b>Property Coverage</b>                              | Florida Municipal Insurance Trust<br>Policy No.: 0162                                    | (1) All Risk Coverage for structures, equipment and contents on schedules (2) Covers structures, equipment, and contents (3) Property Schedules<br><br>Property Schedules              | \$10,000 Personal Injury Protection Included<br>(1) \$100,000,000 maximum blanket coverage. All Risk for real property and contents per occurrence \$100,000 deductible.<br>Named storm deductible Endorsement NS-A or NS-B /2%, 3% or 5% of damages incurred.<br><br>(2) \$100,000,000 Total Coverage | 10/1/2024 to 10/1/2025   |
| <b>Boiler &amp; Machinery Equipment Breakdown</b>     | Florida Municipal Insurance Trust<br>(included in property coverage)<br>Policy No.: 0162 | Comprehensive Coverage. Pays loss from an accident to a covered object while in use or connected ready for use (as part of property coverage)<br><br>\$100,000 Deductible              | (1) \$100,000,000 per accident<br><br>(2) The limit of liability is paid on a repair or replacement basis.   | 10/01/2024 to 10/01/2025 |
| <b>Business Interruption Coverage/Business Income</b> | Florida Municipal Insurance Trust<br>(included in property coverage)<br>Policy No.: 0162 | Covers actual loss of earnings sustained by ECUA resulting from necessary interruption of business.  | \$6,000,000; \$2,000,000 limit at each: (1) Bayou Marcus WWTP, (2) Pensacola Beach WWTP, (3) CWRF  | 10/01/2024 to 10/01/2025 |
| <b>Business Interruption Coverage/Extra Expense</b>   | Florida Municipal Insurance Trust<br>(included in property coverage)<br>Policy No.: 0162 | Covers necessary extra expense incurred by ECUA to continue as nearly as practicable the normal operation of business following damage to or destruction of real and personal property | \$1,000,000  | 10/01/2024 to 10/01/2025 |
| <b>Inland Marine</b>                                  | Florida Municipal Insurance Trust<br>(included in property coverage)<br>Policy No.: 0162 | Per scheduled and unscheduled equipment  | \$1,000,000 unscheduled max per policy period for Equipment under \$15K. Items over \$15k must be scheduled.   | 10/01/2024 to 10/01/2025 |

**Public Risk Insurance Agency provides the following coverages:**

| <u>Types of Coverage</u>   | <u>Insurer/ Policy No.</u>                              | <u>Details of Coverage</u>  | <u>Liability Limits</u>  | <u>Policy Period</u>      |
|--|---|---|--|---------------------------|
| Environmental Pollution  | AXA XL Insurance Company (PRIA)                         | Pollution Liability including coverage for Fuel Storage Tanks   | \$3,000,000  | 10/01/2024 - 10/01/2025   |
|  | Policy No.: PEC004665503                                | Environmental Impairment Liability  | \$10,000 SIR per claim   |                           |
| Crime - All Coverages  | The Travelers Companies (PRIA)<br>Policy No.: 106380356 | (1) Losses inside and outside of premises   | \$1,000,000  | 10/01/2024 - 10/01/2027   |
|  |   | (2) Employee Dishonesty   |  | 3yr w/annual installments |
| Road Restoration Bond  | Western Surety Company (PRIA)<br>Policy No.: 929323580  | \$50,000 retention  |  | 11/18/2024 to 11/18/2025  |
|  |   | Damages to DOT Roads  | State of Florida Requirements<br>\$10,000 Road Restoration Bond  |                           |
| Cyber Liability Insurance  | Chubb (PRIA)<br>Policy No.: 108133820                   | Cyber Liability / Data Breach   | <b>A. Liability Limits</b>   | 10/01/2024 to 10/01/2025  |
|  |   | \$50,000.00 Retention   | 1. Privacy limit \$1,000,000<br>2. Data Breach \$1,000,000<br>3. Network Security Liability \$1,000,000<br>B. Regulatory proceeding \$1,000,000<br>C. Policy Aggregate \$1,000,000 |                           |
| Directors & Officers Liability - Public Officials E & O - (Public Entity Liability Policy) | Chubb /EON G71831371 005                                | Pays on behalf of public officials and employees all losses which they shall be legally obligated to pay for civil claims against them because of wrongful acts. Provides defense cost for such losses. | \$1,000,000  | 10/01/2024 - 10/01/2025   |
|  |   | \$75k Retention   |  |                           |
| <b>Railroad Coverages:</b>   |   |   |  |                           |
| Commercial General Liability   | AXIS Insurance<br>Policy No.: P-001-001430763-01        | Railroad Protective Liability Coverage  | \$1,000,000  | 01/06/2025 - 01/06/2026   |
| Excess General Liability   | Policy No.: P-001-001533482-01                          | Railroad Protective Liability Coverage  | \$2,000,000  | 01/06/2025 - 01/06/2026   |

Required by Railroads at crossings with ECUA underground infrastructure. II

**Wright National Flood Insurance Company provides the following coverages with Public Risk Insurance Agency as the Agent of Record:**

| <u>Types of Coverage</u> | <u>Insurer/ Policy No.</u>              | <u>Details of Coverage</u>                 | <u>Liability Limits</u>                   | <u>Policy Period</u>    |
|--------------------------|---|--|---|-------------------------|
| Flood Coverage           | Wright National Flood Insurance Company | (PRIA - Agent)                             | Conditions: Including flood in zones A -E |                         |
|                          | Policy No.: 09 1150776890 13            | \$1,250/ \$1,250 Bldg/Contents Deductibles | \$500,000 Bldg/ \$500,000 Contents        | 01/07/2025 - 01/07/2026 |
|                          | Policy No.: 09 1150048479 16            | "  | \$250,000 Bldg/ \$412,000 Contents        | 08/16/2025 - 08/16/2026 |
|                          | Policy No.: 09 1150021831 16            | "  | \$363,000 Bldg/ \$441,000 Contents        | 07/25/2025 - 07/25/2026 |
|                          | Policy No.: 09 1150443043 15            | "  | \$293,000 Bldg/ \$107,000 Contents        | 06/07/2025 - 06/07/2026 |
|                          | Policy No.: 09 1150443042 15            | "  | \$ 40,000 Bldg / \$ 31,000 Contents       | 06/07/2025 - 06/07/2026 |
|                          | Policy No.: 09 1151457055 08            | "  | \$246,000 Bldg/ \$100,000 Contents        | 04/04/2025 - 04/04/2026 |
|                          | Policy No.: 09 1151457052 08            | "  | \$347,000 Bldg/ \$222,000 Contents        | 04/04/2025 - 04/04/2026 |
|                          | Policy No.: 09 1151457059 08            | "  | \$174,000 Bldg/ \$ 50,000 Contents        | 04/04/2025 - 04/04/2026 |

**ECUA as Self-insured coverages:**

| <u>Types of Coverage</u>        | <u>Name of Coverage</u> | <u>Details of Coverage</u>                   | <u>Liability Limits</u>   | <u>Policy Period</u>    |
|---------------------------------|-------------------------|--|---|-------------------------|
| Comprehensive General Liability | ECUA Self-insured       | Bodily Injury and property damage to others. | State of Florida (Sovereign Immunity)<br>\$200,000 per person<br>\$300,000 per occurrence | 10/01/2024 - 10/01/2025 |

## **OTHER REPORTS**



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**Emerald Coast Utilities Authority**  
**Schedule of Expenditures of Federal Awards and State Financial Assistance**  
**Year Ended September 30, 2025**

| <u>Federal Agency / Program or Cluster Title</u>                    | <u>Assistance Listing Number</u> | <u>Grant Identification</u> | <u>Expenditures Federal</u> |
|---|----------------------------------|-----------------------------|-----------------------------|
| <b>U.S. Department of the Treasury</b>                              |                                  |                             |                             |
| <b>Departmental Offices</b>   |                                  |                             |                             |
| <b>COVID-19 - Coronavirus State and Local Fiscal Recovery Funds</b> |                                  |                             |                             |
| Navy Blvd Sewer Expansion   | 21.027                           | WG066                       | \$ 31,058                   |
| Brownsville Area Sewer Expansion                                    | 21.027                           | WG069                       | 860,238                     |
| Lee Street Brownsville Area Sewer Expansion                         | 21.027                           | WG071                       | 150,914                     |
| Dominguez Street Brownsville Area Sewer Expansion                   | 21.027                           | WG073                       | 29,933                      |
| <b>Total for U.S. Department of the Treasury</b>                    |                                  |                             | <u>1,072,143</u>            |
| <b>Total expenditure of Federal Awards</b>                          |                                  |                             | <u>\$ 1,072,143</u>         |

| <u>State Agency / Program Title</u>                             | <u>CSFA Number</u> | <u>Grant Identification</u> | <u>Expenditures State</u> |
|---|--------------------|-----------------------------|---------------------------|
| <b>State of Florida, Department of Environmental Protection</b> |                    |                             |                           |
| Early Restoration Deepwater Horizon Oil Spill                   |                    |                             |                           |
| Pensacola Beach Reclaimed Water                                 | 37.081             | DH007                       | \$ 3,046,236              |
| <b>Total for Florida Department of Environmental Protection</b> |                    |                             | <u>3,046,236</u>          |
| <b>Total expenditure of State Financial Assistance</b>          |                    |                             | <u>\$ 3,046,236</u>       |

NOTES:

This schedule includes the State grant activity of the Emerald Coast Utility Authority, for the fiscal year ended September 30, 2025, and is presented using modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and Chapter 10.550 Rules of the Auditor General. Therefore, some amounts presented in this schedule may differ from amounts in, or used in the preparation of the basic financial statements. No amounts passed through to subrecipients.

ECUA chose not to use fifteen percent de minimis cost rate for the year ended September 30, 2025.  
ECUA did not receive non-cash federal awards during the year ended September 30, 2025.



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# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

**To the Board of Directors of the  
Emerald Coast Utilities Authority  
Pensacola, Florida**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Emerald Coast Utilities Authority (the "Authority"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated March 6, 2026.

## **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Bradenton, Florida  
March 6, 2026



# Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control Over Compliance Required by The Uniform Guidance and Chapter 10.550, Rules of The Auditor General of The State of Florida

**To the Board of Directors of the  
Emerald Coast Utilities Authority  
Pensacola, Florida**

## **Report on Compliance for Each Major Federal Program and State Project**

### ***Opinion on Each Major Federal Program and State Project***

We have audited the Emerald Coast Utilities Authority's (the "Authority") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and the requirements described in the State of Florida Department of Financial Services' *State Projects Compliance Supplement*, that could have a direct and material effect on each of the Authority's major federal programs and state projects for the year ended September 30, 2025. The Authority's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Authority complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2025.

### ***Basis for Opinion on Each Major Federal Program and State Project***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part, 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, and Chapter 10.550, Rules of the Auditor General for Local Governmental Entity Audits (Chapter 10.550). Our responsibilities under those standards, the Uniform Guidance, and Chapter 10.550 are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the Authority's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Authority's federal programs and state projects.

***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550 will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Authority's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550. Accordingly, this report is not suitable for any other purpose.



Bradenton, Florida  
March 6, 2026

# Emerald Coast Utilities Authority

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025

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### SECTION I SUMMARY OF AUDIT RESULTS

#### ***Financial Statements***

Type of report the auditor issued on whether the financial statements were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:  
Material weaknesses identified?

yes  no

Significant deficiencies identified not considered to be material weaknesses?

yes  none reported

Noncompliance material to financial statements noted?

yes  no

#### ***Federal Programs and State Financial Assistance Projects***

Internal control over major federal programs and state projects:  
Material weaknesses identified?

yes  no

Significant deficiencies identified not considered to be material weaknesses?

yes  none reported

Type of auditor's report issued on compliance for major federal programs and state projects:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) and Chapter 10.550, Rules of the Auditor General?

yes  no

Identification of major federal programs:

Assistance Listing Number

21.027

Name of Federal Program or Cluster

U.S. Department of the Treasury - Coronavirus State and Local Fiscal Recovery Funds

# Emerald Coast Utilities Authority

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025

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### SECTION I SUMMARY OF AUDIT RESULTS (Continued)

#### **Federal Programs and State Financial Assistance Projects (Continued)**

Identification of major state financial assistance projects:

| <u>CSFA Number</u> | <u>Name of State Program or Cluster</u>   |
|--------------------|---|
| 37.081             | Florida Department of Environmental Protection –<br>Restoration Deepwater Horizon Oil Spill |

Dollar threshold used to distinguish between  
Type A and Type B federal programs: \$1,000,000

Auditee qualified as low-risk auditee?  yes  no

Dollar threshold used to distinguish between  
Type A and Type B state projects: \$750,000

### SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

None reported.

### SECTION III FEDERAL AWARDS AND STATE PROJECTS FINDINGS AND QUESTIONED COSTS

None reported.

# Emerald Coast Utilities Authority

## **SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025**

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None reported.



## Independent Auditor's Management Letter

**To the Board of Directors of the  
Emerald Coast Utilities Authority  
Pensacola, Florida**

### **Report on the Financial Statements**

We have audited the financial statements of the Emerald Coast Utilities Authority (the "Authority"), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated March 6, 2026.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 6, 2026, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings or recommendations were made in the preceding financial audit report.

## Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

## Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Authority has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Authority did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Authority. It is management's responsibility to monitor the Authority's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## Specific Information

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Authority reported:

- a. There were 581 employees compensated in the last pay period of the Authority's fiscal year.
- b. There were 53 independent contractors to whom nonemployee compensation was paid in the last month of the Authority's fiscal year.
- c. Total compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency for the year was \$38,688,768.
- d. The compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency for the year was \$16,391,830.
- e. There were 23 construction projects with a total cost of at least \$65,000 approved by the Authority that began on or after October 1 of the fiscal year being reported at a total cost of approximately \$18.1 million.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the Authority amends a final adopted budget under Section 189.016(6), Florida Statutes, has been presented in the Supplementary Information section of this report beginning on page 59.

## Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Board of Directors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Mauldin & Jenkins, LLC*

Bradenton, Florida  
March 6, 2026



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## Independent Accountant's Report

**To the Board of Directors of the  
Emerald Coast Utilities Authority  
Pensacola, Florida**

We have examined the Emerald Coast Utilities Authority's (the "Authority") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2025. Management is responsible for the Authority's compliance with those requirements. Our responsibility is to express an opinion on the Authority's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Authority's compliance with specified requirements.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the Authority's compliance with specified requirements.

In our opinion, the Authority complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the Authority and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

*Mauldin & Jenkins, LLC*

Bradenton, Florida  
March 6, 2026



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